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# OVERVIEW AND SCRUTINY BOARD Overview & Scrutiny Committee Agenda

Date Tuesday 23 July 2019

Time 6.00 pm

Venue Crompton Suite, Civic Centre, Oldham, West Street, Oldham, OL1 1NL

**Notes** 

- 1. DECLARATIONS OF INTEREST- If a Member requires advice on any item involving a possible declaration of interest which could affect his/her ability to speak and/or vote he/she is advised to contact Paul Entwistle or Lori Hughes at least 24 hours in advance of the meeting.
- 2. CONTACT OFFICER for this agenda is Lori Hughes Tel. 0161 770 5151 or email <a href="mailto:lori.hughes@oldham.gov.uk">lori.hughes@oldham.gov.uk</a>
- 3. PUBLIC QUESTIONS Any Member of the public wishing to ask a question at the above meeting can do so only if a written copy of the question is submitted to the contact officer by 12 noon on Thursday, 18 July 2019.
- 4. FILMING The Council, members of the public and the press may record / film / photograph or broadcast this meeting when the public and the press are not lawfully excluded. Any member of the public who attends a meeting and objects to being filmed should advise the Constitutional Services Officer who will instruct that they are not included in the filming.

Please note that anyone using recording equipment both audio and visual will not be permitted to leave the equipment in the room where a private meeting is held.

Recording and reporting the Council's meetings is subject to the law including the law of defamation, the Human Rights Act, the Data Protection Act and the law on public order offences.

MEMBERSHIP OF THE OVERVIEW AND SCRUTINY BOARD Councillors McLaren (Chair), Taylor, Toor, Harkness, Jacques, Curley, Price and Surjan

#### Item No

- 1 Apologies For Absence
- 2 Declarations of Interest



To Receive Declarations of Interest in any Contract or matter to be discussed at the meeting.

- 3 Urgent Business
  - Urgent business, if any, introduced by the Chair
- 4 Public Question Time

To receive Questions from the Public, in accordance with the Council's Constitution.

- 5 Minutes of Previous Meeting (Pages 1 12)
  - The Minutes of the Overview and Scrutiny Board held on 18<sup>th</sup> June 2019 are attached for approval.
- 6 Minutes of the Performance and Value for Money Select Committee (Pages 13 18)

The minutes of the Performance and Value for Money Select Committee held on 21<sup>st</sup> March 2019 are attached for noting.

- 7 Minutes of the Health Scrutiny Sub-Committee (Pages 19 28)
  - The minutes of the Health Scrutiny Sub-Committee meeting held on 26<sup>th</sup> March 2019 are attached for noting.
- 8 Minutes of the Greater Manchester Combined Authority (GMCA) Economy, Business Growth and Skills Scrutiny Committee (Pages 29 44)
  - The minutes of the Greater Manchester Combined Authority (GMCA) Economy, Business Growth and Skills Scrutiny Committee meetings held on 12<sup>th</sup> April 2019 and 14<sup>th</sup> June 2019 are attached for noting.
- 9 Minutes of the Greater Manchester Combined Authority (GMCA) Housing, Planning and Environment Overview and Scrutiny Committee (Pages 45 52)
  - The minutes of the Greater Manchester Combined Authority (GMCA) Housing, Planning and Environment Overview and Scrutiny Committee meeting held on 11<sup>th</sup> April 2019 are attached for noting.
- Minutes of the Greater Manchester Combined Authority (GMCA) Corporate Issues and Reform Overview and Scrutiny Committee (Pages 53 62)
  - The minutes of the Greater Manchester Combined Authority (GMCA) Corporate Issues and Reform Overview and Scrutiny Committee meeting held on 19 March 2019 are attached for noting.
- 11 Oldham Work and Skills Strategy Update (Pages 63 78)
- 12 Business and Investment Review Update (Pages 79 82)



13	Heritage, Libraries and Arts' Offer to Schools (Pages 83 - 94)
14	Thriving Communities Programme Update (Pages 95 - 104)
15	Council Motions (Pages 105 - 108)
16	Overview and Scrutiny Annual Report (Pages 109 - 128)
17	General Exceptions and Urgent Decisions (Pages 129 - 130)
	The Board is requested to note the decisions that have been taken under Rule 16 or 17 of the Council's Constitution since the last meeting of the Overview and Scrutiny Board held on 18 <sup>th</sup> June 2019.
	If a detailed explanation is required and an officer is to attend the meeting to provide further information, please contact Constitutional Services by 12.00 noon on Thursday, 18 <sup>th</sup> July 2019.
18	Overview and Scrutiny Board Work Programme (Pages 131 - 148)
	The Board is requested to comment and note the Overview and Scrutiny Board Work Programme for the 2019/20 Municipal Year.
19	Key Decision Document (Pages 149 - 170)
	The Board is requested to note the latest Key Decision Document.
20	Date and Time of Next Meeting
	The date and time of the next Overview and Scrutiny Board will be Tuesday, 10 <sup>th</sup> September 2019 at 6.00 p.m.



### Agenda Item 5

#### OVERVIEW AND SCRUTINY BOARD 18/06/2019 at 6.00 pm

Present: Councillor McLaren (Chair)

Councillors Harkness, Jacques, Hulme (Substitute) and

Price

In attendance: Lorraine Kenny Community Safety Manager

Merlin Joseph Director of Children's Services
Kerrie Scraton Director of Children's Social Care
Anna da Silva Project Director, Northern Roots

Mark Hardman Constitutional Services

Also present: Dr Henri Giller Chair, Oldham Local Safeguarding

Children's Board

#### 1 APPOINTMENT OF VICE CHAIR

**RESOLVED** that Councillor Price be appointed Vice Chair of the Overview and Scrutiny Board for the 2019/20 Municipal Year.

#### 2 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Curley, Taylor and Toor.

#### 3 DECLARATIONS OF INTEREST

There were no declarations of interest received.

#### 4 URGENT BUSINESS

There were no items of urgent business received.

#### 5 PUBLIC QUESTION TIME

There were no public questions received.

#### 6 MINUTES OF PREVIOUS MEETING

**RESOLVED** that the minutes of the meeting of the Overview and Scrutiny Board held on 5<sup>th</sup> March 2019 be approved as a correct record.

### 7 APPOINTMENTS TO OUTSIDE BODIES AND CO-OPTED MEMBERS FOR EDUCATION MATTERS

**RESOLVED** that (1) the following appointments to Greater Manchester Combined Authority (GMCA) Overview and Scrutiny bodies be confirmed:

 i. GMCA Corporate Issues and Reform Overview and Scrutiny Committee – Councillors Goodwin and McLaren (GMCA Executive to agree final membership);

- ii. GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee Councillor Hulme (GMCA Executive to agree final membership);
- iii. GMCA Housing, Planning & Environment Overview & Scrutiny Committee – Councillor Brownridge (GMCA Executive to agree final membership);
- iv. GMCA Overview and Scrutiny Substitute Pool Nominations - Councillors H Gloster and S Al-Hamdani;
- (2) the following appointments of the Statutory Co-opted Members of this Committee for Education Matters (with voting rights) be confirmed:
  - Rev. Jean Hurlston, Manchester Church of England Diocese:
  - ii. Mr. V. Hall, Salford Roman Catholic Diocese;
  - iii. Mr. C. Maude, Parent /Governor Primary School;
  - iv. Vacant, Parent /Governor Secondary School.

## 8 MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY ECONOMY, BUSINESS GROWTH AND SKILLS SCRUTINY COMMITTEE

**RESOLVED** that the minutes of the meetings of the Greater Manchester Combined Authority Economy, Business Growth and Skills Scrutiny Committee held on 8<sup>th</sup> February and 15<sup>th</sup> March 2019 be noted.

## 9 MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE

**RESOLVED** that the minutes of the meetings of the Greater Manchester Combined Authority Housing, Planning and Environment Overview and Scrutiny Committee held on 14<sup>th</sup> February and 14<sup>th</sup> March 2019 be noted.

## 10 MINUTES OF THE GREATER MANCHESTER COMBINED AUTHORITY CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE

**RESOLVED** that the minutes of the meetings of the Greater Manchester Combined Authority Corporate Issues and Reform Overview and Scrutiny Committee held on 12<sup>th</sup> February and 19<sup>th</sup> March 2019 be noted.

### 11 COUNCIL MOTION: IMPROVING PUBLIC SAFETY IN OLDHAM'S NIGHT TIME ECONOMY

Further to Minute 14 of the Board at the meeting held on 22<sup>nd</sup> January 2019, the Committee received a report presenting subsequent considerations given to a Motion concerning the improvement of public safety in Oldham's night time economy and submitted in the first instance for consideration at the meeting of the Council held on 12<sup>th</sup> December 2018.

The Board was advised that the suggested 'Ask Angela' scheme was already in operation and algebraised materials, examples

of which were shared with the Board, were being developed; that Street Angels had been established in the town centre for a number of years; that work was to be undertaken to ensure that college and University students are aware of the 'Ask Angela' and Street Angels schemes; and that work was being undertaken by Licensing Officers with private hire operators and the licensed trade in respect of this matter.

In response to a query as to whether any progress had been made in identifying potential 'safe havens' as had been referenced in the Motion to Council, the Board was advised that this had been considered but potential significant safeguarding issues associated with such a scheme had been identified. Likewise, a suggested scheme that taxi companies might be asked to agree to carry identifiable students and bill them later via college or university authorities had been looked at and was considered to be beyond the powers of the local authority to implement.

**RESOLVED** that (1) the work already undertaken in support of the 'Ask Angela' scheme be noted;

- (2) information in the submitted report be included in the Council action update;
- (3) a further report be submitted to the Board addressing work being undertaken with the taxi and private hire trade in relation to improving public safety in the night time economy and in relation to the review of the fit and proper person scheme.

#### 12 COUNCIL MOTIONS

The Committee was advised of two Motions that had been referred by the Council from the meeting held on 20<sup>th</sup> March 2019 to the Overview and Scrutiny Board for further consideration.

#### 1. Tackling Dog Fouling and Nuisance

The Council Motion -

"This Council notes that:

- Though most dog owners are law-abiding, a small number of irresponsible owners still fail to clean up after their dogs or control them in public places
- The law requires owners to clean up after their dogs in public places, to keep control of their pets, and to ensure their animal is micro-chipped and displays a dog collar with name and address of the owner
- Under powers granted to the Council under the Anti-Social Behaviour, Crime and Policing Act 2014, this Council introduced a borough-wide Public Space Protection Order to replace five existing Dog Control Orders.

In October 2014, following the adoption of a motion by Council, the Overvie pand Sgrutiny Board looked at

additional measures to combat dog fouling and nuisance, however, none were adopted.

Council recognises that, with the passage of time, new innovative practices and the greater use of technology have in other local authorities had a proven impact in addressing these issues."

#### The Council resolution -

Council resolved that the Overview and Scrutiny Board be asked to:

- Re-examine current examples of best practice, and the powers granted to it in recent legislation, to determine which could, and should, be adopted in this borough;
- Confer with The Dog Trust to establish the ways in which the Council might work in partnership with them to address dog fouling, promote microchipping, or otherwise improve animal welfare;

and then bring a report back on this matter to Council at the earliest opportunity.

**RESOLVED** that initial investigations be made into examples of best practice and the potential contribution of the Dog Trust, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.

#### 2. Tackling Speeding

The Council Motion -

"Council notes that speeding continues to be a factor in road collisions and that a pedestrian is four times more likely to die if they are hit by a vehicle travelling at forty miles per hour than they are at 30 mph.

It is therefore imperative the Council working with the Police and residents seek to reduce excessive vehicular speeds in this borough, especially outside schools, on minor residential roads and in rural areas.

Council believes that we should work with our residents' groups to deter and catch offenders and that we should employ mobile technology in order to do so."

#### The Council resolution -

Council resolved that the Overview and Scrutiny Board be asked to:

 Identify, with the assistance of District Executives, local police and the Council's highways officers, locations not currently equipped with a speed camera which might benefit from one for consideration by the Drive Safe Greater Manchester Casualty Reduction Partnership.

- Explore the availability of funding to purchase and deploy mobile speed cameras to catch offenders, change driver behaviour and improve road safety.
- Investigate how the Council and the police can work with community and residents' groups to establish Community Speed Watch schemes and Community Concern speed enforcement sites in the Borough
- Explore the merits of establishing 'bus gates' at sites outside schools and look at establishing a pilot project. ('Bus gates' limit vehicular through traffic outside schools to cycles and local buses at the start and end of the school day, with a fixed penalty for transgressors.)

**RESOLVED** that further information and evidence be sought on the issues raised in the Motion, including the potential for further work with the police and the community, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.

#### 13 **CLEAN AIR UPDATE**

Further to Minute 15 of the Board at the meeting held on 5<sup>th</sup> March 2019, the Board received a report advising that the key features of Greater Manchester's feasibility study and the Clean Air Plan (CAP) Outline Business Case (OBC) to reduce nitrogen dioxide exceedances in Oldham and across Greater Manchester (GM) in the shortest possible time had been approved by the Cabinet at a meeting held on 25<sup>th</sup> March 2019 for submission to the government's Joint Clean Air Unit.

It had been acknowledged that a key group affected by the clean air proposals was the taxi and private hire trade and recognised that the GM authorities had three major policy levers comprising licensing standards, a Clean Air Zone charging and exemptions policy, and a proposed Clean Air mitigation fund for taxis and private hire vehicles to secure the agreed objectives in this area. Alongside the objectives linked to the CAP, a coordinated GM approach to develop a common set of minimum licensing standards for taxis and private hire vehicles was being pursued.

GM Licensing Managers had developed a proposed set of common minimum licensing standards informed by a six week conversation over July/August 2018. These proposed standards would require all GM authorities to make changes to their current policies, and the likely implications for Oldham were outlined in the submitted report.

The measures contained within the OBC included a proposed Clean Taxi Fund to support the upgrade of non-compliant GM licensed taxi and private hire vehicles. The proposed measures and the supporting transport, economic and air quality modelling needed further developmen pandshis, along with the planned

engagement, would inform the detailed design of the measures and help to refine the proposals. The engagement to inform the formal consultation planned for the summer was underway and a further update would be provided to the Board following the consultation.

Members noted the proposed Clean Taxi Fund proposal but expressed concern as to how this would be funded if the government did not provide additional support. Two particular issues were raised relating to idling zones and the implications of the clean air proposals on buses. Reference was made to a taxi rank in the town centre where up to 15 taxis could be queued with their engines idling and it was queried what options could be used to address this, and whether such measures might also be used to address engine idling outside schools. It was noted that while the report addressed implications for taxis/private hire vehicles, there would also be implications for non-compliant buses after 2023. It was queried whether any assessment had been made as to the number of buses in Greater Manchester and/or locally that might be affected and what the impact on services might be.

#### **RESOLVED** that (1) the report be noted;

(2) Members be provided with a briefing note on issues related to engine idling and implications for non-compliant buses after 2023 arising from the clean air proposals.

#### 14 CHILDREN'S SAFEGUARDING

Dr Henri Giller, Chair of the Oldham Local Safeguarding Children's Board attended the meeting to introduce a report presenting proposed new arrangements for Oldham's children's safeguarding and seeking the endorsement of the Board to those proposals. The Children and Social Work Act 2017 required the local authority, police and local clinical commissioning group as the three statutory partners under the legislation to publish revised multi-agency safeguarding arrangements by 29<sup>th</sup> June 2019 and implement these new arrangements by 29<sup>th</sup> September 2019. The requirements of the Act meant also that the current Local Safeguarding Children's Board and current structures would be disbanded.

The proposed arrangements comprised a Safeguarding Children Strategic Partnership to provide strategic vision, leadership, scrutiny and accountability; a Children's Safeguarding Executive Group to support the Partnership and be responsible for delivery of the Partnership's strategic business plan; and sub-groups of the Executive to undertake detailed work on implementation of the business plan with respect to services, service developments, performance monitoring and quality assurance. A stronger role for the voice and vision of the child is also proposed in service planning and scrutiny. Responding to a query as to the potential complexity of arrangements, Dr Giller noted that safeguarding is a complex area with many issues and organisations needing to input 6

It was intended that the new arrangements would provide for challenge, scrutiny and commitment to continuous improvement amongst the statutory partners and relevant agencies, ensuring that all relevant local agencies continued to engage with the statutory partners in effective safeguarding activities while building stronger linkages with the Oldham Adult Safeguarding Board and allied partnerships and governance groups.

A number of options and alternatives had been considered by the statutory partners. Retention of current arrangements was not available due to the statutory imperative. In determining a local option, emergent options at both Greater Manchester and national levels had been considered, including an option to bring together children and adults safeguarding governance arrangements. The preferred option, presented in detail within an appendix to the submitted report, focussed on the strategic role of the statutory partners and relevant agencies for leadership and accountability; delegated operational oversight and performance management to an executive group; enabled functional priority sub-groups to address the detail of issues; and facilitated both safeguarding working between children and adults services in a consistent and coherent fashion and the continuous improvement in safeguarding practice, along with the contribution of children and young people to this.

Responding to a query about the role of children in the process, Dr Giller advised that there were current contacts and arrangements through, for example, the Youth Forum and the Children in Care group, and it was intended to widen this approach to increase inclusiveness.

The Chair noted that previous scrutiny of safeguarding arrangements had comprised only of receipt of annual reports, suggesting that a more stringent approach might be required in respect of the new arrangements. Dr Giller concurred, particularly over the initial 12 months of operation. Reference was made to two Greater Manchester authorities that had been early adopters of new arrangements and key messages were emerging from the differing models adopted. It was key that the gains made since the 2015 OFSTED inspection were not lost and that closer working with adult safeguarding arrangements were developed. With regard to finance, the Board was advised that an 'as is' budget assumption had been made for the first six months and should a significant increase in costs be identified this position could be reviewed.

The Chair proposed a six month report to the Board in March 2020. Dr Giller further advised on implementation workshops and events occurring between July and September to present and clarify new arrangements to stakeholders that Members of the Board might be interested in attending. With regard to any training or development activity for elected Members on the new arrangements, Dr Giller suggested that this might be appropriate

in around three months as the detail of expectations of the new arrangements was developed.

**RESOLVED** that (1) the proposed revised arrangements for children's safeguarding be endorsed and recommended to the Cabinet for adoption;

(2) an update report on implementation of the new arrangements be submitted to the Board in March 2020.

#### 15 CHILDREN'S SERVICES - GETTING TO GOOD

The Board received a report presenting an update in respect of improvements to Oldham's children's services. The Council had been aware of challenges within Children Services and a Structural Investment Plan and Transformation Programme for Children's Services to be delivered throughout 2019-20 had been developed, along with a new operating model for Children's Services and the allocation of £12m additional funding allocated to support the transformation journey.

Children's Services had been inspected by OFSTED between 21<sup>st</sup> January and 1<sup>st</sup> February 2019 with a judgement of "Requires Improvement to be Good" being delivered along with six recommendations of improvement activity which must be undertaken. The areas identified as requiring improvement comprised –

- the quality of assessments to effectively analyse risks and parents' capacity to meet children's needs;
- effective assessments of the needs of disabled children that lead to well-coordinated planning to meet their needs:
- the quality of evidence gathering during child protection investigations;
- the timeliness and effectiveness of pathway plans that lead to provision of effective support into independence;
- the internal audit of practice to provide effective analysis of the impact on children; and
- management oversight and practice leadership at all levels in the organisation to ensure that consistent, and good quality social work practice is in place.

OFSTED had acknowledged the transformation of services in the judgment and the intended effects that the transformation activity would have on children in Oldham over the coming three years. The Council had been required to prepare and submit an Improvement Plan by 11<sup>th</sup> June 29019 to detail the actions that would address the recommendations. The Improvement Plan, attached as an appendix to the submitted report, had been submitted as required and would remain as 'draft' pending confirmation from OFSTED that they considered the Plan to be fit for purpose. Arrangements for monitoring of the Plan by the Cabinet Member and by the Children's Change Board were advised within the report.

In response to a query, the Director advised further on governance arrangements, particularly relating to Task and Finish Groups established for major projects such as the social workers' accommodation move and the implementation of 'Signs of Safety' as the social worker model and which reported to the Getting to Good Board. The issues raised in the Improvement Plan had not been subject to peer review, having been developed solely to respond to the OFSTED judgement. The Council had the wider Transformation Plan that OFSTED had described as a good, well sequenced plan. Members commented on the importance of seeing the whole picture, and that it might be timely to receive an overarching update on the Transformation Plan and see where the Implementation Plan fitted in to this wider picture.

The Board revisited the provision of safeguarding training for elected Members, in particular referencing a session proposed for 4<sup>th</sup> September 2019. The Director confirmed that the nature and content of the session would be different from previous years as a result of the new arrangements and there would be opportunity to develop and provide further training.

**RESOLVED** that (1) the progress of Children's Services against the issues identified in the OFSTED judgement of 4<sup>th</sup> March 2019, including the development of an Improvement Plan to address those issues, be noted;

(2) an update report on progress of the Children's Services Transformation Plan and the Improvement Plan be submitted to the meeting of the Board to be held on 10<sup>th</sup> September 2019.

### 16 ALEXANDRA PARK ECO-CENTRE AND NORTHERN ROOTS

The Board received a report advising of developments in respect of the Alexandra Park Eco-Centre and the Northern Roots project. Both projects had been developed out of the cooperative borough ambition and developments in community growing, horticulture skills and training, renewable energy and the local food economy through a series of linked initiatives. At a meeting held on 28<sup>th</sup> January 2019 the Cabinet had approved capital funding for the Eco-Centre and the undertaking of further work on the Northern Roots project.

Alexandra Park was acknowledged as one of Oldham's greatest assets for residents and also provided a Depot facility which was in urgent need of replacement. Already operating from the site and park are at scale growing, community growing, training, and bio-mass which the new Eco-Centre facility would build on and also provide a place for a wider range of activities including education, enterprises and community engagement. Northern Roots was a proposal to develop the UK's largest urban farm and eco-park on 160 acres of land at Snipe Clough, immediately adjacent to the Alexandra Park depot. The two projects presented a major opportunity to further develop and establish

Oldham as a green and growing town for the benefit of Oldham residents and businesses, for Greater Manchester and beyond. More work was needed to further develop ideas and interest in the Northern Roots project, as well as identifying sites and opportunities for events, investment and activities. Getting communities involved was key to the success of this project as well as seeking engagement and interest from other organisations, investors and experts.

The Committee further received a presentation providing more information on the scope, ambition and current status of the Eco-Centre and Northern Roots projects and, with regard to the Northern Roots project, asked to consider -

- are there any particular communities, partners or stakeholders which should be included in the consultation?;
- are there any pilot projects that the Board would like to see prioritised?; and
- how should elected Members be involved and engaged in the project going forward?

With regard to Northern Roots and in response to gueries, it was noted that while land issues had been complex in terms of identifying title and ownership, a potential resolution to the one significant issue arising had been identified. Members noted the size of the site and commented on the incidence of anti-social behaviour in the Borough's parks, querying how this might impact on this project. The Board was advised that engaging with communities was seen as key to discover what people were interested in, from which a number of pilot projects might be developed. The Cabinet had allocated £700k of revenue resources for the development of the project, though planning costs and business case development might require additional finance. A sum of £25M capital funding to deliver the project had been considered. Some commercial investment would be required, and other funding options, for example via Defra, were under consideration.

Members sought and received confirmation that retention and improvement of sports pitches remained part of the vision, and it was suggested that an animal petting farm or a similar facility might be a suitable venture for the area. Members noted the opportunities for the development of jobs and apprenticeships presented by the proposal. With regard to engagement, it was suggested that the establishment of mini-hubs in communities that had access to smaller areas of land might be considered as a spin-off activity. Consultation needed to be as wide as possible, and the opportunities for training and skills enhancement emphasised.

With regard to further options for activities and developments on the site, it was proposed that a Committee site visit to enable Members to gain a better idea of the potential might be beneficial. **RESOLVED** that (1) the objectives of the Alexander Park Eco Centre and the Northern Roots project be endorsed;

- (2) the progress to date in developing the Alexander Park Eco Centre and the Northern Roots project be noted;
- (3) a site visit to the Northern Roots project area be arranged to enable the Board to further consider the potentials for activities and development of the project;
- (4) a six-month update report be submitted to the Board on the progress of the Alexander Park Eco Centre and Northern Roots project.

#### 17 THRIVING COMMUNITIES

**RESOLVED** that consideration of this item be deferred to the meeting of the Board to be held on 23<sup>rd</sup> July 2019.

#### 18 GENERAL EXCEPTIONS AND URGENT DECISIONS

The Board gave consideration to a report advising of the decisions related to the items 'Empty Homes Pilot – Procurement Approval' and 'Award of the Thriving Communities Social Fund (CPB)' that had been authorised under Rule 16 (General Exception) of the Council's Constitution.

**RESOLVED** that the report and the authorisations granted under Rule 16 (General Exception) be noted.

#### 19 **OVERVIEW AND SCRUTINY TOOLKIT**

The Board gave consideration to the Overview and Scrutiny Toolkit that provides the framework for the overview and scrutiny function at Oldham Council.

**RESOLVED** that the Overview and Scrutiny Toolkit be noted.

#### 20 OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME

The Board gave consideration to the Overview and Scrutiny Board Work Programme for 2019/20, noting that the Work programme would require amendment in light of decisions taken at this meeting.

**RESOLVED** that the Overview and Scrutiny Board Work Programme for 2019/20 be noted.

#### 21 **KEY DECISION DOCUMENT**

The Board gave consideration to the Key Decision Document which listed key decisions to be taken from 4<sup>th</sup> June 2019.

**RESOLVED** that the Council's Key Decision Document be noted.

#### 22 DATE AND TIME OF NEXT MEETING

RESOLVED that the date applying of the next Overview and

Scrutiny Board to be held on Tuesday, 23<sup>rd</sup> July 2019 at 6.00 p.m. be noted.

The meeting started at 6.00 pm and ended at 7.43 pm

### Agenda Item 6

## OVERVIEW AND SCRUTINY PERFORMANCE AND VALUE FOR MONEY SELECT COMMITTEE 21/03/2019 at 6.00 pm

Oldham Council

**Present:** Councillor Ahmad (Chair)

Councillors Curley, Davis, Harkness, Phythian, Stretton (Vice-Chair) and Azad

Also in Attendance:

Councillor Fielding Leader of the Council and Cabinet Member for Economy

and Enterprise

Mark Stenson Head of Corporate Governance
Andy Collinge Head of School Support Services

Patsy Burrows Head of Service – Children Looked After and Care Leavers

Sian Walter-Browne Constitutional Services

#### 1 APOLOGIES FOR ABSENCE

No apologies for absence were received.

#### 2 URGENT BUSINESS

There were no items of urgent business received.

#### 3 DECLARATIONS OF INTEREST

There were no declarations of interest received.

#### 4 PUBLIC QUESTION TIME

There were no public questions received.

#### 5 MINUTES OF THE LAST MEETING

**RESOLVED** that the minutes of the Overview and Scrutiny Performance and Value for Money Select Committee meetings held on 24th January and 5th February 2019 be agreed as a correct record.

### 6 MINUTES OF THE OVERVIEW AND SCRUTINY BOARD TO NOTE

**RESOLVED** that the minutes of the Overview and Scrutiny Board meetings held on 22nd January and 5th March 2019 be noted.

#### 7 SCHOOL PLACES APPLICATION PROCESS

Consideration was given to a report of the Head of School Support Services which provided a briefing and update on the school places application process.

Members were provided with a statistical analysis of the allocation of school places over recent years to, which included the following:-

- Places Available.
- Take up of places.
- The percentage of residents who are offered a school place of choice (1<sup>st</sup> and 2<sup>nd</sup> preferences).
- The number of parents missing the school places application deading are 13

- An overview of schemes and initiatives designed to assist parents when applying for a school place.
- Overview of the current school place plans
- Future plans to increase parental choice.



Members were informed that the application process was completed online for allocations and in-year transfers. There was huge pressure on places, particularly at secondary level, due to school closures and an increasing population, and there were a number of projects under way to increase places and parental choice.

Members asked for and received clarification of the following:-

- Redirection this occurred only where none of the expressed preferences could be met. This could be due to a parent expressing only one preference or it could be because the application was late and the chosen schools were already full. Pupils would be redirected to the nearest school with a place available. It was understood this was a major source of complaints to Councillors where parents did not like the schools offered. The Council was looking to build up a small surplus of places and support all schools to become good or outstanding, which would greatly reduce the number of complaints and appeals.
- People on waiting lists being displaced by new arrivals –
  when a pupil moved into the borough they had by law to
  be allocated a place at a school. Where schools were full,
  this would go through the Fair Access Panel and Fair
  Access admissions would take priority over those on the
  waiting list.
- Pressure being predicted the authority now had much clearer figures and would anticipate a better ability to predict growth in the future.
- Clarksfield due to expand this year.
- In-year transfers usually occurred where a family moved house or were unhappy with the current school, sometimes because a child on the waiting list had been offered a place.
- Information to parents the services was seeking to understand why applications were late and whether there were any common themes that could be addressed. Those that applied late would usually have limited choices. The research would show if there were any particular geographical areas that had more late applications than others.
- Appeals main block of secondary school appeals would be heard in June and primaries before the summer break.

#### **RESOLVED that:-**

- 1. The report be noted.
- 2. A further update be provided in 12 months.

#### 8 **COUNCIL PERFORMANCE REPORT DECEMBER 2018**

The Leader of the attended for this Item and Members gave consideration to a report of the Head of Business Intelligence which reviewed Council Performance for December 2018.



**RESOLVED** that the Corporate Performance Report for December 2018 be noted.

#### **UPDATE ON ADOPTION PERFORMANCE** 9

Consideration was given to a report of the Head of Service -Children Looked After and Care Leavers which presented the Adoption Annual Report and an overview of the Adoption Scorecard for 2017 to update the Committee on the performance of the Adoption Service in relation to the Adoption Leadership Board performance indicators. The report also provided an update on local, regional and national developments in adoption.

Members were informed that since the government's focus on Adoption Reform and the development of the Adoption Leadership Board Scorecard in 2012, an annual briefing had been presented to the Committee to provide an overview of Oldham's performance in relation to the Adoption Leadership Board performance indicators, as well as an update for Members on local, regional and national developments in adoption.

In line with the Adoption Reform Agenda, Oldham had joined with Bolton, Bury, Blackburn with Darwen, Rochdale and Tameside to develop a Regional Adoption Agency (RAA), Adoption NoW, which went live in November 2017. The Annual Adoption Report provided an overview of the progress of Oldham's children through the adoption process, Adopter Recruitment and Adoption Support.

The Adoption Scorecard measured performance against a set of indicators over a 3 year period. The Adoption Scorecard for 2018 had not yet been published and as a result, it was not possible to provide up-to-date comparisons with Statistical Neighbours and England averages.

Members noted highlights of Oldham's performance included:-

- 35 children had been adopted in 2018 compared with 25 children in 2017.
- The cohort of children adopted included a high proportion of children considered hard to place due to age, ethnicity, health needs or being part of a sibling group and this would inevitably have an impact on adoption timescales for children.
- The A1 indicator measured the average time over a 3 year period between a child becoming looked after and moving in with the adoptive family, for children who had been adopted. Oldham's performance had improved from Page 15

469 days in 2016 to 447 in 2017. The 3 year average to March 2018 had further improved to 430 days and was only slightly above the Adoption Leadership Board target of 426 days.



- The A2 indicator measured the length of time between the local authority obtaining a Placement Order to matching a child with adopters, for children who had been adopted. Oldham's performance improved from 223 days in 2016 to 213 days in 2017. In 2018, performance in relation to the A2 indicator had deteriorated to 265 days. This was 144 days above the Adoption Leadership Board target of 121 days.
- The Regional Adoption Agency had increased the pool of adopters available to Oldham children.
- Oldham performed better than the England average for almost all Adoption Leadership Board measures in 2017, and better than its Statistical Neighbours against the indicators which measured adoption timescales.

Members asked for and received clarification on the following:-

- Recruitment of BME adopters One of the aims of the RAA was to become a centre of excellence in such recruitment, especially recruiting from Asian backgrounds. This would increase the number of BME families for the RAA and enable them to be offered to other areas. The RAA was also very skilled in finding families for hard to place children
- Progress there had been significant progress in the 12 months the authority had been in the RAA. The main identified risk in the future was around the uncertainty of the continuation of the adoption support fund past 2020.
- Ofsted inspection outcome very positive with regards to both fostering and adoption. Determining lines of responsibility for performance between the individual councils and the RAA was an ongoing area of work.
- Adoption of multiple children by single parents anyone could adopt. All applicants underwent assessment and the outcome of that would determine how many children could be adopted.
- Dividing siblings only if a split was beneficial especially where there was no sibling relationship. Where there was a relationship, every effort would be made to keep them together which may mean they took longer to place.
- Nationwide adoption children could be adopted anywhere, however the target was to place 60% of the children within the RAA. This year the target had been exceeded, with 68% being placed within the RAA.

#### **RESOLVED that:-**

- 1. The report be noted.
- 2. A further report be provided in Summer 2020.

Members gave consideration to the 2018/19 Work Programme.

Members discussed potential Items for the 2019/20 Work Programme and were invited to send suggestions to the Chair.



**RESOLVED** that the Work Programme for 2018/19 be noted.

#### 11 DATE AND TIME OF NEXT MEETING

**RESOLVED** that the date and time of the next Overview and Scrutiny Performance and Value for Money Select Committee, being Tuesday, 27<sup>th</sup> June 2019 at 6.00 p.m, be noted.

The meeting started at 6.00 pm and ended at 7.09 pm



### HEALTH SCRUTINY 26/03/2019 at 6.00 pm

Agenda Item 7
Oldham

Present: Councillor McLaren (Chair)

Councillors Ball, Leach and Taylor

Also in Attendance:

Andrea Entwistle Principal Policy Officer - Health and

Wellbeing

Lori Hughes Constitutional Services

Zahid Chauhan Cabinet Member, Health and Social

Care

Mark Drury Oldham CCG

Dr. John Patterson Clinical Commissioning Group

Peter Pawson Principal Consultant

Steve Wilson Greater Manchester Health and

Social Care Partnership

#### 1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Toor and Councillor Williamson.

#### 2 **DECLARATIONS OF INTEREST**

There were no declarations of interest received.

#### 3 URGENT BUSINESS

There were no items of urgent business received.

#### 4 PUBLIC QUESTION TIME

There were no public questions received.

#### 5 MINUTES OF PREVIOUS MEETING

**RESOLVED** that the minutes of the Health Scrutiny Sub-Committee held on 19<sup>th</sup> February 2019 be approved as a correct record subject to the amendment that Councillor Toor and Councillor Williamson were not present at the meeting.

#### 6 MINUTES OF THE HEALTH AND WELLBEING BOARD

**RESOLVED** that the minutes of the Health and Wellbeing Board held on 29<sup>th</sup> January 2019 be noted.

### 7 MINUTES OF THE GREATER MANCHESTER JOINT HEALTH SCRUTINY

**RESOLVED** that the minutes of the Greater Manchester Joint Health Scrutiny Committee held on 16<sup>th</sup> January 2019 be noted.

### 8 MINUTES OF THE JOINT SCRUTINY PANEL FOR PENNINE CARE (MENTAL HEALTH) MEETING

The minutes of the Joint Scrutiny Panel for Pennine Care (Mental Health) Trust meeting held on 24<sup>th</sup> January 2019 be noted.

#### 9 RESOLUTION AND ACTION LOG

**RESOLVED** that the actions from the meeting held on 19<sup>th</sup> February 2019 be noted. Page 19

#### 10 **MEETING OVERVIEW**

**RESOLVED** that the meeting overview for the meeting held on 26<sup>th</sup> March 2019 be noted.



### 11 PENNINE ACUTE HOSPITALS NHS TRUST TRANSACTIONS PROGRAMME

The Committee were presented with an update regarding the Pennine Acute Hospitals NHS Trust (PAT) Transitions Programme.

The Transactions Programme was a technical process and services had been stabilised. The programme would now move to the next phase in order to embed improvements in services. A preferred option was that the Salford Royal Trust formally take over Oldham, Bury and Rochdale and North Manchester to be taken over by the Manchester Trust. The two separate transactions were intrinsically linked and improvements would be delivered on all sites.

The Transactions Programme was being run as part of the NHS Improvement Guidance with a board created to oversee the programme which included all involved parties including Commissioners, Clinical Commissioning Groups and local authorities.

The benefits to patients were identified which included approach to quality, investment on sites, quality of care, patient experience and securing funding from the Department of Health.

Communications and engagement was outlined and members were informed that a joint plan was in place. Business cases were submitted as to how current services would be provided, and, as part of the process the final business cases would be agreed. Patient and public engagement was key. All staff should be briefed. The best way to create sustainable quality was to commit to the transaction programme.

Members asked about more funding and were informed of significant capital investment and ongoing discussions with NHS Improvements.

Pennine Acute were working toward good and also addressing a budget deficit. Other issues included parameters for financial modelling, interest rate obligation, clinical negligence premium and a reasonable trajectory for improvement.

Members queried that North Manchester as part of Pennine Acute was still treated by the Care Quality Commission (CQC) as part of Pennine Acute. Members were informed that sites had individual ratings and North Manchester would be picked up as part of the Manchester Trust assessment.

Members queried staffing issues and working toward a full complement of staff. Members were informed that there had been an issue of Pennine Pague 20 liance on agency and

temporary staff. There was a plan to reduce this as well as a plan for staff retention. Members referred to staffing issues related to bursaries and Brexit and were informed there was work ongoing on recruitment and retention. Members suggested establishing a nurse bank and informed that was being addressed on an individual basis and across Greater Manchester.



Members referred to the period of ongoing changes and ensuring the wider community understood arrangements in place for hubs and Royal Oldham Hospital through publicity. Members were informed on how this would be addressed with the Clinical Commissioning Group working with the local authority, Pennine Acute and Salford to make people aware and locality plans.

#### **RESOLVED that:**

- 1. The progress on the Pennine Acute Hospitals NHS Trust (PAT) Transitions Programme be noted.
- 2. An update on the Transactions Programme be provided in six months.

#### 12 THRIVING COMMUNITIES

The Committee were provided an update on the progress of the Thriving Communities Programme.

The Council and its partners were committed to a co-operative future for Oldham where 'everyone does their bit and everybody benefits' and the Partnership's Oldham Plan 2017 – 2022 sets out the Oldham model for delivering tangible and sustained change through an integrated focus on inclusive economy, thriving communities and co-operative services.

Key projects highlighted included:

- More than medical support (also known as social prescribing) including the Social Prescribing network in Oldham West
- The Fast Grants
- The Social Action Fund
- Workforce Development
- A stronger focus on evidence and evaluation with the Thriving Communities index

The current position for each area was provided.

A decision had been made related to the award of the contract for the Social Prescribing Innovation Partnership which had been awarded to a consortium of partners which included Action Together, Age UK, Positive Steps, TOG MIND with Action Together being the lead organisation for the partnership. The partnership would be mobilised and the social prescribing offer rolled out borough-wide over the coming months.

The first pot of £60k Fast Grants which provided funding into grassroots community groups had been used. Grants ranged from £50 to £500. A number of funding pots would be available from 1<sup>st</sup> April 2019.



The Social Action Fund had been launched in January 2019. There had been 23 expressions of interest.

A Community and Volunteer 'Making Every Contact Count' pilot training took place. An evaluation of the sessions had been conducted and would feed into the workforce and leadership offer. This offer would be linked into the Oldham Cares wider piece of work on Organisational Development.

The Thriving Communities Index allowed relative statements to be made about the degree to which neighbourhoods were thriving and allowed us to see which 'neighbourhoods' (circa 2000 population) had pressures in terms of place, residents and service demand.

Members requested the number of organisations contacted could be widened and queried the number of schools who had received fast grants. Members were informed that due to year end some grants had not yet been provided. Members requested better communications for elected members.

Members queried the work with Action Together and were informed that Action Together were administering the Fast Grants. Action Together did some due diligence. Safeguarding was important and needed to be monitored carefully.

Members queried the obesity issue as part of social prescribing on a practical level. Members were informed that there were community assets that could support people around improved physical activity and healthier lifestyle choice but that there was more work that could be done in that area and considered by commissioners in the health and care economy.

Members asked what arrangements were in place to address problems and enable groups to access support and were informed that the workforce would be upskilled and a wider programme rolled out.

#### **RESOLVED** that:

- 1. The progress on the Thriving Communities Programme be noted.
- 2. An update on the Thriving Community Programme be provided in 12 months.
- 3. An update on Social Prescribing be provided in September 2019.

#### 13 OVER THE COUNTER MEDICINES REVIEW

The Committee gave consideration to a report which provided information on the 'Over the Gourte' Medicines Review' and the

related public engagement work designed to communicate and engage with the public on the proposed changes. The Committee were invited to participate in the engagement work and give consideration to the questions being asked of the public as per the engagement survey.



NHS England had issued guidance to CCGs which described two items of limited clinical value and 35 conditions which might be self-limiting and therefore suitable for patient self-care. Key aspects were encouraging self-care, the stopping of prescribing drugs of limited clinical effectiveness and where products were available over the counter for the treatment of minor conditions, these should not be routinely prescribed. The guidance was condition based and outlined at Appendix 1 to the report. Supporting people to self-manage common conditions could help reduce England's 57 million GP consultations which cost the NHS approximately £2 billion. The promotion of self-care and increasing the awareness to alternatives to making appointments would encourage patients to explore self-care in the future. The GM Clinical Standards Board had previously adopted self-care as a priority area. NHS Oldham was working with Stockport, Bury, Manchester and Wigan Clinical Commissioning Groups (CCGs).

The CCG wanted views of local patients, the public and stakeholders on the NHS England proposals before deciding whether and how the products were removed from routine prescriptions locally. Participants were asked to read supporting information and then complete the survey in order for an informed decision to be made.

NHS Oldham CCG had spent £2.2m on medicines that were available over the counter and it was recognised that much of the cost was attributable to long-term or complex conditions. Removing medications for certain conditions from routine prescriptions would release money to treat conditions such as heart disease and diabetes. The medications that were suggested for stopping routine prescription were for conditions that could be considered to be self-limiting or were suitable for self-care so that the person suffering did not normally need to seek medical advice and could manage the condition by purchasing directly over the counter.

The policy had been written following a GM-wide public consultation and was in line with guidance from NHS England.

People with minor ailments could seek the right care and treatment after being signposted to community pharmacies where over the counter treatments could be purchased. The CCG were aware that some individuals and families were unable to afford to pay for medication and as health professionals wanted to retain the power to prescribe from the list of recommended treatments as and when appropriate.

The CCG has taken into consideration the GM and NHSE consultation work, recommendations and guidance and had

begun work to engage with the public. Thirty responses had been received so far, the majority of which supported the recommendations. The engagement period would last until 1<sup>st</sup> April 2019. The responses would be reviewed by the Clinical Committee and a decision made there or at the NHS Oldham CCG Clinical Commissioning Committee.



The Health Scrutiny Sub-Committee were asked to consider if the Committee supported the principle that the local NHS should not routinely prescribe for conditions which were self-limited or deemed suitable for self-care and what mitigating steps could be put into place to reduce the impact upon individual and families who where unable to afford to pay for medication.

Members were provided with the background on the consultation undertaken by the NHS. CCGs had been asked to make local decisions outlined in the conditions. It was a long list to consider and allowed exceptions for social reasons, i.e. situations where people were vulnerable. Members were referred to the NHS England guidance and asked for their views and what allowances be made for social rationale. Members were advised that the savings to the CCG were considerable.

Members asked and it was confirmed that 30 responses had been received from the general public which had been a questionnaire. There had also been a national consultation.

Members asked if the policy applied to hospitals and concerns were expressed about hospital pharmacies and 'trapped' audiences and the prices at hospital pharmacies. Members were advised of developing formal partnership arrangements with pharmacies. Members were advised of the spend on drugs and most number of drugs. The support from the Committee on putting pressure on local pharmacists was welcomed. This could be addressed through a task and finish group approach and included in the work programme.

Members referred to change of behaviour, management of change and how information was publicised, what type of information was available in GP practices related to NHS Choices and promotion of self-care. Members were informed that information was initially shared on social media. Posters were recommended to be supplied to GP practices and pharmacies. Members queried information provided to GPs and were informed it was intended to benchmark information and that unions had also written to GPs as well as a letter from the Secretary of State. Members were informed of criteria to ensure patients were able to afford medications. It was discussed that there was some leverage with pharmacies as health care professionals as the first duty of care was towards patients.

#### **RESOLVED** that:

 The principle that the Local NHS should not prescribe for conditions that were self-limiting or deemed suitable for self-care be supported. 2. A task and finish group be established to address local pharmacies and to look at how to highlight and promote changes in medication behaviour.

## Oldham Council

#### 14 URGENT PRIMARY CARE

The Committee were provided an update on Urgent Primary Care from a previous presentation which had been provided in November 2018.

The Committee were provided an update on the walk-in centre. Consultation had been undertaken on different models of urgent primary care. There was not an alternative to the walk-in centre at this time. The winter had brought into focus the reconfiguration of the North East Sector and the adaptations in provisions. The members were informed that it had been a difficult winter with a significant effect on accident and emergency provision, but the level of safety had been maintained. Members were also informed of the 88% customer satisfaction level. The four hour waiting time had been difficult to achieve. Members were also informed that when demand had been analysed, 42% presented at A&E had not been from Oldham, and 14% of individuals who had attended the walk-in centre had not been from Oldham.

Members were also provided an update on the business case for the express care hub. Members were also provided an update on the 7-day access and routine primary care for those unable to access services during normal hours which provided 8000 minutes over four sites on top of general practice hours.

Members sought clarification on any expansion of the services and were informed that the funding was only for 8000 minutes over the four sites.

Members advised that they had used the 7-day service at Royton but could not find the way in. Members were informed that this feedback had not been provided before and would be investigated.

Members asked about the Integrated Care Centre and were informed of the One Oldham Estate review. Members sought and received an update about the service hours of the ICC. Members raised the issue of waiting times at A&E and the use of call-out doctors. Members were informed of the Urgent Care Review and that this will come back to a future meeting. Members were informed that the '111' helpline was used more in the North West than anywhere else. Members were also informed that out-of-hours capacity problems were due to decisions beyond the CCG's control and issues were being resolved.

Members commented on the experiences of this winter and lessons to be learned. Members were informed of the unbalanced demand with the number of ambulances and the problems with flu. Another review was pending for the Winter 2019/20. Page 25

Members were informed of the IT situation, i.e. access issues and compatibility of systems. Progress had been made with every practitioner being able to access date. Members were informed of issues related to GDPR and the need for a data sharing agreement.



#### **RESOLVED that:**

- 1. The progress made on the implementation of the new model of Urgent Primary Care be noted.
- 2. An update be provided in six months' time.
- Out-of-Hours Access to the Royton Medical Centre be reviewed.

#### 15 **COUNCIL MOTIONS**

The Committee were provided an update on Council motions.

**RESOLVED** that the update on Council motions be noted.

#### 16 MAYOR'S HEALTHY LIVING CAMPAIGN

The Committee gave consideration to an update on the Mayor's Healthy Living Campaign.

The Mayor continued to explore opportunities to role model and promote increased physical activity as part of his mayor duties. The Mayor continued to walk regularly and raise awareness of the benefits of walking.

The Committee were informed of upcoming events which included a Triathlon on 28 April 2019, the feasibility of hosting a Charity 10k run and Cycling Colour Blast.

**RESOLVED** that the update on the Mayor's Health Living Campaign be noted.

#### 17 **HEALTH SCRUTINY FORWARD PLAN**

Consideration was given to the Health Scrutiny Forward Plan for 2018/19.

The Committee were also provided an update on the All Age Obesity/Oral Health and Obesity in Secondary Schools.

The Committee noted the outcome of the discussion on the outcome of the public consultation on the proposed IVF changes.

**RESOLVED** that the Health Scrutiny Forward Plan for 2018/19 be noted.

#### 18 **DATE AND TIME OF NEXT MEETING**

**RESOLVED that** the date and time of the next Health Scrutiny meeting to be held on Tuesday, 2<sup>nd</sup> July 2019 at 6.00 p.m. be noted.

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### Agenda Item 8

#### Item 8

### GMCA ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE 12 APRIL 2019 AT 2.00 PM AT GMCA OFFICES, CHURCHGATE HOUSE

Present: Councillor Michael Holly (Rochdale) (in the Chair)

Bolton: Councillor Kevin McKeon (substitute)

Bury: Councillor Mary Whitby
Oldham: Councillor Chris Goodwin
Oldham: Councillor Valerie Leach
Salford: Councillor Kate Lewis
Stockport: Councillor Mark Hunter
Stockport: Councillor Jude Wells
Trafford: Councillor Barry Brotherto

Trafford: Councillor Barry Brotherton Wigan: Councillor Charles Rigby

#### In attendance

GMCA Councillor Richard Leese, Portfolio Lead for Economy

Simon Nokes, Executive Director Policy & Strategy

Steven Heales, Head of Innovation and Science Commercialisation

Lisa Dale-Clough, Head of Industrial Strategy Emma Stonier, Governance and Scrutiny Officer

Manchester Martha Samma Metropolitan Chris Taylor

University

Growth Co Donna Edwards, MD for Business Support & Business Finance

Richard Jeffrey, Director of Business Growth

#### E39/19 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Susan Haworth (Bolton), Councillor Robert Caserta (Bury), Councillor Luke Raikes (Manchester), Councillor Daniel Meredith (Rochdale), Councillor Karen Garrido (Salford) and Councillor Yvonne Cartey (Tameside).

Apologies were also received from Jim Taylor (Salford).

#### E40/19 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

#### i. Brexit Update

The Chair noted that Parliament was currently in recess and therefore a further update would take place at the next meeting. The formal position of the EU had been set out earlier this week.

#### E41/19 DECLARATIONS OF INTEREST

There were no declarations of interest received.

#### E42/19 MINUTES OF THE MEETING HELD ON 15 MARCH 2019

The minutes of the meeting held on 15 March 2019 were submitted for approval. The Chair requested an amendment to the recommendations under E31/19. It was requested that this stated 'That Mayoral updates would be scheduled into the work programme twice a year for 2019/20'.

#### **RESOLVED:**

That the minutes of the last meeting held on 15 March 2019 be approved as a correct record subject to the amendment outlined above.

#### E43/19 WORK PROGRAMME

Simon Nokes, Executive Director Policy and Strategy, GMCA, introduced the work programme, provided for Members to develop, review and agree.

It was explained that the meeting scheduled to take place on 17 May 2019 had been cancelled because the Committee would not be properly constituted until after the May 2019 District Council meetings and the GMCA at the end of May 2019. Members were informed that a Skills Capital item was scheduled for the May Combined Authority. This will be circulated to Scrutiny following the meeting. A Work and Skills update and the Greater Manchester Strategy (GMS) Annual Report were scheduled for the June Scrutiny meeting.

Members raised concerns in relation to not being able to scrutinise the Skills Capital item and requested that when developing the work programme for 2019/20 consideration was given to ensuring that the scheduling of meetings enabled all areas, where required, to receive proper scrutiny. The impact on attendance and the timing of meetings around local elections was also raised.

#### **RESOLVED:**

- 1. That the Work Programme be noted.
- 2. That when developing the work programme for 2019/20 consideration be given to ensuring that the scheduling of meetings enabled all areas, where required, to receive proper scrutiny.

### E44/19 UPDATE ON THE GM BUSINESS PRODUCTIVITY AND INCLUSIVE GROWTH PROGRAMME

Members considered the report of Councillor Sir Richard Leese, Portfolio Lead for Economy and Business which updated the committee on the GM Business Productivity and Inclusive Growth Programme and the Made Smarter Programme.

Richard Jeffrey, Director of Business Growth, Growth Company provided Members with a brief overview of the GM Business Productivity and Inclusive Growth Programme.

#### Key areas highlighted included:

- This is a £45m programme which has been funded through Local Growth Fund (LGF), retained Business Rates and EU funds. EU funds had now been formally contracted.
- The start-up programme Spark2Scale had recently launched and had received high levels of engagement within its first quarter of delivery.
- The Business Growth Hub were currently recruiting Account Managers who will provide businesses with access to advice and guidance and focus on relationship management with those businesses with the highest growth potential.
- The GM Tech Co-Investment Fund, which is a seed and early stage co-investment fund that invests in technologies and innovations, has a strong pipeline of projects. This was in its early stages but initial feedback has been positive and significant demand had been generated.
- Global Scale-Up Programme launched in March 2019. This will support businesses who operate in multiple markets, working with partners KPMG, Santander, Manchester Airport and DWF, to develop new routes and products for market. 100 applications have been received to date and businesses have been attracted which the Growth Hub have not previously engaged with. It was also highlighted that GM was the first area outside of London to implement this type of programme.
- The 'Amplify' programme. This was designed to support businesses in the digital, creative
  and tech sector where there was real growth potential. Work had taken place with local
  authorities to ensure businesses across GM were supported.
- A Local Authority Framework has been implemented to develop the local frameworks of collaboration with the Business Growth Hub and, to ensure that the right businesses to work with, are identified.
- That the GM Business Productivity Programmes were in their infancy and more data/insights would be available as these programmes progressed and developed.

Donna Edwards, MD for Business Support & Business Finance, Growth Company provided Members with a brief overview of the Made Smarter Programme.

#### Key areas highlighted included:

- Made Smarter was a North-West programme. There had been a soft launch in November 2018 and it was launched for Small, Medium Enterprises (SME) on 2<sup>nd</sup> January 2019. Since then 300 SMEs have been in contact regarding this and 49 projects are being worked on, with 12 signed off to date.
- The programme is governed by a Steering Group which includes a mix of SMEs and larger businesses from across the North West. There is representation from the creative sector also.
- The North West Pilot team is in place and will be based at the Manchester Growth Hub.
   The pilot will test and measure what is or is not working in terms of engaging with SMEs around adopting digital technologies. It will also work with large manufacturers and supply chains to assess if there were more effective routes to effect change.

- Made Smarter provides the opportunity to offer businesses in-depth support over a longer period of time and to better track outputs and Return on Investment (ROI). This will be monitored as the project develops.
- The specialist support team includes experts in virtual reality, robotics and additive manufacturing. Innovate UK is providing additional resource which can be used to provide support where/when there may be gaps in provision.
- Target of £115m increase in Gross Value Added (GVA) with an average of £240k increase
  per each SME participant. Initial feedback from businesses was positive and progress
  towards this would be monitored.
- Funding to support training for employees was crucial as this was often cited as a barrier to businesses up-skilling their staff.

#### Member's comments and questions included the following:

- That there were positive signs of progress outlined in the report and the level of detail provided within the report was useful.
- The Business Growth Hub restructure outlined in the report was highlighted. Further
  information as to the reasons behind this were requested. Members were informed that
  the restructure was in relation to the fact that the Business Growth Hub had introduced
  new programmes/activity and therefore a new structure was being implemented to
  enable these to be carried out.
- The Made Smarter key outcomes in section 6.1 were raised as these appeared to be significantly higher than the outcomes for other programmes referenced in the report. It was also stated that it would be beneficial to receive more information around the numbers of SMEs engaged with, in relation to the Made Smarter programme, as current figures seemed to suggest that this was minimal. It was stated that this programme was in its initial stages and that once it had been running for longer a more accurate picture in relation to number of SMEs engaged with would be able to be provided. The end date for the programme was 2021.
- Some concerns were raised that localities may not have sufficient knowledge of the programmes on offer and it was queried whether marketing/engagement had taken place with all local authorities to ensure that businesses were aware of the support available. Business Growth Hub Account Managers have been engaging with local authorities around these programmes. Members stated that all GM local authorities assisted in funding these programmes so it would be beneficial to receive geographical/sectoral breakdowns once the programmes had been in place for longer. It was confirmed that further information will be provided to the Scrutiny Committee in relation to the breakdown of businesses by sector/locality once this is available.
- Do businesses apply to the programme directly or does the Business Growth Hub target businesses? Members were informed that it was a mixture of both. Work had taken place with the GMCA to identify potential businesses, for example those with innovation/export potential and programmes will be widely publicised to encourage businesses to engage.
- A Member asked for clarity around 'driving circular economy behaviour and servitisation of clients' business models'. It was confirmed that circular economic behaviour referred to the low carbon agenda, reusable materials and innovative ways of looking at carbon reduction. This also included businesses looking at what can be recycled back into their business. Servitisation was to identify ways which businesses can be supported to be more service driven, for example by the renting out of machines to other companies.

- Why had local delivery targets not been included in the programmes? Programmes had been agreed at a Combined Authority level and are intended to support growth across the whole of GM so therefore the targets have been implemented at a GM level. Local authority teams will also link local businesses into these programmes.
- What were the targets for the 'Recipe for Success' programme, particularly as this was an important area of the GM economy? This was intended to support businesses that had growth potential in bidding into supermarket supply chains, for example by providing advice and guidance around how to pitch to companies.
- How much funding was available through the Tech Co-Investment Fund? The overall
  investment was £2m and to date the pipeline included 25 projects. The programme aimed
  to bring angel investors together to co-invest alongside this, acting as a driver to increase
  the project pipeline and encourage investors.

#### **RESOLVED:**

- 1. That the GM Business Productivity and Made Smarter Programmes be noted.
- 2. That further information will be provided to the Scrutiny Committee by the Business Growth Hub, in relation to the breakdown of businesses supported by sector/locality, once this is available.

#### E45/19 UPDATE ON THE GM AND EAST CHESHIRE SCIENCE AND INNOVATION AUDIT

Consideration was given to the report of Councillor Sir Richard Leese, Portfolio Lead for Economy and Business, that provided Members with an update on investment in, and commercialisation of GM's science assets building on the GM and Cheshire East Science and Innovation Audit. The recently published GM Independent Prosperity Review (IPR) identified the important role Science and Innovation have in driving productivity and economic growth across GM. The findings of this also further reinforced the Science and Innovation Audit in recommending that GM continued to drive investment in health innovation, advanced materials, energy, digital and industrial biotechnology.

The findings in the IPR will be used to develop the GM Local Industrial Strategy, translating findings into actions for local partners to drive forward built around the key objectives of supporting GM's globally competitive strengths and strengthening the foundations of the GM economy. Additionally, the following projects/areas were highlighted to Members':

- GMCA and Manchester City Council have provided funding to support the creation of a
  precision medicine campus in the Corridor Manchester Enterprise Zone. This was a joint
  project with the global diagnostics firm QIAGEN. Challenges in relation to the allocation
  of national funding to projects and research were also raised.
- The University of Manchester was working to identify a developer for the 'North Campus' site, which will provide research facilities for advanced materials and health sciences. It is also expected that, once developed, this will provide employment opportunities.
- GM continued to receive interest from companies who wanted to be based in GM due to the research/skills provided by the Universities.

Members also received a verbal overview from Martha Samma and Chris Taylor, Manchester Metropolitan University (MMU), on their European Regional Development Fund (ERDF) Fuel Cell and Cyber Foundry projects. Key areas highlighted included:

- ERDF funding had been used to look at fuel cell innovation and additive manufacturing.
   MMU were investigating how these programmes could be linked more effectively with the wider work of the University.
- Work was underway to identify how to leverage the most benefit from different funding streams. This included identifying touchpoints and ensuring that SMEs had a clear path and were able to access all relevant programmes and maximise the benefits of these.
- Manchester Fuel Cell Innovation Centre this is designed to help companies engage with and understand developments in fuel cell technology. The ambition is to engage with 50 GM businesses to enable them to understand the marketplace (future mobility/clean growth), what the technology can do and assist with developing business models to take new products to market. This was also expected to assist businesses with job growth.
- GM Cyber Foundry the pilot will include 16 businesses and will officially be launched in May. Businesses supported will be those working within the cyber security sector. The programmes are intended to support business growth and product end stage development providing technical assistance and support.

Member's comments and questions included the following:

- Section 2.7 highlighted the £98m national call for a series of national healthy ageing testbeds, as part of the National Industrial Strategy Challenge Fund (ISCF), and it appeared this was a key area not referenced in GM's Local Industrial Strategy. It was highlighted that this would be reflected in proposals contained within GM's Local Industrial Strategy. Additionally, Members were informed that industrial strategies did not come with funding attached but it was expected that they would form the basis of the Comprehensive Spending review and future funding from Government.
- Opportunities for increasing productivity within GM in this sector were recognised as was the importance of receiving the appropriate amount of Government funding and support for the science sector. The Chair asked whether there were any actions local authorities could take to support ensuring that the right degree of Research and Development (R&D) funding is received by GM. Councillor Richard Leese stated that there was a lot of innovation taking place at the former Astra Zeneca site and highlighted to Members that the Universities perform well in relation to industry funder research. The National Graphene Institute was also noted as being significant for GM in attracting investment in relation to science. The Framework for Assessment of Public Funding was noted as being challenging for GM in this sector. Martha Samma noted that they were looking at ways to make working with the University more straightforward and had started discussions with Local Authority economic developments teams around this.

#### **RESOLVED:**

That the investment and activity underway to support science and innovation assets and ambitions be noted.

#### E46/19 REGISTER OF KEY DECISIONS

#### **RESOLVED:**

That the Register of Key Decisions be noted.

#### E47/19 BREXIT MONITOR

#### **RESOLVED:**

That the Brexit Monitor be noted.

#### E48/19 DATE AND TIME OF NEXT MEETING

Friday 14 June 2019, 2.00-4.00pm, Boardroom, GMCA Offices, Churchgate House, Oxford Road, Manchester, M1 6EU



# ANNUAL GENERAL MEETING OF THE GREATER MANCHESTER COMBINED AUTHORITY (GMCA) ECONOMY, BUSINESS GROWTH AND SKILLS OVERVIEW AND SCRUTINY COMMITTEE 14 JUNE AT 2.00 PM AT GMCA OFFICES, CHURCHGATE HOUSE

Present: Councillor Michael Holly (in the Chair)

Bolton: Councillor Susan Haworth
Bury: Councillor Mary Whitby
Manchester: Councillor Luke Raikes

Councillor June Hitchen

Stockport: Councillor Kerry Waters
Tameside: Councillor Stephen Homer
Trafford: Councillor Barry Brotherton
Wigan: Councillor Charles Rigby

Councillor Michael Winstanley

#### In attendance

GMCA Councillor Richard Leese, Portfolio Lead for Economy

Simon Nokes, Executive Director Policy & Strategy

Gemma Marsh, Assistant Director Skills

Matthew Ainsworth, Assistant Director Employment Joanne Heron, Statutory Scrutiny Officer, GMCA Emma Stonier, Governance and Scrutiny Officer

#### E49/19 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillor Mudasir Dean (Bolton), Councillor George Hulme (Oldham) and Councillor Daniel Meredith (Rochdale).

#### E50/19 APPOINTMENT OF CHAIR

Nominations were invited for the position of Chair of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee for the 2019/20 Municipal Year. Councillor Michael Winstanley proposed Councillor Michael Holly and Councillor Barry Brotherton seconded the proposal. The Committee agreed that Councillor Michael Holly be appointed.

#### **RESOLVED:**

It was unanimously agreed that Councillor Michael Holly be appointed as Chair of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee for the 2019/20 Municipal Year.

#### E51/19 APPOINTMENT OF VICE CHAIR

The Chair invited nominations for the position of Vice Chair of the GMCA Economy, Business Growth and Skills Overview and Scrutiny Committee for the 2019/20 Municipal Year. Councillor Michael Holly proposed Councillor Michael Winstanley and Councillor Susan Haworth seconded the proposal. The Committee agreed that Councillor Michael Winstanley be appointed.

#### **RESOLVED:**

It was unanimously agreed that Councillor Michael Winstanley be appointed as Vice Chair of the GMCA Overview and Scrutiny Committee for the 2019/20 Municipal Year.

#### E52/19 MEMBERSHIP FOR 2018/20

The Committee was asked to note its Membership for the 2019/20 Municipal Year.

Members
Councillor Mudasir Dean, Bolton, CON
Councillor Susan Haworth, Bolton, LAB
Councillor Mary Whitby, Bury, LAB
Councillor Luke Raikes, Manchester, LAB
Councillor June Hitchen, Manchester, LAB
Councillor George Hulme, Oldham, LAB
Councillor Daniel Meredith, Rochdale, LAB
Councillor Michael Holly, Rochdale, CON
TBC, Salford, LAB
Councillor Kerry Waters, Stockport, LAB
Councillor Colin MacAlister, Stockport, LIB DEM
Councillor Stephen Homer, Tameside, LAB
Councillor Barry Brotherton, Trafford, LAB
Councillor Charles Rigby, Wigan, LAB
Councillor Michael Winstanley, Wigan, CON

Salford had now nominated Councillor Jim King who would be formally appointed at the June meeting of the GMCA.

#### **RESOLVED:**

That the Membership for the 2019/20 Municipal Year be noted.

## E53/19 MEMBERS' CODE OF CONDUCT AND ANNUAL DECLARATION OF INTEREST FORM

Consideration was given to a report that reminded Members that the GMCA's Member Code of Conduct (Appendix 1 of the report) set out high expectations with regard to Members' conduct. As Members of the GMCA's overview and scrutiny committees are co-opted onto a GMCA Committee the GMCA's code applied to them when they were acting in this capacity. Members were also reminded that they were required to complete an annual declaration of interest form, which would be published on the GMCA's website.

#### **RESOLVED:**

Members noted the report and the GMCA's Code of Conduct (Appendix 1 of the report) and agreed to complete an annual register of interest form (Appendix B of the report).

#### E54/19 TERMS OF REFERENCE

Members were provided with the Economy, Business Growth and Skills Overview and Scrutiny Committee's terms of reference.

#### **RESOLVED:**

That the Committee's terms of reference be noted.

#### E55/19 DECLARATIONS OF INTEREST

There were no declarations of interest received.

#### E56/19 MINUTES OF THE MEETING HELD ON 12 APRIL 2019

The minutes of the meeting held on 12 April 2019 were submitted for approval.

#### **RESOLVED:**

That the minutes of the last meeting held on 12 April 2019 be approved as a correct record.

#### E57/19 WORK PROGRAMME

Joanne Heron, Statutory Scrutiny Officer, introduced the 2019/20 work programme, provided for Members to develop, review and agree. The Committee agreed that further discussion in relation to the work programme would be undertaken in the induction session following this meeting.

#### **RESOLVED:**

That the work programme be noted and discussed further in the Scrutiny induction sessions.

## E58/19 GREATER MANCHESTER STRATEGY IMPLEMENTATION PLAN AND PERFORMANCE UPDATE

Simon Nokes, Executive Director Policy and Strategy, GMCA introduced a report which provided Members with the latest six monthly update of the Greater Manchester Strategy (GMS) implementation plan and performance dashboards. It was explained that the update provided progress against the agreed delivery milestones and ambitions, and updated the outcome measures for each of the priorities within the GMS priorities. The updated plan also provided new delivery milestones at 6 and 12 months.

Key areas highlighted included:

- That GM had greater control over progress in some areas than others which were impacted more by national Government. GM would focus on those areas of slow progress within each priority and where they were able to have an impact on this.
- The following areas were highlighted as particular areas of focus: young people Not in Education, Employment or Training (NEETs); apprenticeships; welfare benefit and the number of people claiming unemployment benefits and economic indicators within priority 4 and the potential impact of Brexit on these.

Member's comments and questions included the following:

The reduction in apprenticeships numbers was highlighted and Members noted that it
would be useful to receive further information on the GM Apprenticeship Action Plan.
Officers noted that national policy had impacted on apprenticeships numbers and
statistics in GM broadly aligned with the national picture. However, work was being
undertaken at a GM level to monitor the situation and understand further the reasons for
reductions.

The levy had impacted on numbers, although there had been an increase in higher level apprenticeships. The cost of apprenticeships had changed and the number of young people undertaking level 2/3 had decreased. Some of the work underway to improve numbers included; encouraging apprenticeship take up in SMEs; providing each Local Authority with a package of support and improving the quality and provision of apprenticeships. Public sector organisations were also pooling together resources to achieve economies of scale from the levy. Officers would share the action plan with the Committee following the meeting.

• The GM approach to managing Welfare Reform was raised and clarification was sought about whether GM intended to request further devolution from Government under the comprehensive spending review. GM already had employment support devolution and the working well programmes were highlighted in relation to this. Initial devolution of employment support and health had been extended to other groups including early help for people at significant risk of falling out of work. In addition, a programme of employment support for people with learning disabilities and autism would be launched later this year.

GM was also working on two new Working Well Programmes focusing on in work progression and support for the self-employed. It was noted that universal support and claimant advice was currently being reviewed which aimed to develop proposals for Government around future funding, following the end of the current Citizen's Advice Bureau funding arrangements in March 2020.

A more localised approach to the managed migration of people on employment support to universal credit would also be discussed with Government. Councillor Richard Leese stated that the GM Independent Prosperity Review had looked at health and productivity and this would be picked up further in the Local Industrial Strategy (LIS) Implementation Plan. The GMCA had also recently launched their Public Service Reform (PSR) White Paper around the integration of public services which included the ability to get people back into work.

• What were the differences between the GM, West Midlands and Oxford/Cambridge Local Industrial Strategies and why was it felt that the GM LIS was the best roadmap for GM? The Committee were informed that the Oxford/Cambridge LIS had not been published and that there was currently no timeline for publication of this. It was felt the GM LIS was distinctive in its approach due to the undertaking of the Independent Prosperity Review and the proposals/recommendations which had come out of this. This also meant there had been an emphasis on the evidence base and innovative/challenging ideas.

The West Midlands LIS reviewed all sectors of the economy, whereas the GM LIS focused on four sectors where GM had recognisable global strengths. Additionally, it looked at where GM could contribute to UK economy growth and identified issues/challenges to unlocking growth. It was also emphasised that the fact it had been developed jointly with Government was a crucial strength.

• Internet connectivity across GM was discussed. It was stated that within some areas of GM residents still struggled to access a basic internet connection. The Committee were informed that a programme for upgrading to fibre broadband had taken place in 8 of 10 local authorities within GM (Manchester and Salford had been excluded as they were classed as urban areas). Furthermore, the £23m fibre connectivity programme of funding, from the Department of Culture, Media and Sport, was due to be rolled out soon. This would connect public sector premises across GM and covered all 10 local authorities.

A GM Prospectus outlining a common approach to the way fibre was to be laid across the whole of GM was also under development. It was expected that this would encourage commercial companies to invest in fibre more rapidly, as some of the barriers to laying infrastructure would be removed. The Committee were also informed that rules around state aid needed consideration.

• The indicator for the proportion of KS2 children expected to meet national standards around reading and maths was green, however by KS4 21.2% secondary school pupils had fallen below the national standard. Members asked whether the reasons behind this drop between primary and secondary school were understood and if so was any action being implemented to encourage a reversal of this trend? GM did not have control over schools as this was a national policy area. It was also a very complex issue and it was difficult to identify the underlying causes of this drop off. School improvement was also an area which sat with the Regional Schools Commissioner.

The GMCA Bridge GM programme was designed to raise ambitions in schools by linking businesses with schools. However, GM recognised that the way in which it engaged with schools needed further work, to identify if there was any wrap around support which could be offered to secondary schools and to ensure that pupils progressed and attained national standards.

Work was needed with Local Authorities and the Department for Education (DfE) to understand the reasons behind this and what could be done to help schools achieve national standards. Education was not under the CAs remit but work was taking place across the 10 authorities through the Children's Board.

The Independent Prosperity Review had found a significant variation in educational provision in GM and a focus would be to drive consistency in provision within and between local authorities. The LIS also provided GM with a 9-month engagement opportunity with the DfE and consistency in educational standards could form part of these conversations. The Committee requested that an item around schools and progression between KS2 and KS3 be added to the work programme for 2019/20.

- Members asked if more detailed data around school performance within individual local authorities was available. All the dashboard data was included in online in the interactive package tableau. This included datasets which drilled down to borough/ward level. The Committee were informed that if required additional data could be accessed.
- Members queried whether variations in standards between schools could be impacted by teaching staff/school leadership. Overall it was felt well led schools performed better, however there were currently no systems in place which enabled effective interventions to be assessed and translated to other schools.
- Members asked how many schools/colleges in GM had the Bridge GM programme engaged with? It was reported that 174 out of 234 secondary schools/sixth form colleges had been engaged in GM. A plan was in place to reach full coverage by December 2019.
- Questions around NEET data (pg. 47) were raised as it appeared that the data presented did not add up. Officers confirmed that these figures would be clarified and provided to the Committee.
- Members asked what the proposed lane rental scheme referred to within actions around improving performance of the transport network? It was confirmed this was related to passing on costs associated with roadworks to companies.

#### **RESOLVED:**

- 1. That overall progress towards the achievement of the GMS 2020 ambitions and targets be noted.
- 2. That the updated GMS implementation plan and performance dashboard detailed at Annex A of the report be noted.
- 3. That the GM Apprenticeship Action Plan be circulated to the Committee.
- 4. That an item around school standards and transition between KS2 and KS3 be scheduled into the work programme for 2019/20.
- 5. That clarity be provided to the Committee around the NEET figures provided on pg.47 of the report.

#### E59/19 DATES OF FUTURE MEETINGS

Members were provided with a proposed schedule of dates and times for 2019/20 meetings of the Committee. The majority of meetings will be held on the second Friday of the month from 2.00 – 4.00pm. Currently there are no meetings scheduled for August or April.

#### **RESOLVED:**

That the following dates/times of future meetings be agreed:

- Friday 12<sup>th</sup> July 2.00 4.00pm
- Friday 13<sup>th</sup> September 2.00 4.00pm
- Friday 11<sup>th</sup> October 2.00 4.00pm
- Friday 8<sup>th</sup> November 2.00 4.00pm
- Friday 6<sup>th</sup> December 2.00 4.00pm
- Friday 10<sup>th</sup> January 2.00 4.00pm
- Friday 7<sup>th</sup> February 2.00 4.00pm
- Friday 13<sup>th</sup> March 2.00 4.00pm

#### E60/19 GM WORK & SKILLS PROGRAMME UPDATE

Members noted the report of Councillor Sean Fielding, Portfolio Lead for Education, Skills, Work & Apprenticeships that provided Members with an update on the progress of key work and skills priorities in GM and development work underway to refresh the skills and work plan, in light of the Independent Prosperity Review findings and the emerging Local Industrial Strategy.

#### **RESOLVED:**

That the report be noted.

#### E61/19 BREXIT MONITOR

#### **RESOLVED:**

That the Brexit Monitor be noted.

#### E62/19 DATE AND TIME OF NEXT MEETING

Friday 12 July 2019, 2.00 – 4.00pm, Boardroom, GMCA Offices, Churchgate House, Oxford Road, Manchester, M1 6EU

## GMCA HOUSING, PLANNING AND ENVIRONMENT OVERVIEW AND SCRUTINY COMMITTEE 11 APRIL 2019 AT 10.30AM AT THE GMCA OFFICES

Present: Councillor Lisa Smart (Stockport) (in the Chair)

Bury: Councillor Dorothy Gunther
Bolton: Councillor Andrew Morgan
Manchester: Councillor Paula Sadler
Manchester: Councillor Ben Clay

Oldham: Councillor Barbara Brownridge Rochdale: Councillor Linda Robinson Tameside: Councillor Mike Glover

Salford: Councillor Tanya Burch (substitute)
Trafford: Councillor Bernard Sharp (substitute)
Wigan: Councillor Fred Walker (substitute)

#### In attendance

GMCA Officers Liz Treacy (Solicitor and Monitoring Officer)

Matt Berry (Governance and Scrutiny Officer) Anne Morgan (Head of Planning Strategy) Steve Fyfe (Head of Housing Strategy)

#### M148/HPE APOLOGIES FOR ABSENCE

Apologies for absence were received from: Councillor Shamim Abdullah (Labour), Councillor Graham Whitham (Labour), Councillor Lynne Holland (Labour) Councillor Catherine Preston (Bury), Councillor Laura Booth (Stockport), Councillor Stuart Dickman (Salford) and Councillor Lynne Holland (Wigan).

#### M149/HPE CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

The meeting of this Committee scheduled for May 16<sup>th</sup> is cancelled, a diary cancellation will follow this meeting.

A Member noted that sending the full schedule of diary invitations to substitute members of this Scrutiny for the year ahead may aid in getting availability when they are required.

#### M150/HPE DECLARATIONS OF INTEREST

None were received.

#### M151/HPE MINUTES OF THE LAST MEETING HELD ON 14 MARCH 2019

To consider the approval of the minutes of the meeting held on 14 March 2019, as a correct record

The Chair requested an update response from the GMCA regarding a recommendation submitted from this Committee on 10<sup>th</sup> January 2019. It is regarding item M127/HPE: GM Clean Air Plan Update. The recommendation was as follows:

That the GMCA are recommended to consider whether the 10 local authorities should work collectively to reduce particulate matter, by updating the Clean Air Strategy.

#### **RESOLVED:**

That the minutes of the meeting held 14 March 2019 be approved as a correct record.

#### M152/HPE GM HOUSING STRATEGY

Mayor Paul Dennett, Salford City Mayor and Portfolio Lead for Housing, Homelessness and Infrastructure introduced the item. It was noted that this is the first time the GM Housing Strategy has been brought to this Committee as a full document as it approaches the final stages of sign-off.

- The GM Housing Strategy has been co-produced by a range of stakeholders, and illustrates how the housing aspects of the GM Strategy is operationalised and framed alongside the GMSF and other broader issues relating to service transformation.
- The Strategy has taken an evidence based approach, and is focussed on building the 'right homes' in the 'right place' and meeting housing needs for GM and aiming to empower communities to create the localities that they want.
- The Housing Strategy is committed to delivering 30,000 social houses and 50,000 affordable houses. Affordable housing has been defined as around 80% of the market value.
- Achieving Carbon neutrality and the implications for delivery of the City Region's homes is also made operational in the strategy.
- Successful delivery of The Housing Strategy requires enablers such as partnerships, collaborations and communities. The Strategy has been developed in consideration of the following:
  - Social care partnerships.
  - Looking at existing housing stock, and work around healthy housing services
  - Ongoing work tackling rough sleeping,
  - Linking in with education and skills.
- The Strategy dictates that homes delivered must be safe, healthy, and accessible.

#### Members welcomed the presentation and raised the following questions and comments:

A Member requested that the terminology/language encapsulate that some boroughs have a collection of townships rather than just 'district centres'. It was confirmed that this will be considered and reflected in the Strategy.

A Member asked whether Section 21 Notice is included in the strategy. It was confirmed that whilst it may not be explicitly referenced in the document, 'No-fault-evictions' are included directly.

A Member queried the level of involvement of planning departments to avoid any potential political domination in decisions. It was noted that engagement with both politicians and officers has taken place with engagement of planning leads involved from the consultation phase. All districts have had the opportunity to engage political leads.

A Member noted that current planning applications should include medical practices, doctors, schools, and roads.

In terms of supporting rough sleepers, the use of cubicles rather than dormitories was highlighted as being a more preferential solution. It was stated that A Bed Every Night has been successful, with continued reassurance that enough accommodation is available for those who need it.

It was stated that conversations are ongoing with Government to agree the housing deal in GM, with the City Region being required to commit to a higher housing number in order that grant funding is made available. It was highlighted that the Planning system alone is unlikely to deliver what is required for GM. It was noted that having aligned strategies such as the GMSF and Housing structure and infrastructure strategy is the best place to lobby government.

A Member queried whether the Strategy would be more accessible as a document if the evidence base were separated out to produce a technical summary. The point was also made that housing quality needs to be delivered and that brownfield sites are often not suitable for housing, and may not be appropriate. It was highlighted that the evidence base is required to highlight the foundations that the strategy has been based on. It was stated that the GMSF has policy that all new build houses will meet standards. In terms of the suitability of brownfield land, this will be assessed on a case-by-case basis by assessing the broader picture.

A Member noted the importance that housing represents as it is part of the foundation that strong communities are based upon. They noted that education could also be included as it is a fundamental factor. The point was made that Brownfield sites can often become viewed as essential green space to the public when being used for that purpose for a duration of time. The issue of housing affordability was also stated as still being of concern. It was clarified that education is included within the Strategy but terminology will be looked at, and can be made more explicit in the document. In terms of the use of Brownfield being suitable, this decision on land use will always be made individually by committee at district level. The chronic under supply of affordable housing was noted. It was stated that a further evidence base is required in order to have further conversations around affordability.

Regarding rough sleeping, a Member made the point that to provide sufficiently safe shelter for women, they should be provided with separate accommodation. This point was noted, and a response will be fed back in due course. Examples of district infrastructure issue were given with services such as housing, doctors and schools being required.

A Member asked around the building regulation outcomes of the Grenfell Public Enquiry, whether any advanced devolved powers can be sought to address aspects such as suspension

of 'right to buy' to protect social housing stock, interventions into private rented sector, and more control of investment from Homes England. It was clarified that building regulations may still change as the Public Enquiry progresses, the high density and urban core will subsequently need a fire safety focus in GM. In regards to private rented sector additional powers, landlord licencing is limited to 20% ownership by the local authority area, unless the Secretary of State agrees to increase. There are instances where this has been permitted, if GM Council leaders agree that this is wanted, it can be explored. In terms of suspension of Right to Buy, it would not be permitted by GM at this time, but it was noted that the City Region must continue to challenge. Having more influence and control over housing needs in GM was highlighted as being needed.

A Member noted how viability and deliverability of housing proposals can be challenging and asked how the Strategy can assist with this. An example was given of how the pressure that local authorities face to get houses built which can sometimes mean potentially losing infrastructure investment from Section 106 monies to prevent from developers from pulling out. It was clarified that there are variances across GM with typically with market usually in south of conurbation being vibrant and active. The Strategy puts GM in a better position to develop expertise and means that all partners are pulling together. Building as many fit for purpose affordable houses is the key delivery outcome.

#### **RESOLVED/-**

- That the report be noted.
- That this Committee request a further report as the first version of the Implementation Plan is being finalised

#### M153/HPE THE SMART ENERGY PLAN

Sean Owen, GM Environment Team for the GMCA delivered a presentation. The presentation made the following points:

The consultants report/plan written by Energy Systems Catapult in conjunction with the GMCA and Electricity North West aims to:

- 1. Set out a region wide carbon neutral vision
- 2. Highlight the challenge GM faces
- 3. Highlight Priority areas
- 4. Propose Strategic activity
- 5. Propose 5yr road map
- GM aspires to be the leading region in the UK to enable the transition and benefit from the innovation and green growth potential, through a whole system approach
- 72% of energy consumed within GM is from buildings, both domestic homes and nondomestic offices, industrial, public

 Growth The GM forecast for 2035 is to have approximately an additional 211,000 new homes, for 300,000 extra residents; and 6.6 million m<sup>2</sup> of additional commercial and industrial floor space.

This continued anticipated future growth to 2035 will, unless action is taken, lead to:

- An additional 2,400 GWh/yr. energy.
- An increase of 0.4Mt CO<sub>2</sub> emissions increase under business as usual activity.
- Which represents a 3% increase in energy consumption.

The National Infrastructure Assessment (July 2015) states that "most charging should be slow and smart", but "fast and rapid chargers will be needed to tackle range anxiety."

It was stated that there is a critical requirement for innovation to come forward in the fields of transport, heating (decarbonisation of heating).

A Member queried hydro generation as this is used in Stockport via community lead approach work. It was noted that this approach cannot work in silo, and requires innovation and finance mechanisms. New finance investment opportunities are needed for hydro, such as PV and battery storage. These measures should be reviewed as a means. Fish stocks and environment issues must always also be considered.

A Member asked around retrofitting and what districts do to support to achieve targets set for 2038. It was clarified it is unlikely that central funding will be available to support this, and each organisation should look out for opportunities, with enablers needed. It was noted that Renewable Heat Incentive is available with a viable business case. Battery storage was highlighted as needing an increase of 4 kilowatts, the cost of batteries is dropping.

The point was made that Councillors constituents main concern will likely be in the rates and the rises of domestic energy bills and that any move to greener sources must be economically viable. This could be achieved by value sharing propositions that are better utilised and used with more scale.

A Member noted that offering incentives such as rates for solar panels is key to success with part of the challenge to push government to assist with incentives. It was stated that energy providers must make the most of feeding tariffs. Some districts have utilised this area more effectively than others. It was noted that bringing this across the City Region could be a future role for the GMCA.

A Member stated that with many energy providers being private and not UK based, influencing to shift to renewable energy is challenging. This needs a GM coordinated push to seek green suppliers.

#### **RESOLVED/-**

That the contents of the ESC report, its recommendations and Roadmap be noted

### M154/HPE GMS SIX MONTHLY UPDATE ON PERFORMANCE AND IMPLEMENTATION PLAN

It was highlighted that the timing of this report being taken to this Scrutiny could be reconsidered in order to get a more complete and detailed report which may come in 1-2 months after April.

It was highlighted that the report sets out a broad set of issues which this Committee scope covers. The areas not rated as 'Green' were:

- Housing Deal position with Government still talking about housing package, some work has stalled in terms of governance arrangements for Housing package proposition.
- Waste delay in national strategy

Members queried how far short the GM housing figures were of Government targets. Government expect a figure of 227 200, which was the original number proposed in the 2016 GMSF. Since then, the Local Housing Need Methodology was used to inform the estimate in the revised GMSF 2019 which came up with a housing need of 201,000. The gap of 27,000 has been stated as being needed to be filled by housing dealers with a rationale that GM should be delivering these. It was stated that other areas in the UK have had this issue, with only Oxfordshire making progress. It was clarified that there is a possibility that Government may be beginning to move away from the relationship where target figures are required to release funding. It is hoped that a practical relationship in terms of housing delivery is developed. It was stated that the succession of different housing ministers has presented some challenges in progressing this work.

The Euro Ignition Project which was noted as being rated as 'amber' was clarified as the Urban Innovation Action which is European Funding RDF for innovation projects around green infrastructure, (green walls green rooves) using sustainable urban drainage systems to support environment. Development pipeline to attract investors both public and private. Funding has been secured and wont be lost despite Brexit outcome.

A Member fed back on the format of this item which is presented as a streamlined version of the annual report, which represents a useful halfway marker on where this Committee is up to. Regarding the entry on the Assessment GM's Ability to Address 2020 action – Some were highlighted as not being completed, and it would be useful to complete these, even with a brief update to provide a high level update.

A Member noted the Go Neutral work, and asked around the selection process of the 11 business cases. It was clarified that the Go Neutral campaign resulted as an outcome following the 2018 Green Summit, Arup offered to conduct work pro bono. All GM Districts were requested to come forward with sites or land capable of supporting generation storage or heating assets. Business cases were put forward with 11 selected from 4 districts. These were selected form primarily brownfield sites which are not due to be developed on but capable of generation asset. More details of these case studies can be requested to come back to this Committee at a later date.

#### **RESOLVED/-**

That the report be noted.

#### M155 /HPE WORK PROGRAMME

It will be for the new committee in new municipal year to determine its own work programme at the meeting 11<sup>th</sup> June.

#### **RESOLVED/-**

That the Work Programme be noted.

#### ITEMS FOR INFORMATION ONLY

#### M156/HPE TFGM UPDATE ON TRANSPORT FOR THE NORTH ISSUES

Report of Simon Warburton, Transport Strategy Director, TfGM

#### **RESOLVED/-**

That the report be noted.

#### M157/HPE REGISTER OF KEY DECISIONS

https://www.gmcameetings.co.uk/downloads/download/92/register\_of\_key\_decisions

#### **RESOLVED/-**

That the report be noted.

#### M158/HPE DATE AND TIME OF NEXT MEETING

Thursday 11th June 2019 10.00, Boardroom, Churchgate House



## Agenda Itelffm®

## GREATER MANCHESTER COMBINED AUTHORITY (GMCA) CORPORATE ISSUES AND REFORM OVERVIEW AND SCRUTINY COMMITTEE 19 MARCH 2019 AT 6.00PM AT GMCA OFFICES

Present: Councillor Nathan Evans (Trafford) (in the Chair)

Bolton: Councillor Hamid Khurram
Bury: Councillor Stella Smith
Manchester: Councillor Mary Watson
Rochdale: Councillor Peter Malcolm
Salford: Councillor David Jolley
Stockport: Councillor Linda Holt

Councillor Yvonne Guariento

Trafford: Councillor Anne Duffield
Tameside: Councillor John Bell

#### In attendance

GMFRS Jim Wallace, Chief Fire Officer

Dawn Docx, Deputy Chief Fire Officer Leon Parkes, Assistant Chief Fire Officer

TfGM Steve Warrener, TfGM Finance and Corporate Services Director

Garreth Turner, Head of Fares and Ticketing

GMCA Mayor Andy Burnham (items CI04/18/02 & CI106/18/04)

Andrew Lightfoot, Deputy Chief Executive

Richard Paver, GMCA Treasurer

Mike Wright, Strategic Lead for Homelessness Jamie Fallon, Governance and Scrutiny Officer

#### CI98/18 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Hamid Khurram (Bolton), Tim Pickstone (Bury), Annette Wright (Manchester), Gillian Peet (Tameside), and Joanne Marshall (Wigan)

#### CI99/18 CHAIR'S ANNOUNCEMENTS AND URGENT BUSINESS

No urgent business was raised.

The Chair highlighted that the appointment process would start immediately after the May election with the new members being agreed at May's GMCA meeting.

#### CI100/18 DECLARATIONS OF INTEREST

Declarations of interest were received from Councillor Anne Duffield in relation to item CI103/18/01, and Councillor Peter Malcolm in relation to item CI104/18/02

#### CI101/18 MINUTES OF THE MEETING HELD ON 12 FEBRUARY 2019

The minutes of the meeting held on 12<sup>th</sup> February 2019 were submitted for approval.

#### **RESOLVED:**

That the minutes of the meeting held on 12<sup>th</sup> February 2019 be approved as a correct record.

#### CI102/18 WORK PROGRAMME

Andrew Lightfoot, Deputy Chief Executive, GMCA introduced the work programme. Following discussion regarding the GMFRS – Outline Business Case, it was agreed that the topic would be considered further at the April and May Committee meetings.

Members were asked to contact the Governance & Scrutiny Officer with any further items for inclusion in the work programme.

#### **RESOLVED:**

- 1. That the reconfigured work programme be agreed.
- 2. That the GMFRS Outline Business Case be reconsidered at the April and May meetings.

## CI103/18/01 HOMELESSNESS PROGRAMMES AND ROUGH SLEEPING IN GREATER MANCHESTER

Mike Wright, Strategic Lead for Homelessness, introduced a report, which provided a sense of the scale of work being undertaken, with further detail on each programme. The report also highlighted the significant level of resource that had been secured to assist the work of local authorities and partners.

Increasingly in Greater Manchester, local authorities and their partners have worked in partnership and across local authority boundaries, including jointly submitting responses to central government consultations and collectively bidding for funding in this area.

Until 2018, Greater Manchester had had an increasing share of rough sleepers in England, peaking at 5.9% of the registered total in 2017, against 4.7% of the English population. The proportion of English rough sleepers from Greater Manchester has increased significantly since 2010.

The A Bed Every Night Programme, which set out to provide a guaranteed bed for anyone from our region who was sleeping rough or at imminent risk of rough sleeping, has been extended from 1 November 2017 to 30 April 2018 and has delivered significant levels of intervention across the region.

For the first time in Greater Manchester, critical data had been secured for further analysis, on the rough sleeping population and movements within it. This has highlighted a more significant take up of A Bed Every Night accommodation by younger people, with 54% of bed-nights provided to people aged under 35.

At the end of February 2019, a stock take of the A Bed Every Night programme was undertaken by Dame Louise Casey, the former Homelessness 'Czar'. Dame Louise Casey was broadly supportive of the approach taken in Greater Manchester, describing it as a 'torch in the darkness.' However, she made a number of suggestions for improvement moving forwards, which included a focus on more vulnerable people, and those with more complex needs. It was noted that 26% of people had identified as having mental health problems.

There are three major programmes currently in operation in Greater Manchester, being coordinated by the GMCA:

- GM Social Impact Bond (SIB) for Entrenched Rough Sleepers
- GM Homelessness Prevention Trailblazer Programme
- GM Housing First Programme

The programmes offer the potential to touch, significant numbers of people, and shift the focus to prevention rather than the current emphasis on tackling rough sleeping, however, this demonstrates a symptom of what needs to be tackled right now.

Due to the success of the SIB programme, GM had secured an additional £829k of funding from central government, taking the total investment in the programme to £2.629m. Nationally the Greater Manchester SIB has been the most successful, delivering more and better outcomes than other programmes in England. The success has been due to the integration of housing providers from across the region into the delivery vehicle, together with close contract and programme monitoring through the GMCA.

The Homelessness Prevention Trailblazer Programme was developed across Greater Manchester as a preparation for the enactment of the Homelessness Reduction Act (HRA) in April 2018. The HRA imposes new duties on local authorities in how they deal with homeless applicants and introduces a new legal duty to prevent homelessness where possible.

Housing First is a recognised programme which has achieved great success in delivering very positive outcomes for single homeless people and rough sleepers with complex needs. The programme will be thoroughly evaluated, and used as a basis for future national policy.

Members raised the following questions:

- A Member welcomed the update, but felt that it was targeted on people who are rough sleeping, noting that the problem of homelessness was far greater than that. Concerns were raised regarding the number of families that are homeless, and in temporary accommodation, and even more about the causes of homelessness. It was confirmed that the recommendation was for the Committee to take regular updates, so that each report could focus on different elements of homelessness. The number of homeless families was a significant concern, noting that the use of temporary accommodation had increased by 347%, with 2102 households in statutory temporary accommodation.
- How is GM tackling the inability to control private rented sector? How does a Social Lettings Agency work? It was confirmed that the principles around a Social Lettings Agency, were that they take over management of properties on behalf of private landlords. The aim is to drive up standards, and ensure that there is a better link to local authorities and housing waiting lists.

- A Member who worked in the housing sector noted that the Social Impact Bond, without doubt was the hardest work they had ever done, noting the longevity it takes to assist people with their needs.
- How are we taking welfare reform and section 21 evictions? It was confirmed that welfare reform was a barrier to preventing homelessness, noting that people under 35, are limited to single room rents (around £60 per week), however, there are no properties which are affordable on their own, making it difficult to prevent homelessness, and to identify housing options. In terms of section 21 notices (no fault evictions in private rented sector), at local authority level, we are seeking to improve relationships with private landlords, and the Ethical Lettings Agency, was part of the response, in particularly for inexperienced landlords who have potentially not planned to become a land lord. Work is also underway with DWP, around the roll out of Universal Credit, which included; seeking to bust some of the myths around Universal Credit, and also ensure better targeting of things like discretionary housing payments, to ensure that the totality of funding available is focussed on preventing homelessness.

#### **RESOLVED:**

- 1. That the report be noted.
- 2. That the Committee receive regular updates on progress in tackling homelessness and rough sleeping in Greater Manchester.

#### CI104/18/02 PROGRAMME FOR CHANGE – OUTLINE BUSINESS CASE

Mayor Andy Burnham, introduced a report which set out the Outline Business Case (OBC) for the GMFRS Programme for Change, including details of the proposals following the root and branch review. The review had come from a number of factors, including a response to the Manchester Arena attack, the Kerslake Report and concerns raised by firefighters.

GMFRS were currently facing a number of significant challenges that must be addressed, noting that there was inevitably some difficult decisions to be made. The proposals seek to protect the frontline, enhance firefighter safety, keep more firefighters in communities, whilst having a minimal impact on performance and maintaining response times.

Jim Wallace, Chief Fire Officer, supported by Assistant Chief Fire Officer, Dawn Docx and Deputy Chief Fire Officer, Leon Parkes, provided Members with a presentation, which outlined the proposals. The proposed pack of changes were highlighted:

- The removal of six 2<sup>nd</sup> fire engines at: Manchester Central, Blackley, Heywood, Moss Side, Oldham and Eccles;
- Crewing levels of 4 on all fire engines. The position of FBU was acknowledged, however, it was noted that 87% pumps had been running within crewing levels of 4.
- Alter shift start and finish times, review options to consolidate pay and reduce staffing numbers from 12 to 9 at the six day crewed stations;
- Remove a further two 2<sup>nd</sup> fire engines from Salford and Gorton;
- Undertake three station mergers at Bolton (Bolton Central and Bolton North), Manchester (Manchester Central & Philips Park), & Stockport (Stockport & Whitehill);

- Impact on performance at GM level for the first fire engine is around 10 seconds. The least impact on any option explored;
- New delivery model for Prevention, Protection, Youth Engagement & Administration;
- Realise savings of £6.7m (year 1), £11.6m (year 2), and £12.8m (year 3).

Following the staff presentation outlining the OBC proposals on the 11<sup>th</sup> March, the internal staff and public consultation would commence, and was planned to remain open for nine weeks.

The following questions were raised:

- How many front line firefighters would be recruited this year? It was confirmed that there
  were three recruitment courses planned in 2019. Each round would aim to recruit up to 36
  firefighters, notwithstanding, GMFRS would continue to recruit on a flexible basis to address
  fluctuations.
- A Member noted the importance of sharing a positive message about the station mergers, along with emphasising the rationale. The Chief Fire Officer agreed, and advised that he had as an example, spent 6 hours talking to crews in Stockport, which had been helpful.
- A Member confirmed that he had submitted written feedback on the OBC for consideration, but emphasised that given the immense asset value in Greater Manchester, it was disappointing that we were unable to afford the nine fire engines being planned for removal. Merseyside FRS was highlighted as an example of where they had removed pumps previously, and this year reverted back to the original number. It was advised that GMFRS had the second best response times in England, noting that the proposed changes had only changed the response times by 10 seconds. Substantial risk modelling had been undertaken, to test out the proposals.
- A Member also raised concerns regarding the loss of the 2nd fire engine, which would leave three fire engines less in the city of Manchester, and highlighted that no local discussions had taken place.
- A number of Members highlighted that they had received correspondence from a Trade Union Representative, raising concerns regarding their engagement in the proposals development. Why did Trade Unions not feel involved? It was confirmed that GMFRS had regular meetings with Trade Unions through the Trade Union Forum, however, there had not always been consistent attendance at the meetings, and until now, they had not been able to work through the proposals with them, which was at times frustrating for Trade Unions. It was noted that GMFRS were meeting weekly with Trade Unions to consider their views.
- How would the proposals stand up against a disaster like the Arena attack or Saddleworth Moor fires? Modelling had been undertaken using events, which had taken place in the last 5-10 years. It was acknowledged that there were well-developed mutual aid arrangements in place, to provide assistance for unprecedented events, such as the Moorland Fires which could not be predicted.
- A Member requested further information about the 'place based model' and how this would work. It was agreed that further information would be provided to the Committee regarding the 'place based model'.
- A Member requested further information about the plans to merge stations, particularly in Manchester. Had a site been selected? It was agreed that further information would be provided to the Committee regarding the station mergers.
- Would the changes be implemented on 1st April 2019? It was confirmed that the first six pumps were due to be removed from the 1st April 2019, however, using the pre-arranged

- overtime, it has been agreed that they would continue in the short term. It is envisaged that the first six pumps would be removed from 1st September 2019.
- When would the public consultation be launched? It was confirmed that the consultation would be launched once the Mayor and Deputy Mayor were happy that the proposals, however, a date had not yet been set. The consultation period would last for 9 weeks. It was agreed that once the public consultation summary document and questionnaire were finalised, it would be circulated to the Committee.
- A Member explored whether GMFRS would be holding public consultation events to enable people to contribute. It was confirmed that GMFRS had offered to visit boroughs and hold events where requested.
- Members noted that they had not had sufficient time to review the full OBC, and did not feel they could sufficiently scrutinise the proposals. Following discussion on how best to appropriately scrutinise the proposals, it was agreed that the Committee would reconsider the proposals at the next two meetings, albeit, the potential changes to membership were noted. Members were asked to submit any pre prepared questions to the Governance & Scrutiny Officer prior to the next meeting.
- A Member highlighted that they were struggling to review the extensive OBC using their tablet. The Chair agreed that paper copies of the OBC would be arranged for those who were struggling to review the OBC online. Requests should be submitted to the Governance & Scrutiny Officer.

#### **RESOLVED:**

- 1. That the Committee note the contents of the Outline Business Case and associated proposals.
- 2. That the Committee note the commencement of consultation and associated timescales.
- 3. That the Committee reconsider the OBC at the April and May meetings.
- 4. That the Committee submit any pre prepared questions to the Governance & Scrutiny Officer in advance of the April and May meetings.
- 5. That the Committee contact the Governance & Scrutiny Officer if they would like a paper copy of the OBC.
- 6. That the Consultation Summary be circulated to the Committee once available.
- 7. That the Committee receive further information on the plans to implement a 'place based model.'
- 8. That the Committee receive further information on the station merger plans, in particular, those in Manchester Central.

#### CI105/18/03 QUARTER 3 PERFORMANCE UPDATE

The Quarter 3 Performance Update was deferred until the April meeting.

#### **RESOLVED:**

That the item be reconsidered at the April Committee meeting.

#### CI106/18/04 OPPORTUNITY PASS INCLUDING 16-18 FREE BUS TRAVEL

Mayor Andy Burnham, introduced a report which set out a proposal to implement a pilot scheme that would introduce an Opportunity Pass for eligible young people within Greater Manchester from 1 September 2019. The Opportunity Pass would include free bus travel and a number of other complementary benefits.

The following key points were highlighted:

- Free bus travel could 'ensure that horizons are not limited by financial barriers', with the
  Opportunity Pass providing a 'passport to study, apprenticeship or work, but more than that;
  free or reduced entry to participating sporting, cultural and leisure venues.'
- The name and visual identity of the Pilot, including the design of the Opportunity Pass smart card, would, subject to all necessary legal searches, be selected by the Greater Manchester Youth Combined Authority (YCA), in consultation with the Chief Executive of the GMCA.
- The Opportunity Pass aims to generate a sustainable increase in bus patronage and reverse an ongoing decline in bus use by young people.
- The proposal would be implemented as a pilot, and would run from the start of the 2019/20 academic year (i.e. 1 September 2019) to the end of the 2020/21 academic year (i.e. end 31 August 2021).
- All eligible young people would be able to access free bus travel during the pilot period using a personalised Opportunity Pass smart card. Applicants would be required to pay a £10 application fee to cover administration costs, including the production and delivery of the card.
- A behavioural code would be developed, retaining the right to withdraw the card and access to opportunities if the cardholder breaks the behavioural code.
- On 14 February, the GMCA announced that Rose Marley, CEO of SharpFutures, had been appointed to lead the development of the Opportunity Pass, and to work with brands and businesses to empower young people across Greater Manchester with a rich variety opportunity.
- Further detail on the budget, scope and development of the Opportunity Pass including a
  progress update on the delivery of the Pilot, would be provided in a further report to the
  GMCA in June 2019.
- The total cost for a full year is estimated at £15.9m in the base case but the purpose of the Pilot is to gather the data on take up and usage to inform future financial planning.
- As approved by the GMCA on 15 February 2019, the prorated estimated cost of £9.3m in the 2019/20 financial year would be funded from the Transport Levy (£6.05m), and Earnback monies (£3.25m).
- However, to ensure the costs do not fall entirely on the taxpayer, we are working with public and private sector partners who may benefit from the scheme to identify additional funding sources
- It was noted that the proposal would be considered by the GMCA for approval on 29 March 2019.

Members raised the following questions to the Mayor, and representatives from TfGM, who were also in attendance:

- A Member clarified whether the scheme would affect the private buses arranged by colleges.
   It was confirmed that the scheme would not affect college run buses.
- A Member highlighted the work of the School Readiness Task and Finish Group, which had identified that the cost of travel was an issue and welcomed the ambitious proposal.
- Were there any plans to extend the Pilot to those on apprenticeships who were over 18. It was confirmed that TfGM offers support to new apprentices on their commute to work with a free and reduced price ticket offer, or a free bike. The Mayor confirmed that consideration would be given to whether employers should contribute, noting that some employers did already provide support to their apprentices. The Mayor advised that he would love to do more, should a funding stream be identified, noting that he continues to have conversations with the GM Chamber to capture the spend on all age apprentices.
- Is the £10 application fee dependent on parental income? It was confirmed that the fee was not means tested.
- A Member queried whether the Opportunity Pass was only available to those in full time education, and how this was defined. It was confirmed that the aim is to provide free bus travel to all 16-18 year olds living in GM, at all times of the day and week.
- How will success be measured? The Mayor advised that there were various measures of success, such as increased use of buses, cars off the road, bus routes not under threat, young people having higher ambitions after school. It was acknowledged that measures needed to be identified, noting that a Monitoring and Evaluation Plan would be developed, which would outline a multi-faceted approach. It was noted that this would include conducting a survey of sixth form students. It was agreed that as the key performance indicators were developed, further information would be shared with the committee.

#### **RESOLVED:**

- 1. That the Committee note the report recommendations made.
- 2. That the Committee receive further information on the Key success measure when available.

#### CI107/18/05 LOCAL TRANSPORT PLAN/ POLICY AND STRATEGY BUDGETS

The report provided members with an overview of the revenue budget for the costs of the Local Transport Plan (LTP) and Policy and Strategy Budgets, which included the costs to continue to develop and deliver the Greater Manchester Local Transport Plan.

#### **RESOLVED:**

That the update be noted.

CI108/18/06 DRAFT GREATER MANCHESTER DRUG AND ALCOHOL STRATEGY (2019-2021)

The report invited the Committee to endorse the draft Greater Manchester Drug and Alcohol Strategy, and note the governance process and extensive consultation undertaken for the strategy.

#### **RESOLVED:**

That the update be noted.

CI109/18 GMCA REGISTER OF KEY DECISONS

#### **RESOLVED:**

That the report be noted.

#### CI110/18 DATE AND TIME OF NEXT MEETING

Tuesday 16th April, 6pm, GMCA Boardroom, Churchgate House, Manchester, M1 6EU

#### CI111/18 EXCLUSION OF PRESS AND PUBLIC

#### **RESOLVED:**

That, under section 100 (A)(4) of the Local Government Act 1972 the press and public should be excluded from the meeting for the following items on business on the grounds that this involves the likely disclosure of exempt information, as set out in paragraph 3, Part 1, Schedule 12A of the Local Government Act 1972 and that the public interest in maintaining the exemption outweighs the public interest in disclosing the information.

#### CI112/18 OPPORTUNITY PASS INCLUDING 16-18 FREE BUS TRAVEL

The report sets out detailed financial information relating to a proposal to implement a pilot scheme that will introduce an Opportunity Pass for eligible young people within Greater Manchester from 1 September 2019. The Opportunity Pass will include free bus travel and a number of other complementary benefits.

#### **RESOLVED:**

- 1. That the report be noted.
- 2. That the Committee comment on the report in advance of the proposal being submitted to the GMCA meeting on 29<sup>th</sup> March 2019 for approval.



#### Report to OVERVIEW AND SCRUTINY BOARD

### **Oldham Work and Skills Strategy Update**

#### **Portfolio Holder:**

Cllr Shaid Mushtaq, Cabinet member for Employment and Skills

Officer Contact: Helen Lockwood, Deputy Chief Executive –

People and Place

Report Author: Jon Bloor, Head of Lifelong Learning, Investment

**Employment and Skills** 

**Ext.** 4188

23<sup>rd</sup> July 2019

#### **Purpose of the Report**

Cabinet agreed the Council's new Work and Skills Strategy on 27 June 2016. The strategy was presented to Overview and Scrutiny in July 2017. The Strategy was written to complement the new regeneration framework for Oldham, by focussing particularly on "social regeneration" objectives for the borough, developing a shared ownership of these across all partners and providers. It acts as one of the three major components of the Oldham Strategic Investment Framework (SIF) for economic regeneration, and to position the Council in the context of GM devolution of employment and skills.

An update was provided on the 11<sup>th</sup> July 2018 and at that meeting the Board **RESOLVED** that:

1. An update on the Work and Skills Strategy be received by the Board in 12 month's time.

The purpose of this report is to update the Board on the progress in relation to the key components of Work and Skills Strategy as requested.

#### **Executive Summary**

The Work and Skills strategy (2016-2020) sought to improve population skills outcomes to support Oldham's strategic goals. It was intended to inform and raise awareness across the Oldham Partnership of the complexity of and multiple challenges facing the employment and skills systems, and to position the Oldham economy in the context of emerging strategies for employment and skills across Greater Manchester (GM).

The Work and Skills strategy is organised around four strategic goals, supported by a new outcomes framework for work and skills:

- 1.1. Create jobs, including targets for Phase 2 of Get Oldham Working
- **1.2. Social regeneration and in-work progression**, including the new pilot Career Advancement Service
- **1.3. Deliver the OESC and improve the colleges,** including a commitment to support the sustainability of the post-Area Based Review settlement for Oldham
- **1.4. Support a thriving private sector,** including to better represent our six priority employment sectors in our partnership framework

This report provides an update against the Outcomes framework.

#### Recommendations

1. Comments and feedback from Overview and Scrutiny Board are invited on the update.

#### Oldham Work and Skills Strategy 2016-20

#### 1 Background

- 1.1 The Work and Skills strategy complemented the regeneration framework for Oldham, by focussing particularly on "social regeneration" objectives for the borough, to develop a shared ownership of these across all partners and providers. It acts as one of the three major components of the Oldham Strategic Investment Framework (SIF) for economic regeneration, and to position the Council in the context of GM devolution of employment and skills activities (This now includes £92.3m Adult Education Budget from August 2019 and the £50m Work and Health Programme).
- 1.2 The strategy seeks to improve population skills outcomes to support Oldham's strategic goals. It seeks to inform and raise awareness across the Oldham Partnership of the complexity of and multiple challenges facing the employment and skills systems, aiming to position the Oldham economy in the context of emerging strategies for employment and skills across Greater Manchester (GM). It is organised around four strategic goals, supported by a new outcomes framework for work and skills:
  - Create jobs, including targets for Phase 2 of Get Oldham Working
  - Social regeneration and in-work progression, including the new pilot Career Advancement Service
  - Deliver the OESC and improve the colleges, including a commitment to support the sustainability of the post-Area Based Review settlement for Oldham
  - **Support a thriving private sector,** including to better represent our six priority employment sectors in our partnership framework
- 1.3 The Work and Skills Strategy is developed around an Outcomes framework which commits partners to working collaboratively in pursuit of twelve priority themes. Cabinet agreed the Council's new Work and Skills Strategy on 27 June 2016. The strategy was presented to Overview and Scrutiny in July 2017 and an update was provided in July 2018. The Strategy was written to complement the new regeneration framework for Oldham, by focussing particularly on "social regeneration" objectives for the borough, developing a shared ownership of these across all partners and providers. It acts as one of the three major components of the Oldham Strategic Investment Framework (SIF) for economic regeneration, and to position the Council in the context of GM devolution of employment and skills.
- 1.4 This report aims to provide the Overview and Scrutiny Committee and update at the end of the third year.
- 1.5 Key highlights include:

- the successful attraction of £2.3m of European Social Fund monies (to date) to deliver the Skills Support for Employment (previously Skills for Employment and Skills Support for the Unemployed), RAISE and National Careers service programmes, which enable a full programme of employment and skills support to be delivered by Get Oldham Working.
- Agreement with GM Combined Authority to maintain the £2.83m commitment to Oldham Lifelong learning service to deliver Adult Education Budget related activity.

#### 1.6 Key risks include:

- 60% of corporate funding has been disinvested due to budgetary pressures but this has been more than offset by winning externally funded projects.
- The devolution agenda is more keenly focussed on skills provision that leads to increased productivity and meets the needs of employers. This will reshape the current offer which may impact on some learners.

#### 2 **Current Position**

2.1 Figure 1 presents an overview of each outcome in June 2018 compared to that in 2016 and the intended outcome by 2020

Figure 1 – Progress update

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
1.	Population skills outcomes	Summarised in section H on skills performance	Closing the gap: consistent with the SIF, population skills outcomes (% of residents qualified at L1-4+ inclusive) should demonstrate a rate of improvement at or above GM averages.	The Local Economic Assessment will be published in July 2019 which demonstrates an improvement in some skills outcomes.  In 2018, 27.9% of citizens have and NVQ4 and above with a 2 percentage point increase since 2016.  65.8% of citizens have an NVQ2 or above – and increase of 1.4% points since 2016.  Unfortunately there are 13.6% of citizens with no qualification which has increased from 12.5% in 2016.  The ESF Skills Support for Employment, ESF Skills for the Workforce and the Apprenticeship Levy programmes will continue to support this uplift alongside the Career Advancement Service and the core activities of Oldham Lifelong Learning Service
2.	Provider performance	Current OFSTED judgements	No provider rated less than "Good" by OFSTED	and The Oldham College.  Support is ongoing with key local providers. The Oldham College recently posted significant improvements in achievement rates – with the fastest rate of improvement of any GM FE college which led to a new Good rating.  Oldham Lifelong Learning Service is still Outstanding and self-assessment maintains this expectation.  All GM Adult Education Budget providers will be Good or Outstanding.

Outcome	Priority Theme	2016 status	20	20 Outcome	2019 Update			
3.	Apprenticeships	As of 2013/14 data, 2 <sup>nd</sup> lowest Apprenticeships pass rate in GM – 2040 leavers with pass rate of 65.8%	<ol> <li>2.</li> <li>3.</li> </ol>	By 2020, high quality sectoral specific and relevant apprenticeships should be provided across Oldham, maximising the value of the levy and meeting business needs of our future employment base. Closing the gap with GM success rates in context of onset of Apprenticeship Levy	Latest data set for 2017/18 (published March 2019) demonstrates significant improvement in apprenticeship achievement rates for Oldham citizens. Average pass rate is now 67.6% (2.5 percentage points lower than 2016/17) which is in part due to new standards being rolled out. Oldham still continues to be a higher performer than the GM - average of 65.1% (2.5 percentage points higher than 2016/17).  Significant work has been undertaken to prepare for the Apprenticeship Levy within the Council which has a target of c. 64 apprentices per year with funding of £310k per year to fund the training (equivalent to c. 100-150 apprentices per year but no funding for salary costs).  Apprenticeship Starts including schools:			
						Target	Delivered	
					2017/18	64.1	71	
					2018/19	64.4	66	
					2019/20 (Projection)	64.4	30	
					Work is ongoing with GMCA to develop new apprenticeship standards to support key sectors.  In order to tackle the shortfall and to improve apprenticeship delivery, a proposal was submitted to the LGA Apprenticeship Accelerator Programme to support us with the following:			

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
				<ul> <li>Mapping apprenticeship standards and identifying skills gaps and/or mapped specific roles/pathways</li> <li>Workforce data analysis</li> <li>Strategic planning and forecasted 'needs based' goals</li> <li>Creation of an apprenticeship delivery board</li> <li>Improved engagement across the organisation</li> </ul>
				We have been successful in this securing this support (1 of just 40 Councils) and are in the process of developing this programme which will conclude in January 2020).
4.	Schools	Actions as per December 2015 Oldham Education and Skills Commission (OESC) report	Improved secondary outcomes at age 16     Establishment and successful mobilisation of self-improvement vehicle recommended by OESC	Work is continuing apace with the OESC activity and will be reported separately.
5.	GM Area-based review (ABR) of colleges	Not yet reported	<ol> <li>Implementation of a sustainable and supported ABR settlement for Oldham, including a strong, financially sustainable institutional presence retained in the borough</li> <li>An Oldham post-16 provider market with a comprehensive entry – L2 offer for residents</li> <li>A provider offer for L3+ in Oldham focussing provision on sectoral priorities</li> </ol>	The Area Based Review was completed but the proposed merger between Oldham, Tameside and Stockport was deemed to be unfeasible.  The Council supported the College to stabilise its position following the ABR activity and to re-shape its offer to meet local employer and citizen needs with ongoing dialogue with the FE Commissioner and Board of Governors.  The FE Commissioner's latest report has

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
				given approval to maintain "stand alone" status. GMCA have recognised this and has support The Oldham College to access Skills Capital programme (which had been locked into ABR schemes).
6.	Sectoral priorities	Not currently articulated	Consistent with the SIF, the strategy focusses on six key sectors for employment growth and skills provision in Oldham:  1. Health and social care 2. Services (1): professional/ business/digital services 3. Services (2): retail/leisure/ hospitality 4. Engineering and manufacturing 5. Construction and property 6. Logistics  The strategy seeks to support development of a sustainable provider base for Oldham to secure skills and progression pathways appropriate to these sectors.	The Economy and Skills Partnership has undergone a full system review and has enlarged its private sector membership which is driving 6 sector networks which will provide key intelligence to shape our business off. The majority of this activity will sit within the Business Growth and Investment strategy but the skills dynamic will feed into dialogue with key providers to ensure responsiveness to the key sectors.  The Council is currently reviewing the GM Local Industrial Strategy to align the GM key sectors with Oldham's priorities.  The Council is working with education and skills partners to develop technical skills pathways mapped to the 6 key sectors.
7.	Get Oldham Working #2: local employment support programmes	Get Oldham Working exceeded objectives for over 2,015 job, apprenticeship and traineeship opportunities from 2013-15	<ol> <li>Engage over 6,000 residents through the second phase of Get Oldham Working from 2016-20,</li> <li>Fill over 5,000 jobs and work-related opportunities</li> </ol>	From April 2016 until June 2019, the GOW phase 2 programme has filled 5,034 work related opportunities (against a target of 4,061). This consisted of 3,642 jobs, 117 salaried traineeships, 606 apprenticeships and 669 Work experience placements. The programme has therefore achieved the target set 9 months early.  This is in part due to being successful in winning the ESF/ LGF Skills for Employment project 1,059 residents have received intensive mentoring and coaching support

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
				with a GOW learning mentor, so far, 202 have completed a valuable and meaningful work experience placement, 338 achieved a qualification and so far resulting in 237 moving into a sustainable job. These are within contract expectations.
				The Skills for Unemployed programme which commenced in April 2019, we have engaged 167 residents.
				In addition to the above programmes we have also been running two career management contracts. RAISE is for independent career management and NCS (National Career Service) is for guided career management. We have supported 321 people on RAISE so far and 321 on NCS resulting in over 785 career management outcomes. Job and Learning outcomes is 89.
				Finally, to date the Stronger Communities project has engaged 55 residents and supported 15 individuals into employment.
				ESF Awarded programmes: Skills for Employment £1,277,536 RAISE £81,187 National Careers Service: £63,477 Skills Support for the Unemployed £964,263 Lottery funded: Stronger Communities £77,000
8.	Progression strategy	No comprehensive progression model in place	Invest in a new pilot Oldham Career Advancement Service – an extended information, advice and guidance offer seeking to help over 400	The Career Advancement Service was launched in December 2016 and is currently working with 575 residents engaged to date, 312 under-employed working part-time. 94 of

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
			residents already in work to progress from low pay, low skill jobs during the initial pilot phase	those on the programme have started new jobs as a result of the support so far resulting in an average increase in salary of £4,154. 82 residents have started new learning aims, 6 advanced learning loans.  If the 575 residents progress as expected this will achieve c. £2.4m additional salary value per annum.
9.	Advanced learning loans strategy	<ul> <li>150-300         applications         in Oldham         in 2014-15</li> <li>Nationally,         total value         of loans         ready for         payment         £148.8m in         2014/15,         against         forecast         national         budget of         £500M p/a         by 2020</li> </ul>	<ol> <li>Work with providers and employers to increase demand for loan-funded provision for 19+, L3+ provision as alternative to Apprenticeships route</li> <li>Build loans promotion into Career Advancement pilot model</li> <li>Develop local strategy to manage emerging tensions between loans and Apprenticeship Levy policy</li> </ol>	The development of technical pathway is supporting this objective, especially in light of vocational reforms such as T-levels.  The Advanced Learner Loans programme has not been a successful policy with poor take up across the Country. The Government announced in the Autumn Budget that a new re-training scheme will be piloted (predominantly due to the poor take up of Learner Loans) and the Council will review this position once this policy is rolled out.
10.	Higher level skills and HE strategy	Provider environment including University Campus Oldham, the GM UTC in Oldham and other aspects of provider offer	<ol> <li>Retain and support growing UCO presence in Oldham, and the enhanced HE offer proposed in Oldham's ABR settlement</li> <li>Retention of specialist L4/5+ provision in Oldham supporting the emerging curriculum model for ABR settlement</li> <li>Achieve higher level apprenticeships growth with providers as Levy takes</li> </ol>	The UTC closed in summer 2017. However, the Council is supporting the local providers to develop their expansion of higher level skills and this will form part of the GM Skills Strategy.  The Council is supporting Oldham College to develop a Construction Skills College which will support a key growing sector.  Higher Apprenticeships are becoming more available and have formed a key part of the

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
			effect 4. Grow L4+ loan funded provision in line with advanced learner loan strategy	Council's organisational development focussing on Leadership and Management (level 3 & 5) and the recent launch of the Level 7 MBA apprenticeship will be popular.
11.	Community Learning and Lifelong Learning provision	Service rated "outstanding" by OFSTED in December 2015	Strategic review of the Council's Lifelong Learning Service to be undertaken in advance of the 2017/18 academic year.	Strategic review has been carried out in advance of devolution and provision is being reshaped to meet the devolution demands.  Outstanding rating currently maintained by the Lifelong Learning Service. Effective
			Retention of current OFSTED quality rating and learner outcomes	delivery of ESFA contract. Matrix re- accreditation awarded in June 2019. The service put forward a nomination for the
			3. Maintenance of qualification and non-qualification based AEB-funded provision in Oldham under devolved commissioning for 2018/19+, supporting re-engagement of	National Festival Of Learning Awards 2019 with 1learning winning an award and a second receiving a highly commended award.
			learners with the skills system, and progression pathways	Current year ESFA allocations for Lifelong Learning have been maintained going into the 19/20 but there has been no growth for 6
			Develop an adapted referral and progression model and evaluate impact across providers in Oldham	years in a row which will lead to reduced offer.
				Lifelong Learning Service continues to review and strengthen referral and progression with providers in Oldham. In addition, the Work and Skills Partnership is reviewing intra- organisational referral and progression models with providers in Oldham linked to the
				Career Advancement Service.  The devolved AEB procurement process has
				taken place and the total allocation issued to the procured provision of £22.6million. There

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
				are 18 lead providers of which 12 providers in Lot 1 which covers provision across GM and 6 providers in Lot 2 which covers specific areas or cohorts. Along with the successful lead providers there are a further 51 providers across the supply chain. The provision will work towards economic productivity.
12.	DWP commissioned national employment support programmes	Work programme performance Working Well 1 performance	<ol> <li>Fully engage in GM-wide Work &amp; Health programme commissioning against risks of depleted national employment support budget</li> <li>Support local contractors in supply chain management to deliver a successful expansion of the phase 2 Working Well programme for Oldham, and manage new Integration Board successfully</li> </ol>	Working Well – Work & Health Programme The WW WHP programme over its lifetime (2018–2024) is expecting to support 22,600 Greater Manchester residents (starts) progress into or towards sustainable employment. These starts are forecast to be split between which three cohorts – Health & Disability (75%), Long Term Unemployed (15%), Early Entrants (10%).  As at end of May 2019 performance summary is; 6,617 unique referrals (individuals) – 74% of target to date, 4,692 starts – 95% of target to date (based on actual referrals), 995 job starts – 53% of target (based on actual referrals) and 21% of starters and 86% of clients are currently active.  Locally, there were 717 unique referrals, 470 starts and 117 job starts.  Working Well Early Help (WWEH) The overarching aim of the WWEH programme is to support people with a disability or health condition to remain in employment and return to work more quickly.

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
				A small element of the programme will be
				working with Job Centre Plus (JCP) to
				support the newly unemployed that have a
				disability or health condition back into
				employment. The team will carry out an initial
				bio psycho social assessment and those individuals from small and medium sized
				businesses that have a disability or health
				condition will be offered free support and
				advice including rapid access to muscular
				skeletal and mental health support, condition
				management advice, vocational
				rehabilitation, lifestyle & wellbeing support,
				advice and support around employment
				issues and skills, education and training.
				This new service, provided by HealthWorks
				(a partnership of Maximus and Pathways
				CIC), has been commissioned for a three
				year period through the GMCA with the view
				to supporting 11,000 people across GM over
				the contract period. The service went live 4 <sup>th</sup>
				March 2019. The programme will be
				evaluated by Sheffield Hallam University in
				partnership with the University of Salford.
				The weferral relates to this service will be
				The referral routes to this service will be
				through GPs, employers, self-referral or sign posting by JCP. As the funding is limited, the
				main referral route in Oldham will be through
				the early adopter site of North GP cluster
				(Royton, Shaw and Crompton). All six GP
				practices are engaged and have received
				support to ensure that all information
				governance/ data protection impact
				assessment (DPIA) requirements have been

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
				met to allow direct referrals.
				Working Well – Specialist Employment
				Service (SES)
				GMCA are have commenced a procurement process for a Specialist Employment Service (SES) for people with learning disabilities, people with autism and people with severe mental illness, to access and sustain paid employment. All three of these population groups can have complex needs and face significant barriers to employment, but more people in these groups could work with the right support. This service will sit within the care and support strand of the Working Well system.
				The commissioning of this service is in response to commitments set out in several national and local strategies and their delivery plans, these include: Improving Lives: Work, Health and Disability White Paper; Greater Manchester Strategy; Greater Manchester Learning Disability Strategy; Five Year Forward View for Mental Health and Greater Manchester Autism Strategy.
				The total funding for this programme is £4 million which covers service delivery, programme office costs and evaluation costs. This funding has been acquired through a mixed funding model:  • £2 million European Social Funding, which will be drawn down by GMCA against spend, through the Working Well Co-Financing Agreement

Outcome	Priority Theme	2016 status	2020 Outcome	2019 Update
				<ul> <li>£1.7 million NHS Mental Health         Transformation Fund which will be drawn down by GMCA     </li> <li>£300k from the ten local authorities in Greater Manchester which will be transferred to GMCA</li> </ul>
				The contract is likely to commence and mobilise September 2019 to December 2019.

- 3 Key Issues for Overview and Scrutiny to Discuss
- 3.1 Comments and feedback from Overview and Scrutiny Board are invited on the progress made in delivery of the Work and Skills Strategy.
- 4 Key Questions for Overview and Scrutiny to Consider
- 4.1 Specific feedback from Overview and Scrutiny Board is invited on:
  - The progress made to date
  - The impact of devolution on the Work and Skills agenda for Oldham.
- 5. Links to Corporate Outcomes
- 5.1 The Strategy is fully reflective of the Council's corporate plan, particularly the cooperative council vision and agenda, as reflected throughout the document.
- 6 Additional Supporting Information
- 6.1 N/A reflected in the main report.
- 7 Consultation
- 7.1 N/a
- 8 Appendices
- 8.1 N/A.



#### Report to OVERVIEW AND SCRUTINY BOARD

### **Business and Investment Review Update**

#### **Portfolio Holder:**

Councillor Sean Fielding, Cabinet Member for Economy and Skills

Officer Contact: Helen Lockwood, Deputy Chief Executive People

and Place

Report Author: Louise Slater, Principal Investment Officer

**Ext.** 1671

23<sup>rd</sup> July 2019

#### **Purpose of the Report**

To provide an update on the progress of the Business and Investment Review as requested at the O&S Board meeting in Nov 2017.

#### **Background**

The Business and Investment Review looks at how the Council can optimize business engagement and provide a competitive business support offer to maximize business growth and investment in the Borough that will help us to:

- Maximize Business Rates income.
- Support the successful implementation of the local and GM SIF's by creating additional demand for commercial property.
- Support the successful implementation of Oldham's Work and Skills Strategy by creating a supply of new jobs and work-related opportunities.
- Create conditions to support the Councils co-operative approach to inclusive growth.
- Close the gap between the economic performance of Oldham and the GM average.
- Raise the profile of the Borough by putting Oldham on the map as a place invest and do business.

In December 2017 Cabinet approved option 3 of the report that sought to strengthen the function of the Strategic Investment Team through the recruitment of an Investment Officer and additional resources to improve business engagement and strengthen the business support offer.

#### **Progress to date**

Since implementation of the Business and Investment Review began in Jan 2018, there has been considerable progress to report in staffing, improved business engagement and developing the Oldham business support offer.

#### 1) Staffing

Additional resources were sought to support the 2 existing staff in the Business Growth and Investment Team. Now, there are 4 full-time staff in the team whose responsibilities include:

- Implementation of the Business and Investment Review.
- Implementation of Oldham's Tourism Strategy.
- Overseeing the implementation of the Business Growth Hubs Productivity and Inclusive Growth Programme in Oldham.
- Business engagement to encourage business growth and investment in the Borough.
- Account management of key businesses in the Borough.
- Management of the Oldham commercial property database.
- Commercial property searches.
- Delivery of the Boroughwide business grant.
- Delivery of the Shaw, Lees and A62 business grants.
- Support the delivery of the Oldham Business Awards.
- Delivery of the Pop-up Business School.
- Organisation of the Oldham Construction Network.

#### 2) Improved business engagement

This requires developing a shared approach to business intelligence, engagement and marketing across a range of partners that are working with businesses in Oldham. These partners include Oldham College, the Business Growth Hub, GM Chamber, Oldham Enterprise Trust and private sector businesses. Achievements since July 2018 include:

- Data sharing and joint working protocols established with the Business Growth Hub.
- Implementation of account management approach to business engagement led by the Council and the Business Growth Hub. This approach is used to target growth businesses in key sectors. Businesses and enquiries are account managed to ensure that businesses receive maximum support via Team Oldham. Although, in its infancy this is proving very successful especially in terms of the numbers of Oldham businesses accessing support so much so that other parts of GM are looking to replicate this approach.
- A refresh of Team Oldham to ensure a consistency of representatives so that there
  is a single representative for manufacturing, start-up, finance etc., as well as
  alignment of their services with the account management approach to ensure that
  support is joined up and easy to access.
- Supported the delivery of the 2019 Oldham Business Awards which took place in May.

#### 3) Develop the Oldham business support offer

Oldham already has a strong business offer but to remain competitive as a business location there were area's that needed strengthening to support business start-up, growth and investment. Progress to date includes:

- Discretionary business rates relief scheme developed to lever business growth and investment in the Borough.
- Draft capital grant scheme launched in April 2019 aimed at supporting business growth and investment into the Borough. This will see grants of up to £10,000 available for growth businesses in key sectors.
- Review of existing local grants such with a view to creating new or more flexible schemes.
- Launch of the Business Growth Hubs Business Productivity and Inclusive Growth programme in Jan 2019. This programme provides funded start-up and growth support to businesses and residents in the Borough. This support includes, information, advice and guidance, access to finance, sector and innovation support and workforce development.
- The decision to host a 2-week pop-up business school in Oldham town centre in Nov 2019. The aim of this is to work with at least 64 residents, create 23 new businesses of which 89% will still be in existence after 18 months.

#### KPI's

Option 3 of the Business and Investment Review projected that 16% business support targets would be achieved through an uplift in enquiries to 2,800 resulting in 593 businesses being assisted and 566 new jobs being created from 1<sup>st</sup> Jan 2018 to 31<sup>st</sup> Dec 2019.

We are on track to achieve the above targets. Oldham is currently accessing 12% of the GM business support programme and since 1<sup>st</sup> Jan 2018 there have been:

- 1,651 business enquiries
- 899 businesses assisted
- 241 new jobs created

#### Recommendations

The Overview and Scrutiny Board is asked to note the achievements to date of the Business and Investment Review.





#### Report to OVERVIEW AND SCRUTINY BOARD

## HERITAGE, LIBRARIES & ARTS' OFFER TO SCHOOLS.

**Portfolio Holder:** 

Councillor Sean Fielding, Economy & Enterprise

Officer Contact: Rebecca Sutcliffe, Head of Strategic Reform and

Public Health

Report Author: Sheena Macfarlane, Head of Heritage, Libraries

and Arts **Ext.** 4664

23<sup>rd</sup> July 2019

#### **Purpose of the Report**

Tor provide an overview of the services provided to schools by the Heritage, Libraries & Arts Service, with particular reference to collaborative approaches and new initiatives.

#### Recommendations

To note the report.

Overview and Scrutiny Board

[23<sup>rd</sup> July 2019]

#### Heritage, Libraries & Arts' Schools Offer.

#### 1 Background

1.1 This report provides an overview of the services provided to schools by the Heritage, Libraries & Arts Service (HLA) with particular reference to collaborative approaches and new initiatives. The report also highlights some of the future trends and challenges faced by the service and what approaches are being taken in response to these. The Heritage, Libraries & Arts Service includes the following teams:-

Oldham Libraries
Gallery Oldham
Oldham Theatre Workshop
Oldham Arts Development
Oldham Local Studies & Archives
Oldham Music Service.

#### 2. Current Position

- 2.1 Overview of Services
- 2.1.1 Oldham Library Service offers class visits, self-directed class visits, and activity by library staff in local schools as well as homework and study space, books, publications and digital materials. In 2018/19 243 school class visits were made to Oldham Libraries with 6982 pupils and teachers attending. The standard class visit introduces children to their local library, and promotes books, reading and story-telling through a range of activities. A range of workshops focusing on key topics in the curriculum are also offered as well as special events which respond to local and national celebrations eg World Book Day author events, and intergenerational activities for Empathy Day.

Our successful Carnegie Library Lab 'Count and Code' programme encourages children between 3-6 to explore, investigate and learn through counting and coding and supports school readiness. To date 16 sessions have been held with 10 children attending each week. Days and times change every 6 weeks to ensure widest possible access by children and parents.

2.1.2 Gallery Oldham has a well-established and extensive schools offer which includes self-guided visits for all ages with resources provided by the gallery and cross-curricular facilitated sessions for KS 1, 2 and 3. These sessions are led by experienced educators and include time in the galleries, practical activities and post-visit resources. In 2018-19, 3543 pupils were engaged on-site as part of a class visit with an additional 1800 pupils and teachers engaged through outreach activity in schools. Teachers' CPD sessions are also part of the core offer and free trial sessions are available for enthusiastic teachers who are willing to help shape the offer. Pre-and post-visit resources and online enquiries are available via the Gallery Oldham website (<a href="https://www.galleryoldham.org.uk/learning">www.galleryoldham.org.uk/learning</a>).

The gallery has also been developing and delivering a programme of activities to home educated young people. Projects range from one-off workshops accessible solely to home educated young people to longer six month projects encouraging group work, leadership skills development, strategy and problem solving etc. This has led to excellent relationships with home educating parents who are now advocates for the programme and for Gallery Oldham and we are continuing to shape the programme with their input. This year seven

home educated young people have completed their Silver Arts Award at the gallery, the equivalent of a GCSE  $A^*$  - C or 9 – 4. This may be the first professional qualification some of these young people have achieved.

Gallery Oldham's popular GoBaby and GoExplorer's sessions also support family learning and school readiness through creative, self-directed play.

- 2.1.3 Oldham Theatre Workshop (OTW) has a longstanding partnership with Newbridge School and delivers part of the curriculum in OTW studio space through the Lumens programme. For a number of years OTW, in partnership with London Bubble Theatre, have been delivering a very successful early years speech and language development programme supporting school readiness. OTW were also one of the first young people's theatre and performance resources in the country to develop an Applied Theatre resource which develops issue-based work on a commission basis to take to schools, many of the projects have a health & wellbeing focus.
- 2.1.4 **Oldham Arts Development** works with schools on a project by project basis with work linked to celebratory arts and encouraging family participation in festivals and community celebrations plus community cohesion work in areas such as Limehurst.
- 2.1.5 Local Studies & Archives (LSA) is currently constrained in their offer on account of lack of space. This will be addressed within OMA; the new heritage & arts centre due to open in 2021. LSA works closely with Gallery Oldham and OTW to provide local history material for school sessions and bring history to life through town centre trails and 'living history'.(see para 2.2.2).
- 2.1.6 Oldham Music Service (OMS) provides whole class and individual music tuition in nurseries, primary and secondary schools. 6304 pupils received weekly tuition in schools, either through the Whole Class Instrumental Tuition, Ongoing Opportunities programmes or as part of the small group tuition scheme. Currently some 4162 instruments are on loan to schools and individuals for use in this tuition with a total value of £1.7M. A further 769 school-aged musicians attended the Music Centre each week to participate in bands, choirs, orchestras, etc. The whole class model is particularly useful to provide pupils at KS2 with a thorough grounding in the basics of learning a musical instrument and is an ideal start on a pathway of progression. Instrumental and vocal tuition is also provided in small groups for KS 2,3,4 and 5. Tuition is available in all orchestral and band instruments as well as steel band, guitar, bass guitar, keyboard, ukulele, and all voice types and musical theatre. Regular performance opportunities include Oldham Schools' Music Festival, Oldham's Biggest Band Day, and Come & Play with the Halle. CPD is also provided for specialist and non-specialist music teachers.

The Service is highly rated by users and peers and has won many awards including, in the last 12 months: the highest 'Platinum' Award in the National Concert Band Finals for the Oldham Youth Wind Band; an invitation to participate in the National Festival of Music for Youth in Birmingham's Symphony Hall; Oldham Youth Orchestra won a Music for Youth Connects Award; and, the Youth Brass Band won awards at the Whit Friday Band Contests.

2.1.7 All HLA services also provide opportunities and resources to support young people's learning out-of-school. The Summer Reading Challenge is a long-standing national initiative engaging young people each year in a theme based reading programme. In 2018 nearly 2500 children were engaged in the activities and 1475 completed all six books. Oldham Libraries also offer Family Story Walks and digital activities such as 'Make, Play,

Code' sessions and 3d-printing. Gallery Oldham provides an extensive and popular family holiday activities progamme and the Gallery Collective engages older young people in creative and learning activities including opportunities to undertake Arts Awards. 1723 young people, including home educated, were involved in informal learning activities at the gallery. OTW offers a core programme of evening workshops during term time which engage young people a range of performing arts opportunities including drama, singing and dance and stage-management whilst OMS offer a wide range of one-to-one tuition and group musical opportunities for young people at the Music Centre.

#### 2.2 Collaborations

- 2.2.1 In recent years the various teams within the Heritage, Libraries & Arts Service, as well as developing their service-specific schools' offer, have been collaborating to provide a new and wider provision for schools. This collaborative approach aims to create a cohesive offer, minimize overlap and maximize take-up levels. This is shaped by feedback from participating and non-participating schools, evaluation of project work as well as consultation, piloting and testing with schools. Teachers tell us they want cross-curricular activities and a full-day offer which makes the most of their investment in coach hire and pre-visit preparation time.
- 2.2.2 A few examples of cross-service collaborations for an enhanced schools offer include

Gallery Oldham joint workshops developed with the Music Service

- Music in the Mills (KS2) using the Oldham Stories and Oldham Panorama exhibit pupils discover what life was like in the mills then sing, create rhythms and compose and record music about mill life.
- Volcano! (KS2) using the museum's volcanic rock collections pupil's learn about volcanoes and carry out a volcano experiment then create their own music about an eruption with vocal, drums and rhythms.

Gallery Oldham joint workshops developed with Oldham Theatre Workshop and Local Studies & Archives.

• Oldham During the First World War (KS2) – an outdoor living history performance and walk takes pupils back in time to Oldham during the First World War.

Oldham Library & Gallery Oldham

- Developing a complementary schools programme to enable large school groups to visit GO and Oldham Library in one day
- Researching and shadowing each other's offer
- Joint marketing
- 2.2.3 The service is involved in the development of the Oldham Local Cultural Education Partnership and plays an active part in sector specific networks such as GM Music Hub, Association of Children's and Educational Librarians(ASCEL), Arts Council Museums & Schools Steering Group and GM Museum Educators' Group.
- 2.2.4 Other local collaborations include

#### **Linking Schools**

 Coordinated approach connecting Gallery Oldham, the Music Service and Oldham Coliseum to create one offer which Oldham Linking Schools can purchase for a day visit.

- Themes have included 'Oldham Cotton Town', 'Who Am I, Who Are We, How Do We Live Together' which will culminate in a Linking Schools Exhibition in gallery's community exhibition space in summer 2020
- In 2019/20 we will also be involving the children's library space and/or the performance space for a three way Linking Schools visit.

#### Oldham Pledge Schools

- Gallery Oldham are actively promoting Oldham Pledge by offering a free visit to schools who have not visited in the previous academic year
- And the gallery and library was a venue for 460 children visiting Oldham for Culture Trail 5
  July 2019

#### Other

- 'Brought to Book' used the murder of a Yorkshire Street Bookseller by two teenagers in 1913 as the focus for a collaborative Heritage Lottery funded schools' project and involved Oldham Libraries (in partnership with Oldham Local Studies and Archives, Oldham Coliseum Theatre, Leeds University and Holy Cross Primary School). This collaboration was nominated for the Best Heritage, Museum, Library and Education Partnership Award in 2018.
- 2.3 New initiatives and pilots
- 2.3.1 The Library Service is rolling out its successful family **Story Walks** initiative with schools. 90 children attended a recent pilot story walk with Longsight School and gave positive feedback.
- 2.3.2 The library Service is also involved in the **Poverty Proofing** schools project, with a view to closer working with schools, greater inter-departmental collaboration and applying poverty proofing principles to the library setting.
- 2.3.3 A new Home Educated readers group started in October 2018 at Oldham Library. Monthly sessions are held for children between the ages 7-11 and each has an educational activity linked with the particular book that has been chosen for that month. The group is also linked with the Libraries' cultural events offer, e.g. international women's day and Shakespeare week as well as events and activities delivered in partnership with different services eg Oldham Coliseum ran a drama workshop for Shakespeare Week and the group have also enjoyed Therapy Dog reading sessions (See Appendix 1). Session attendance figures fluctuate between 5-12 children and their guardians.
- 2.3.4 Heritage Schools Programme, developed in response to the government report on cultural education in England, the programme is funded by Historic England and aims to help school children develop an understanding of their local heritage and its significance and access local studies & archives materials. There are free teachers' CPD sessions and free trial workshops and the gallery's Education Development Officer is now an Assessor for the programme. Click on the link for a short video of Old Town Hall project activity <a href="https://vimeo.com/281012033">https://vimeo.com/281012033</a>

#### 2.3.5 **New workshops for 2019/20**

 'White Mountain', a creative writing workshop based on a painting by the artist William Stott of Oldham artist, comes with a large box of sensory resources to borrow and use within schools and is funded by the TATE

- Classification in Science (being trialed October 2019)
- Helen Bradley Artist Day (Being trialed with a school from her birth place of Lees on 20 November – Helen's birthday!)
- Secondary school bespoke workshops being developed on all subjects including business and tourism

#### 2.3.6 New Resources or 2019/20

- Self-guided science worksheets being launched October 2019
- Loans boxes on Stone Age, Egyptians, Romans, Anglo Saxons
- Careers talks and presentations in schools with visits to Gallery Oldham

#### 2.4 Challenges

2.4.1 **Financial**. In response to budget pressures and following consultations with schools, Gallery Oldham introduced a charge of £100 for a 2 hour facilitated schools' sessions and to date take-up levels for the sessions has not been affected.

OMS has been subject to budget reduction whilst facing lower levels of buy-in from schools due to schools' budget pressures. In response, the service started using teaching staff working on flexible contracts thus reducing overheads as well as reducing spending on instruments and increasing marketing to schools.

- 2.4.2 **Transport** Schools tell us they are increasingly concerned about the cost of coach hire. In response we are developing a full day Gallery and Library offer and an enhanced schools' offer will be a key feature of OMA, the new heritage & arts centre. As wells as highlighting the 'Kids for a Quid' tram offer to Oldham schools we try to encourage schools to get their <a href="The Daily Mile Oldham">The Daily Mile Oldham</a> by walking to us if they are near enough. New resources for use in schools and school outreach visits are also being developed.
- 2.4.3 Communication with schools has always been challenging. Staff attend opportunities such as teachers' and governors' meetings and events as appropriate to both market and shape the offer to schools. As well as liaising with individual education officers (such as the Challenge and Support Officer for Education & Early Years), Gallery Oldham's Education Development Officer, regularly posts updates on First Class and emails the heads of clusters and alliances

#### 3 Key Issues for Overview and Scrutiny to Discuss

- 3.1 In para 2.4.2 above reference was made to the service's approach to mitigating the impact of the cost of coach hire for schools. The service would welcome the board's thoughts on how access and transport for visiting schools could be improved within existing resources.
- 4 Key Questions for Overview and Scrutiny to Consider
- 4.1 See 3.1 above.
- 5. Links to Corporate Outcomes
- 5.1 The Heritage, Libraries and Arts schools offer aim to use cultural activities and resources to provide relevant, quality, accessible learning experiences for teachers and pupils in and out of the school environment. As well as contributing to the Oldham Plan by supporting residents' employability, resilience and confidence, their ability to make good life-choices

and their sense of place, the service's learning offer supports wider targeted work focusing on school readiness, language development, numeracy, and STEM subjects (science, technology, engineering, and maths).

- 6 Additional Supporting Information
- 6.1 n/a
- 7 Consultation
- 7.1 n/a
- 8 Appendices

Appendix 1 Examples of feedback from recent activity

Appendix 2 Hertiage, Libraries & Arts Engagement Figures

#### APPENDIX 1 - recent feedback



#### Feedback from Music Service's Summer Music Festival July 2019

For so many young people the Oldham music centre is the start of a wonderful musical journey wherever it takes them. So proud that Oldham can offer this in such austere times.'

'Both Tom and Freya had a fantastic time making music at Oldham Music Centre. The staff are brilliant. It's the jewel in Oldham's crown.'

'Oldham wouldn't have a crown without the Music Service! Stop the worry of cutbacks in education. Keep music in all our schools.'

'The Oldham Music Service is second to none. The staff are so dedicated and so many children develop their wonderful talents.'

'Is Oldham musical because the music service is so good or is the music service good because Oldham is musical? I know what I think, answers on a postcard please!'



Young musicians performing in Parliament Square.

## Feedback from creative writing workshop at Gallery Oldham based on the exhibition with Tate William Stott of Oldham: Great Painters are Rare

"The children were motivated by being in a stimulating environment and by working with first-hand information – the painting. The content was pitched accurately and there was good support for the children." Lead teacher for Year 4/5/6 Gifted & Talented Writers group, St Hilda's Primary School

"Writing a poem while viewing the painting is very powerful." Year 5 teacher, Delph Primary School

"The resources are brilliant and the children found the lesson very interesting. The class particularly liked the fact Stott was from "down the road" in Oldham." Year 6 teacher, Whittaker Moss Primary School



## Feedback from Class Visit Feedback Form completed by teachers bringing their classes to various Oldham libraries

- *Very friendly staff and just enjoyed seeing the children explore the library.*
- Fabulous experience for children who've not been to the library before
- Very enthusiastic delivery-great manner with the children
- The class visits are a great way for children to find out about & experience the library in order to encourage them to come back with their family
- Developing a love of reading for children
- Really liked the tour of the library & finding the different books
- Children really enjoyed the experience
- A lovely introduction to the library for young children



Library staff member delivering The Twits storytelling element of Yr 3 & 4 class visit.



Library based dog therapy reading session for Home Educated young people

#### **APPENDIX 2 Heritage, Libraries & Arts Engagement Figures 2018-19**

3543

Pupils visit Gallery Oldham 6304

Pupils engaged in school music

5470

Young people engaged with Oldham Theatre Workshop as part of the school day

1800

Pupils interact with Gallery Oldham in other settings

80

6982

Teachers benefiting from CPD activities across the service

Pupils visit
Oldham Libraries

11,269

Young people benefiting from Oldham Theatre Workshop's activities out-of-school

243

Class visits to Oldham Libraries

160

**Class visits to Gallery Oldham** 

**769** 

Young people enjoying

Music tuition at the Music Centre

22, 299

Young people benefiting as part of the school day

16,271

Young people benefiting out-of-school

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#### Report to OVERVIEW AND SCRUTINY BOARD



## **Thriving Communities Programme Update**

#### Portfolio Holder:

Cllr Sean Fielding, Leader of the Council

Officer Contact: Rebekah Sutcliffe: Director of Reform

**Report Author:** Peter Pawson – Thriving Communities Programme

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**July 2019** 

#### **Purpose of the Report**

To update member of the Overview and Scrutiny Board on the progress of the Thriving Communities Programme.

#### Recommendations

The Overview and Scrutiny Board are asked to note the progress made and a request for support and engagement with the social prescribing roll-out across Oldham as elected members are key to the connection with people and community groups. In addition a request to make the community groups members work with aware of the next tranche of Fast Grants available.

#### **Thriving Communities Programme Update**

#### 1 Background

1.1 **The Oldham Model -** The Council, and its partners, are committed to a co-operative future for Oldham where 'everyone does their bit and everybody benefits.' The Partnership's Oldham Plan 2017-22 sets out the Oldham Model for delivering tangible and sustained change through a focus on inclusive economy, thriving communities and co-operative services.

Fig 1 - The Oldham model graphic



1.2 **Thriving Communities** – To accelerate the Thriving Communities element of the Oldham Model and deliver the common objectives of our health and social care integration - Oldham Cares - £2.69m was agreed from the Greater Manchester Transformation Fund as part of the Health and Social Care transformation fund to support GM devolution.

The programme is a 3 year programme which focuses on;

- building upon our strengths and support groups in the voluntary, community, faith and social enterprise sector
- supporting people earlier in the care pathway
- driving the shift to more earlier intervention and prevention by helping Oldham residents make better life choices and not progress into higher levels of need

The programme will deliver £9m+ of reduced demand in the health and care system (reducing pressure on primary care and acute currently quantified and agreed in the business case signed off by commissioning partnership board in August 2018) in the establishment of Oldham Cares as well as delivering wider benefits to Oldham residents around improving their general physical and mental health and wellbeing.

Figs 2 and 3 - Thriving Communities Programme/Projects & Social Prescribing Leaflet

#### **The Thriving Communities Programme**





#### Highlights of key projects and key updates;

- More than medical support also known as social prescribing we estimate there are more than 700 community groups across Oldham delivering close to 1000 activities, events and positive interventions / support for Oldham residents by supporting and growing this we can help our residents to make better life choices and access this 'more than medical' support which is now positively changing people's lives by addressing the underlying root cause.
- 1.4 The Social Prescribing network in Oldham West is bridging the gap between medical care and the community, by having community connectors in each cluster that work with primary care (and other care forms such as acute, mental health, social care etc.) then support people into the right type of community support. It's been live in Oldham West since January 2018 and has supported in excess of 250 people. This network helps people who may be coping with life or more than medical challenges such as;
  - Social isolation / loneliness
  - Loss of confidence or purpose
  - · Low level mental health
  - Healthier lifestyle choices such as physical activity
  - Life changing events like bereavement or birth
  - Living a life with a long-term condition

The network is helping people turn their lives around (as some of the case studies in the appendix shows) and working alongside our existing services to take people from positions of isolation and distress through to stability and new connections with people in their community, then into employment training where possible.

We have now just initiated a new 3 year contract which has been commissioned via an Innovation Partnership (a new model of commissioning one of the first in England – which allows the approach to be iterated and evolved through coproduction with residents and higher emphasis on social value). The partnership is;

- Led by Action Together and includes;
- Positive Steps
- Age UK

- Mind
- Altogether Better

Included here is also testing a 'Care Champion' model in Cluster East which will see the development of peer networks for patients, where patients who have common illnesses attached to surgeries are empowered to come together and support each other in activities and groups e.g. walking groups for asthma/COPD (Chronic Obstructive Pulmonary disorder) and other breathing conditions or coffee mornings for depression/mental health.

In addition – Oldham people can directly refer themselves via the Oldham Cares website or a phone call or an email. If you need better connections in your community or this type of support, then you should not need to go via a GP to access it and we accept that not everyone uses technology so having the phone line is key.

https://oldhamcares.com/thriving-communities/social-prescribing/

Referrals and connections into community support have dramatically ramped up as of July 2019 now the model is operating boroughwide – were now seeing referrals in excess of >30 a week which is 3 times the levels predicted in the business case.

The first phase in Cluster West was successful – Having worked with 10 GP surgeries in Oldham west over the last 12 months we saw 200 people enter the service and be supported;

- 50% of which are direct GP referrals with the remainder being a mix of self referral, social care, mental health, early help and other community organisations
- The dip sampling of the first phase shows a positive trend (caveated that this is a small sample size and these numbers will change as the service grows)
  - i. GP visits 67% reduction in attendances for the cohort who had used primary care in the past 6 months
  - ii. A&E attendances 75% reduction for those who has used A&E in the past 6 months

We are still to quantify the impact elsewhere in the system and will be bolstering these selfreported figures from people supported with system data tied into health and care as the digital technology and information governance moves forward.

1.5 **The Fast Grants** – The programme is now delivering £60k each year into grassroots community groups without an overly bureaucratic process. Launched at the end of September 2018. Grants range from £50 to £500. Initial grants have funded initiatives such as; a Nintendo Wii for a residential care home; a dementia support group to create a memory song book, as well as creating a wheelchair and pram friendly path for grandparents to watch their children play football at Waterhead sports club as well as a tea dance in Chadderton for Older Adults (plus many more – some case studies and pictures are included in the appendix).

The next phase of Fast grants will launch at the end of July 2019 and expressions of interest are already being registered. A press release and social media campaign will support the launch and the good news stories from the grants.

1.6 **The Social Action Fund** – Social isolation is a growing issue in Oldham. 10% of all people at all ages in Oldham self-identify as being lonely and >30% of all households in Oldham are classed as single occupancy. The fund will use £850k over 3 years to commission 5 medium sized projects to tackle loneliness head on for Oldham as well as physical and mental health. The 5 successful projects have been agreed by commissioning partnership board in April 2019. With the first community of practice held on June 10<sup>th</sup> 2019. The 5 successful projects are;

- iii. BAME consortium focusing on black, asian and minority and ethnic isolation
- iv. Wellbeing leisure focusing on physical health
- v. Oldham Action and Play Group focusing on families
- vi. Groundwork consortium focusing on food and growing
- vii. Street Angels focusing on town center vulnerable citizens and street community

Figs 4 & 5 – Fast grants and Social Action Fund Marketing





- 1.7 Working closer health improvement and public health Recently the Health Improvement workstream and Thriving Communities have agreed to merge to give a stronger voice for earlier intervention and prevention unpicking wicked system wide issues like obesity and oral health. E.g. over half the population of Oldham is classed as overweight or obese these are challenges too big to commission for and we need full system change and reform to enable all our workers and residents to address.
- 1.8 **Communications, media and profile for Oldham** The work of Thriving Communities is being viewed as leading edge it was recently covered in the National Health Executive and Public Sector Executive magazines. Also, the programme was asked to present recently at the Kings Fund event on Urban Health in London showcasing good examples internationally. This is good profile for the council and helps to attract more funding in the future.
- 1.9 **Workforce Development** This will develop a common Oldham way to enable our staff to work across organisational boundaries, become more place and asset based, then empower the people who reach our most vulnerable residents to become connectors the hairdressers, take away workers, off licenses, taxi drivers, nail bar staff. Soft market testing has now begun for a provider who will come in and help us deliver the first cohort (agreed as adults social care staff and smaller community cohort). Workforce training will be made available to community groups who can benefit a series of Make Every Contact Count has already been delivered with community groups.
- 1.10 A stronger focus on evidence and evaluation with the Thriving Communities Index The Thriving Communities Index segments Oldham into and pulls in 39 indicators in categories of Place, Resident and Reactive Demand to give us deeper insight into where our positive and negative norms lay within the borough. Also, this is underpinned by external evaluation by the Centre for Local Economic Strategies. Dr Foster (one of the UKs leading analytics companies recently wrote an article about this work. The project has also won a LARIA award commendation (Local Area Research Insight Association). The userbase for the Index now stands at >50 users including; local government, police, GPs, housing, VCFSE, CCG. Plans are underway for a phase two which will explore if other indicators are useful and how we make the data more timely.

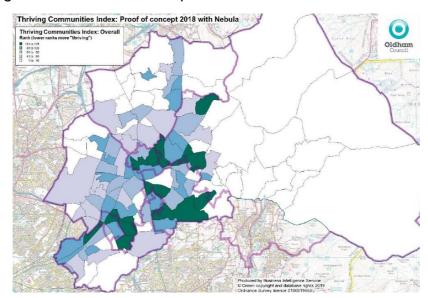


Fig 6 - The Thriving Communities Index Map

1.11 Member Engagement - Member Engagement has taken place via presentations on Thriving Communities, which, have been carried out at district executives (before the constitutional change) as well as engagement sessions through existing governance such as Health Scrutiny and Labour Group, Liberal Democrat Groups and similar offers to other parties, as well as 4 briefing/training sessions for member development and the Thriving Communities Index. Further sessions are planned with the facilitation of the district teams now we are mobilising the social prescribing offer across the borough – as members are key – these have now been entered into diaries for July and September.

#### 3 Key Issues for Overview and Scrutiny to Discuss

3.1 There is a challenge in engaging all of primary care once we mobilse across the other clusters now and in the coming months and building pathways between other key healthcare settings. Good progress has been made in Oldham West through building key relationships and we need to replicate this again in each cluster. This will be an area of focus going forward.

There is an additional question of how (going forward and ongoing) we can best engage member support as the conduit to community engagement?

#### 4 Key Questions for Overview and Scrutiny to Consider

4.1 None

#### 5. Links to Corporate Outcomes

5.1 Direct link to Thriving Communities. This does need a stronger linkage with inclusive economy because having a job and purpose is one of the number one determinant of good health and wellbeing.

#### 6 Additional Supporting Information

6.1 Please see Case Studies in Appendices Section.

#### 7 Consultation

7.1 Extensive consultation with legal, finance etc has been carried out via the business case process which has been signed off via the Oldham Cares business case process and governance. An 80-page full business case is available on request.

#### 8 Appendices

- 8.1 Appendix 1: Social Prescribing Case Study (Jane).
- 8.2 Appendix 2: Social Prescribing Case Study (Lisa).
- 8.3 Appendix 3: Fast Grants Case Studies and Photos





## Social Prescribing

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#### Jane

#### Social Prescribing Case Study

Jane contacted Action Together and referred herself to the social prescribing service. In the initial conversations, Jane expressed an interest in wanting support to help her with feeling less lonely, she wanted someone to talk to and befriend.

Jane suffers from Multiple Sclerosis and has had strokes in the past leading to lacking confidence when going out on her own. She discussed having good days and bad days where her health prevented her from getting out of bed. Jane recently seperated from her partner and lives alone. She enjoys watching documentaries on History and Animals. She has support workers who help her with her weekly shop.

Following on from the initial conversations, Asia met with the British Red Cross to discuss how their could support Jane. Asia and Jane met again and Jane agreed this service could suit her.

Asia then referred Jane to the British Red Cross who contaced and met with Jane. Through their support, Jane went out shopping and really enjoyed the company. She said "I am really pleased with the social prescribing service and want to thankyou for getting me in touch with the British Red cross, when I am well, I look forward to my phone calls and I have enjoyed getting out. Its a wonderful thing your doing and when I am feeling well enough I'd like to volunteer".



#### 8.2 Appendix 2: Social Prescribing Case Study (Lisa)



## Thriving Communities



#### Social Prescribing

Lisa was signposted to the Social Prescribing Service through her GP. She lives alone and used to work in a family owned business but found herself without a job after splitting from her partner. Lisa was previously involved in an incident which led to her struggling to cope with her mental health. She has been attending Healthy Minds which she feels is helping. She has had some tough days but has remained positive and continued to push herself.

Lisa attended the Social Prescribing as she wanted support to find work and get ready for work. She wanted to work to help support her mind to stay healthy and earn her own income as she finds living on a low income through benefits really tough. She also wanted to be able to meet and socialise with other people and keep occupied during the day.

During her appointment, various services and groups were discussed, and she was connected to Get Oldham Working to support her employment aspirations and Inspire Women to help her focus on positivity and meet new people.

Lisa said "I went to Get Oldham Working and they were really helpful, positive and encouraging. I'm really pleased I went there, I think they are going to help me get somewhere. They even discussed helping me to maybe get a work placement to get some experience and im really looking forward to what happens next".

Lisa has since contacted Asia to let her know that she is delighted to have gained full time employment.

Action Together is the new name for Voluntary Action Olitham and Community & Voluntary Action Tameside. A registered charity this, 11655521.

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#### 8.3 Appendix 3 Fast Grants

#### Grants have funded initiatives such:

- Kits and training fees for a Young Persons Basketball team to enable them to be more sustainable.
- The continuation of a regular newsletter from the 'Breathe Easy' group who are a support and advice group for people with breathing difficulties. The newsletter is sent to members but also to local doctors, Healthy Minds and chest clinics so people who are newly diagnosed will get to know about the group.
- "East meets West Sewing" with Fatima Women's group where women have been given the
  opportunity to improve their spoken English, improve team work, imagination, knowledge,
  budgeting, functional skills for life, motor skills, understanding to make informed choices, and
  extend social networks.







# BRIEFING TO OVERVIEW AND SCRUTINY BOARD

**Report Title:** Council Motions

Report Author: Lori Hughes, Constitutional Services Officer

**Date:** 23<sup>rd</sup> July 2019

1. Knife Crime

# 1.1 Background:

At the Council meeting on 10<sup>th</sup> July 2019, the following motion was presented by the Youth Council:

"In the Year up to March 2018, in a report by the Office for National Statistics' (ONS), analysis of knife crime figures showed that the number of fatal stabbings in England and Wales was at its highest level since 1946. With just less than 5,000 young people, aged 10 to 17, cautioned or convicted of a knife related crime and an 45% increase in the number of people, aged 16 to 24, that had been a victim of knife crime, it appears to be at epidemic levels.

It must be mentioned as well that this is not a London based problem as suggested by some media. Thankfully the report showed Oldham was not in the top ten when looking at numbers of homicides per 100,000 population, however, other North West areas were in the top 10 rankings of 'worst place for killings'.

In our 2018 Make Your Mark consultation, 2,167 young people voted to 'Put an End to Knife Crime' as their number one issues that needs to be tackled in Oldham. This was the top issue, coming higher than ending homelessness and equal pay for equal work. Given this was voted by our constituents we have made this a priority. As such Oldham Youth Council wanted to dig deeper into this issue so used 10-forward survey, going out into our communities to consult with young people to find out why they feel knife crime is an issue and what can be done to reduce it.

Our surveys would suggest that most of Oldham's young people do not carry bladed weapons, but 14% of respondents did admit to having carried a knife. Half of these suggested they carried a knife for legitimate reasons, such as for Duke of Edinburgh Award or for eating their lunches, but the other half felt they needed it for protection. If this result is suggestive of the numbers of young people carrying bladed weapons it would seem to be much higher than the number of young people cautioned or convicted, which represents less than 1% of the 10 to 17-year-old population. The survey responses also showed that nearly 40% of young people knew someone who had carried a knife.

While this doesn't give an indication of levels of knife crime it may suggest that young people who do carry knives or bladed weapons are happy to share this fact to brag or intimidate, which, may lead to more fear in young people and a need for protection that hey assume a knife brings.

Those who don't carry knives were concerned that they could be arrested and that they could be injured by carrying knives. This would appear to show that current awareness and education is working for young people but probably only for those who wouldn't pick up knives anyway. We as Oldham Youth Council have pledged to work with local schools and Oldham Council to help develop that training to keep getting the message across but also try and mitigate any fears coming from moral panics around knife crime.

We wanted to flip the questioning on its head by asking why most young people do not carry knives. The biggest response was that young people didn't need to because they felt safe. This leads us to conclude that it is a perception of places being unsafe rather than real lived experience that leads young people to carrying weapons. Therefore, we feel that work needs to be done, with young people, to challenge the misconception portrayed across the media that UK streets are dangerous. In working with young people to show that Oldham is a safe place to live, work and go to school we would hope to challenge the minority of young people that carry bladed weapons and prevent others from taking up knives.

Indeed, participants indicated that they felt that safety should come from adult support. Responses asked for a higher Police presence, not just to catch criminals but to engage the community. They suggested that organisations, such as the Police and Local Authority, should work with young people outside of the classroom to divert them from any potential negative behaviours, but also engage young people to help them feel safe and prevent the perceived need to carry knives. They asked for support from organisations, to provide places to go where they can receive help, advice and information as well as alternative positive activities to dissuade them from involvement in knife crime. We as Oldham Youth Council recognise the benefits of young people engaging with adults, especially professionals whose role it is to work with and support young people. Recently the All-Parliamentary Group for Youth Affairs reported that the loss of youth services has contributed to the rise in knife crime, plus, that youth work provides a safe environment and a qualified youth worker to build trust and deescalate conflict. The Report highlighted that those authorities where cuts to youth services were the largest had the biggest increases in knife crime related incidents.

We want Oldham to be a safe place for all, we want Oldham to ensure that all our children and young people are given every opportunity to grow up in a town where the can thrive and where they can reach their full potential.

We recognise that young people need access to high quality youth opportunities. Opportunities that enhance life chances, provide learning and development and enable young people to become positive and active citizens.

We propose that Oldham Council recognises that Oldham is committed to providing quality support and opportunities for all its young people and we ask that Oldham Council carry out an overview and scrutiny of the current youth offer across Oldham to ensure there is a broad range of high quality activities available to all young people, that are accessible, regardless of where they live."

#### 1.2 Recommendations

The Overview and Scrutiny Board is requested to determine how to proceed with the resolution.

# 2. Making a Commitment to the UN Sustainable Development Goals

2.1 At the Council meeting on 10<sup>th</sup> July 2019, the following motion was debated:

"Council welcomes the UK Government's commitment to the delivery of the seventeen Sustainable Development Goals adopted by the world community at the United Nations in September 2015. The goals form part of the 2030 Agenda for Sustainable Development which seeks to eradicate extreme poverty, address inequality and injustice, and promote sustainable development and peace.

The goals are to:

- End poverty in all its forms everywhere
- End hunger, achieve food security and improved nutrition and promote sustainable agriculture
- Ensure healthy lives and promote well-being for all ages
- Ensure inclusive and equitable quality education and promote lifelong learning opportunities for all
- Achieve gender equality and empower all women and girls
- Ensure availability and sustainable management of water and sanitation for all
- Ensure access to affordable, reliable and sustainable economic growth, full and productive employment and decent work for all
- Build resilient infrastructure, promote inclusive and sustainable industrialization and foster innovation
- Reduce inequality within and among countries
- Make cities and human settlements inclusive, safe, resilient and sustainable
- Ensure sustainable consumption and production patterns
- Take urgent action to combat climate change and its impacts
- Conserve and sustainably use the oceans, seas and marine resources for sustainable development
- Protect, restore and promote sustainable use of terrestrial ecosystems, sustainably manage forests, combat desertification, and halt and reverse land degradation and halt biodiversity loss
- Promote peaceful and inclusive societies for sustainable development, provide access to justice for all and build effective, accountable and inclusive institutions at all levels

 Strengthen the means of implementation and revitalise the Global Partnership for Sustainable Development
 Wishing to replicate the UK Government's position on the goals, this Council resolves to make a similar commitment to their delivery, as far as is practicable and within its power and resources, and calls upon the Health and Overview and Scrutiny Boards to identify the work that is already being done by the Council and its partners and what more can be done, and to present a report with its finding and recommendations to a future meeting of full Council."

#### 2.2 Recommendation

The Overview and Scrutiny Board is requested to determine how to proceed with the resolution.



# Report to OVERVIEW AND SCRUTINY BOARD

# Overview and Scrutiny Annual Report for 2018/19

## Portfolio Holder:

Councillor Colin McLaren, Chair of the Overview and Scrutiny Board

Officer Contact: Dami Awobajo, Head of Business Intelligence

Report Author: Lori Hughes, Constitutional Services Officer

**Ext.** 4716

23<sup>rd</sup> July 2019

# **Purpose of the Report**

For the Overview and Scrutiny Board to review the Overview and Scrutiny Annual Report for the 2018/19 Municipal Year.

# **Executive Summary**

The report outlines the purpose of Overview and Scrutiny, the roles and responsibilities of the Overview and Scrutiny Board and Performance and Value for Money Select Committee. The report is a summary of the work undertaken by Overview and Scrutiny during the 2018/19 Municipal Year.

#### Recommendations

For the Overview and Scrutiny Board to commend the Overview and Scrutiny Annual Report to Full Council.





# **Report to Council**

# Overview and Scrutiny Annual Report 2018/2019

Report of: Cllr Colin McLaren, Chair of Overview & Scrutiny

Officer Contact: Dami Awobajo, Head of Business Intelligence

Report Author: Lori Hughes, Constitutional Services Officer

**Ext.** 4716

(TBC)

#### **Reason for Decision**

To provide Council with an overview of the contribution made by Overview and Scrutiny during the 2018/19 Municipal Year as required in line with the Council's Constitution.

#### **Executive Summary**

The report outlines the purpose of overview and scrutiny, the roles and responsibilities of the Overview and Scrutiny Management Board, Performance and Value for Money Select Committee and the Health Scrutiny Sub-Committee, a summary of the work undertaken by overview and scrutiny during 2018/19 and an outline of how individuals can get involved in overview and scrutiny in Oldham.

#### Recommendations

Council is asked to note the contribution of Overview and Scrutiny during the 2018/19 Municipal Year.

Council (TBC)

## 1. What is Overview and Scrutiny?

1.1 All local authorities with an executive model have an Overview and Scrutiny (O&S) function, which was introduced by the Local Government Act 2000.

- 1.2 Further legislation for scrutiny was introduced under:
  - Health and Social Care Act 2001
  - Local Authority (Overview and Scrutiny Committee Health Scrutiny Functions) Regulations 2002
  - Local Government and Public Involvement in Health Act 2007
  - Local Democracy, Economic Development and Construction Act 2009
  - Localism Act 2011
  - The Local Authorities (Executive Arrangements) (Meetings and Access to Information) (England) Regulations 2012
  - Local Authority (Public Health, Health and Wellbeing Boards and Health Scrutiny) Regulations 2013
  - Cities and Local Government Devolution Act 2016
  - Combined Authorities (Overview and Scrutiny Committees, Access to Information and Audit Committees) Order 2017
- 1.3 Overview and Scrutiny bodies are made up of Elected Members (Councillors) who are not members of the Cabinet but who hold those decision makers who are members of the Cabinet to account. The Overview and Scrutiny process is not political it is driven by the interests of the residents of Oldham.
- 1.4 Overview and Scrutiny bodies cannot make decisions, but instead examine policies, decisions, areas of work and make recommendations to the Cabinet. It acts as a "critical friend" to the Council and its partners around the decision-making process and uses informed debate and evidence to make its recommendations.
- 1.5 Scrutiny works to drive forward improvements to the Council's policies, procedures and delivery.

### 2 **Policy Development**

- 2.1 The key focus of overview and scrutiny work is to influence and develop policy. Overview and Scrutiny can do this through the following ways:
  - Decision-Making Scrutiny Holding the Executive to account is a key part of the Overview and Scrutiny role. This is done through receiving reports at Committee, Call-in and questioning of Cabinet Members at scrutiny meetings.
  - Pre-Decision Input Input on draft policies and strategies before they have been agreed by Cabinet or Council helps to ensure they are more robust and that a check and balance process is in place. It also provides an opportunity for cross party consensus to be developed on issues such as the Corporate Plan, Education Strategy and Council Tax Reduction. Overview and Scrutiny can act as a consultee in respect of such policies and potential new legislation.
  - Monitor and Track Implementation of Recommendations Ensuring that the views and contributions of Overview and Scrutiny have been considered when work is undertaken to improve services – an essential part of the scrutiny process.

#### 3 Roles and Responsibilities

#### 3.1 Overview and Scrutiny Management Board

#### 3.1.1 Membership

- Councillor McLaren (Chair)
- Councillor Ball (Vice-Chair)
- Councillor Curley
- Councillor Larkin
- Councillor Leach
- Councillor Taylor
- Councillor Toor
- Councillor Sheldon
- Councillor Williamson
- Councillor Phythian (substitute)
- Councillor Rehman (substitute)
- Councillor Garry (substitute)
- Councillor Davis (substitute)
- Councillor Harkness (substitute)
- 3.1.2 The Overview and Scrutiny Management Board leads the development of the Overview and Scrutiny process in Oldham. The Board chooses issues and topics to look at during the year, be it reviewing a proposed policy in advance of decision or considering the impact of a key decision made by the Council.
- 3.1.3 The Board is also responsible for:
  - Publicly holding the Executive to account for delivering the Council's priorities and for the decisions they make.
  - Examining any matters of wider public interest (not just Council services) which affect the wellbeing of the Borough and its people.
  - Having a statutory role scrutinising substantial developments or changes to National Health Services and Crime and Disorder issues.
- 3.1.4 During the last year, the Chair also continued to meet with the senior managers in each of the Council's Directorates. At these meetings, the Chair and officers considered issues Overview and Scrutiny could potentially add value to regarding the development of Council services, policies and the decision making process.
- 3.1.5 Full Council may refer matters to Overview and Scrutiny for examination of the viability of implementing proposals contained in the motions and report back on their findings.

#### 3.2 Performance and Value for Money Select Committee

#### 3.2.1 Membership

- Councillor Ahmad (Chair)
- Councillor Stretton (Vice-Chair)
- Councillor Davis
- Councillor Malik
- Councillor Phythian
- Councillor Qumer
- Councillor Harkness
- Councillor Curley
- Councillor Salamat (substitute)
- Councillor F. Hussain (substitute)

- Councillor Dean (substitute)
- Councillor Azad (substitute)
- Councillor Hewitt (substitute)
- Councillor Williamson (substitute)
- Councillor Byrne (substitute)
- 3.2.2 The Performance and Value for Money Select Committee considers how the Council and its partners are performing and whether value for money is being provided for the people of Oldham. It also monitors the implementation of recommendations which Overview and Scrutiny has had accepted by the Council's Cabinet.
- 3.2.3 One of the most important aspects of the Select Committee's role is to examine the Council's budget proposals each year. This involves considering both the administration's budget and any alternative budget proposals put forward by the opposition.
- 3.2.4 The Select Committee also examines the Council's corporate performance report on a quarterly basis and considers the performance and value for money of the Council's work undertaken with partners.

# 3.3 Health Scrutiny Sub-Committee

The Sub-Committee was established to discharge the responsibilities of the Council for health scrutiny functions, receive and respond to referrals from Healthwatch Oldham and also scrutinise the Health and Wellbeing Board and its appropriate policies and strategies to include the Joint Strategic Needs Assessment and Health Protection.

#### 4 Where has O&S contributed in 2018/19?

#### 4.1 Overview and Scrutiny Board: Key Plans and Strategies

- 4.1.1 Deprivation of Liberty Safeguards (DOLs) The Board gave consideration to an update on the annual data return, the current position in Oldham and areas of development. The annual data return had shown an increase in the number of applications and members noted the significant time invested in each application. Members asked and it was confirmed about family members being involved in the assessment process. Members were informed about the assessment process and the funding challenges which came from the core budget. Members also sought and received clarification on assessments which were not granted, low BME intake but was expected to rise when DOLS would be looked at outside of the care home and hospital environment. Members also received clarification on the impact on staff. The Board requested that the Cabinet Member for Health and Social Care write to the Borough's three MPs to ensure referral of the proposed legislation of the Liberty Protection Safeguards.
- 4.1.2 Oldham Work and Skills Strategy Update The Board gave consideration to an update on the work and skills strategy which was one of the three components of the Oldham Strategic Framework (SIF), together with business investment and housing and infrastructure. The strategy had been developed around an outcomes framework which committed the Council and its partners to working collaboratively in pursuit of 12 priority themes. The Board was provided with an update on each of the 12 themes and trends were highlighted. There were some key areas on skills and employability that the Council intended to bring to the attention of the Government and the Greater Manchester Combined Authority (GMCA). Members

commented on Oldham College and its future sustainability, the security of the £1.4 European Social Fund, the Get Oldham Working result but noted work placements being below target with work to be done with local businesses and the alignment of the Oldham College offer with employers' demands.

- 4.1.3 Youth Justice Strategic Plan 2018/19 The Board were provided with the strategy for the Youth Justice Service with an outline action plan which set out how the service would achieve its primary functions and key objectives. The Youth Justice Service was subcontracted by the Local Authority and delivered by an independent charitable trust, Positive Steps. The Service was overseen by the Youth Justice Management Board which included representatives from the Local Authority and other statutory partners. Members sought and received clarification and commented on problem solving courts pilot, low communications skills, probation service contribution, specific work related to knife crime, outcomes of the "Which Way" project, strong volunteer workforce and community payback.
- 4.1.4 Thriving Communities and Placed Based Integration The Board were informed of work undertaken. The assets in Oldham in terms of its people and communities would be built upon to improve the health and wellbeing of residents. The Board were informed on early intervention and prevention, using the strengths and ingredients for change that were already within communities and wider systems and linking residents with the right kind of support earlier in the care pathway. The Board noted that Oldham was leading on the Place Based Working within Greater Manchester. The Board queried what had been learned that could be used in the future, about the framework, the make-up of the teams, district working, exit strategy and review of the impact.
- 4.1.5 Oldham Local Plan (Oldham's Monitoring Report 2017/18) The report detailed whether the Council was meeting the milestones as set out in the Local Development Scheme (LDS) in the preparation of various Local Plan Documents. Performance was monitored against the LDS. The report also monitored a range of planning indicators such as housing, employment and bio-diversity which sought to assess the effectiveness of the Council's land-use planning policies and achievement of those objectives. The Board queried the use of brownfield sites, and informed the new Local Plan would need to take into account social and environmental need as well as economic need.
- 4.1.6 Generation Oldham the Board were provided with an update on the Generation Oldham Community Energy Programme and progress of the Council working with Forum for the Future to develop 'Power Paired' which was an online service to match up community energy groups with owners of assets which could be used for community energy schemes.
- 4.1.7 GM2040 Delivery Plan Update The Board were provided with an update on the GM2040 Transport Strategy Delivery Plan 1 and the development of the Draft Delivery Plan 2. A progress report provided an update on the programme made in in developing and delivery the schemes and an assessment of whether the interventions and policies were supporting the delivery of the vision. A final version of Delivery Plan 2 would be prepared for publication later in 2019 which would ultimately form part of the GMSF evidence base. The Board queried the disabled access to Greenfield Station, use of electric vehicle charging points, progress related to flood management schemes and transport services possibly becoming fragmented.
- 4.1.8 Housing Strategy The Board gave consideration to the Local Housing Strategy (LHS) which was the Council's main document for housing and interrelated services.

The strategy helped set out the Council's approach to tackling fuel poverty, improving housing conditions as well as meeting the allocations and homelessness responsibilities. The LHS underpinned and supported the delivery of a range of statutory housing responsibilities. The Board noted the new LHS was an evidence backed strategy that added value to developing Oldham's new Local Plan. The Board queried the infrastructure such as schools and doctors, quality and affordability of housing, the type of housing needed, vision for Oldham as a whole, options needed to make it easier for people to downsize, addressing absentee landlords and unsuitable accommodation, input by the voluntary sector and homeless and what evidence had shown.

#### 4.2 Overview and Scrutiny Board: internal and external consultations

- 4.2.1 Business Growth and Investment Review – The Board were provided with progress on the review which looked at how the Council optimised business engagement and provided a competitive business support offer. Improved business engagement was outlined to the Board which required the development of a shared approach to business intelligence, engagement and marketing across a range of partners working with businesses in Oldham. The business offer was strong but needed to be strengthened to support business start-up, growth and investment. The Board queried the support offered to new businesses and the range of support provided through the Oldham Enterprise Trust. The Board queried the support provided to small businesses, gender balance and encouragement to women. It was explained that Oldham did not have a targeted approach but was open for all, however, some funding was geographically restricted. This could be addressed by Council funding. Members also gueried how the service was publicised and account management. The Board recommended ward councillor information be provided in information packs to encourage engagement on a district basis. A further workshop was held to discuss the development of ward councillor involvement.
- 4.2.2 Gambling Policy Review The Board gave consideration to an update on the review of the Council's Gambling Policy. The policy was largely concerned with the regulation of business and included a section related to gambling-related harm. The majority of the alterations to the policy were references to changes from national guidance. The revised policy also focused on the issues of public health and harm. The board were informed of work undertaken by officers in Licensing and Public Health which had shown the Council's commitment to support those who were suffering or likely to suffer from the effects of gambling and detailed areas of help and support whilst recognising there was a problem. Members commented on the services offered by GambleAware, statistics and fixed-odds terminals.
- 4.2.3 Clean Air Plan: Outline Business Case The Board gave consideration to the Outline Business Case for the Greater Manchester Clear Air Plan as part of the feasibility study being carried out on behalf of the Transport for Greater Manchester. The Board sought clarification on funding provision, enforcement and publicity.

#### 4.3 Overview and Scrutiny Board: Services monitored

4.3.1 Children's Social Care 'Getting to Good' Implementation Plan – The Board received information concerning service demand profiles, financial performance, progress against the Ofsted recommendations and the strengths and challenges of the service.

- 4.3.2 SMART Update the Board were provided with a progress report on the review of the Unity Partnership Limited and the action taken to align its function and form with the delivery of the Council's strategic requirements.
- 4.3.3 Resident First Programme Update The Board received an update on the programme overview, programme priority areas, achievements and benefits to date, member engagement and the next steps. The Board were informed of an overall 10% increase in online activity. Customer satisfaction had been positive. The Board queried access through libraries, reduction on the use of paper, access for members on information related to potholes and performance indicators.
- 4.3.4 Oldham Council Libraries Update The Board were provided an update on the performance and current challenges and developments. The Library Service had made improvements which built on past achievements and continued to innovate and invest in both service and staff development. The Board were informed of improvements to the library environment which reflected the changing use of libraries and offered greater flexibility to use the space for cultural and digital events. The Board were informed that a Sensory Room had been launched in March 2018 and Oldham was the first library service in Greater Manchester to provide this type of facility. The Board were also informed about activity work with youth workers and partners and the working relationship with Manchester University and participation with the Carnegie Library Development Programme. Members asked about support for areas without a library and the possibility of supplementing schemes delivered by partner organisations. Members commented on the audio offer and other innovative projects.
- 4.3.5 Oldham Cares The Board were provided with an update on the aims of Oldham Cares, a summary of the change programme and the utilisation of the £21.3 million transformation fund. Oldham Cares brought together services from across local authority, health partners and social organisations into a single system to share knowledge, resources and skills to deliver a better health and social care experience to residents. The newly established Alliance Board, the Outcomes Framework which had been agreed by the Health and Wellbeing Board and the Greater Manchester Transformation Fund monies which supported the Oldham Cares ambitions were highlighted to the Board. An Investment Review and Assurance Process was in place which enabled robust and transformational proposals to be developed. The Board questioned the health and social care clusters link to Thriving Communities. The Board also commented on the role of Sure Start Centres and work that cold be done a district level. The Board recommended the simplification of the changes for councillors and communities. The Board also requested a report on Thriving Communities.
- 4.3.6 Local Government Ombudsman and Review of Complaints System The Board were informed of the Council performance related to enquiries received from the Local Government Ombudsman (LGO). The recent changes to how the LGO reported upheld cases was explained where decisions were more understandable for users and other stakeholders and ensured that only cases passed forward for investigation following the assessment stage were upheld. Since 2014, the LGO also publicly reported on Local Authority complaints performance. Oldham was ranked as the third lowest local authority in Greater Manchester for complaints reviewed by the LGO. The Council gave robust consideration to the issues raised at local level. The LGO applied attention to learning from complaints which was the approach shared by Oldham Council. The Board commented on changes to processes following a complaint, financial costs to the Council when the LGO upheld a complaint and signposting to the LGO.

- 4.3.7 Special Educational Needs and Disabilities (SEND) Performance Report - The Board were provided an update on the SEND inspection and the positive actions that the Council and its partners had undertaken to improve the outcomes of children and young people with SEND. Following the Ofsted Inspection in October 2017, the Council and CCG with other stakeholders were requested to develop a Written Statement of Action (WSOA). The statement was written and outlined Oldham's vision for children and young people with SEND, the five key areas of concern were addressed and the WSOA had been signed off by Ofsted. The Board were advised of the revised SEND governance structure to strengthen joint partnership and improve effective leadership. Members were advised of the increase in staff capacity, bi-monthly monitoring visits and the outcome of the latest Members commented on the service capacity and the securing of additional resources, alternative provision overspend and young people Out of the Areas, Voice of the Child, historic data, barriers to reducing the time to complete the assessment process, waiting time to access Mental Health services, staffing and budget issues, Oldham's Education and Health Care Plan Figures and Mental Health Intervention and Whole School Approach training.
- 4.3.8 The Board were provided with a progress report on Children's Health and Wellbeing. It was recognised that giving every child the best start in life was the highest priority for reducing health inequalities. The Healthy Child Programme was a prevention and early intervention public health model offered to all families. The Child Health Profile for Oldham published in June 2018 identified required improvements. Activities to improve performance in the areas was explained. The Board were informed of a wide range of programmes which supported babies, children, young people and families specifically aimed to improve the health and wellbeing outcomes. The Start Well programme which was aligned to the Greater Manchester Health and Wellbeing Strategy 2018-2022. Oldham was taking a lead in GM piloting an approach to reducing avoidable admissions. The Board were informed that local authorities and Clinical Commissioning Groups were required to work together to develop and implement the Child and Adolescent Mental Health Services (CAMHS) Transformation Plan. Also, a new integrated 0 – 19 delivery model for Oldham had commenced called Right Start which brought together a number of services and providers into a single integrated service. The Board were also informed of the new strategic framework for children and young people and current improvement programmes. Members sought and received clarification on the Oral Health Improvement Plan, smoke and use of drugs during pregnancy, nursing support for sixth forms and colleges on sexual health and eating disorders. multiple care providers & health partners in Oldham, prevention and that Mental Health and Obesity be added to the work programme of Health Scrutiny.
- 4.3.9 Local Safeguarding Children's Board and Adults Board Annual Reports The Board noted the annual reports which set out the achievements of the subgroups, the benefits of the peer review undertaken with Stockport, activity data related to Safeguarding and the Deprivation of Liberty, reports from partner agencies on their challenges, achievements and ambitions and priorities. Members commented on targeting in the recognition of learning disabilities and the number of applications granted for Deprivation of Liberty Safeguards. Members were informed of improvements on the Local Safeguarding Children's Board following the 2015 Ofsted report. The core functions had shown significant improvements. The Board were informed that arrangements for the Board would change in 2009 with revised procedures.
- 4.3.10 Virtual School Annual Report and Term Update The Board were provided with an overview of the work of the Virtual School during 2017/18. The Virtual School worked to promote the achievements of Oldham's children looked after regarding

where they were placed. Members were informed of work on supporting access to education, re-engaging pupils and monitoring attendance and exclusions. The Board were provided the performance of the Virtual School which provided an improving picture, the relaunch of the ePEP system, no permanent exclusions for looked-after children and admissions support for social workers and carers for children starting in Reception and moving into Year 7. The Board were provided with the priorities for 2018/19. The Board asked questions related to designated teachers, the outcome of the Ofsted inspection, work experience, support for individuals interested in drama, dance, etc., and if there were any patterns in exclusions.

4.3.11 Oldham Education Disadvantage and Social Mobility Update – The Board were provided with a summary of the work of the Overview and Scrutiny Task and Finish Group on disadvantage and work of the Opportunity Area to influence social mobility for disadvantaged children and people.

## 4.4 Motions Referred to Overview and Scrutiny Board

The following motions were referred to Overview and Scrutiny for investigation:

- 4.4.1 Street Charter: The Board received a progress report on a motion that had been referred to them in March 2017 The Board were provided an update on the implementation of the street charter. The Street Charter had been embedded in all Council services. The "A" Board and Sign policy was devised to address the need for an area to be attractive and east to use for all by providing guidelines to businesses on the use of advertising structures on public land. Members received clarification on the suitability of the Licensing regime, impact of the policy on business revenues and that the police would be reviewed in 12 months.
- 4.4.2 Making Oldham a 'Single Use Plastic-Free' Local Authority The Board were informed that a project team had been established and the issue of how to reduce, reuse and recycle them had been part of the authority's work around waste reduction for many years. The team looked at key areas of focus for an effective strategy and opportunities to engage and leverage change through processes, partners and relationships with both businesses and residents. The Board queried progress in recycling technology and informed that equipment used by GM Waste would not be changed soon. Members raised the complicated recycling and suggested the establishment of a local recycling plant. The Board queried the work of other authorities and were informed that the Mayor of Greater Manchester wished to make Greater Manchester single use plastic free by 2020. The completed strategy and action plan was brought back to the Board later in the Municipal Year and commended to Cabinet for approval. The Cabinet approved the strategy on 17 December 2018.
- 4.4.3 Land Value Taxation The Board received information related to the history of Land Value Taxation. The Board gave consideration to the implications for tax administration at local authority level and the issues for the Local Government Finance System which could arise on transition from current forms of local taxation to LVT. Many aspects of the billing and collection arrangements currently in place would have to be changed as well as significant changes for bill payers as well as significant implications for the financing of local authority activities. Members were informed of current arrangements and that a Fair Funding Review was being undertaken to look at distribution of funding to Local Authorities. Members asked if it would be possible for Oldham to introduce LVT on its own and were informed that it would be difficult to support. The Board recommended a joint workshop with the Performance and Value for Money Select Committee. The joint workshop was held

on 21<sup>st</sup> November 2018 to discuss the implications of the motion. It was agreed that the motion could not be supported as a change to tax administration was not in the Council's remit. Tax administration was set at a national level and governed by primary legislation.

- 4.4.4 Restricting New Hot Food Takeaways Near Schools The Board gave consideration to the Motion and agreed that the motion be incorporated with the issue of obesity and the workshop related to Urgent Care.
- 4.4.5 'Keeping Our Villages and Rural Areas HGV Free' a motion was referred to the Overview and Scrutiny Board on 12 September 2018. A workshop had been convened on 8 January 2019 with members from the Board, Residents' Associations, Head of Public Protection and Highways Officers. The Workshop agreed to:
  - Work with residents' association, starting with one or two pilot schemes within
    existing weight restriction areas in place with six to eight observers who
    would be trained. Funding was raised as an issue.
  - Current weight restriction areas would be reviewed with regard to signage.
  - Highways England was to be approached regarding signage on the M60 to continue through to the M62 and not via Broadway
  - Diversion signs in the event of any M62 Closure be progressed with Highways England.
- 4.4.5 'Improving Public Safety in Oldham's Night Time Economy' a motion was referred to the Board on 12 December 2018. An update was received on the work which was already undertaken and the Board would seek further information during the 2019/20 Municipal Year.
- 4.4.6 Two further motions were referred to the Overview and Scrutiny Board on 20<sup>th</sup> March 2019 related to:
  - Tackling Dog Fouling and Nuisance; and
  - Tackling Speeding.

These will be addressed as part of the Overview and Scrutiny Board's 2019/20 Work Programme.

#### 4.5 **PVFM Select Committee: Finance Scrutiny**

- 4.5.1 Scrutiny of Budget Proposals The Council's overall budget proposals for 2018/19 were considered by the Select Committee. The Administration's proposals were presented to the Committee during January 2019 and the Opposition's proposals were presented in February 2019.
- 4.5.2 Local Government Financial Resilience The Select Committee were provided information related to the financial sustainability of Local Authorities and highlighted the Chartered Institute of Public Finance and Accountancy's efforts to ensure attention on financial sustainability through the development of a financial resilience index. The Select Committee were informed that members and officers worked together to ensure current financial and demand pressures were managed in line with the Council's governance arrangements. Members received clarification on the finance settlement, use of reserves and sustainability for local authorities, different levels of need, financial sustainability issues involving County Councils and the National Audit Office's recommendation to the Ministry for Housing, Communities and Local Government.

- 4.5.3 Income Generation Proposals were reviewed as part of the performance monitoring process.
- 4.5.4 Finance Performance of the MioCare Group The Select Committee were provided with the annual update on the financial performance of the group, business developments, challenges and an outline budget for 2019.
- 4.6 **PVFM Select Committee: Performance Scrutiny**
- 4.6.1 Quarterly Council Performance Report and Challenge Reports were presented to the Committee in terms of how the Council was performing against its key local and statutory priorities. The Committee undertook more detailed scrutiny of a number of topics through examining the performance report.
- 4.6.2 Oldham Community Leisure Limited the Select Committee were presented with the current performance of Oldham Community Leisure by the Head of Service and the Chief Executive of OCLL.
- 4.6.3 Free Early Education Entitlements for 2, 3 and 4 Year Olds The Select Committee were provided with an overview of key trends and developments in the delivery of free early education entitlement and school readiness. Members were informed about the uptake and work to be done to enable all children to be ready for school by age five. Members asked about the quality of nursery provision and funding. Members recommended that it would be beneficial to speak to Members who were school governors.
- 4.6.4 Transformation Fund: Smoking Cessation, Health Trainer Service and Sexual Health Advice Service for Young People The Select Committee were provided an update on teenage pregnancy, chlamydia detection & screening, HIV testing coverage and smoking cessation rates. The Committee were informed about savings needed and matching opening hours to service usage. Members were also informed about pregnancy rates, detecting and testing rates. Members asked about information available through the school curriculum. Members noted that the smoking cessation figures did not include information related to e-cigarettes.
- 4.6.5 6 8 Week Breastfeeding Performance Review The Select Committee were informed about the percentage of infants who were fully or partially breastfed at 6 8 weeks. The report had been brought due to the non-achievement of the corporate target for 2017/18. Members were provided with rates in Oldham, ward level performance, benefits & challenges and support, interventions and services in place to improve breastfeeding. Members supported the proposal to develop a policy which supported Oldham becoming a 'breastfeeding friendly town' and agreed a revised target.
- 4.6.6 SEND Performance Report The Select Committee were provided an overview of the recent inspection and actions that the Council and its partners had taken to improve the outcomes for children and young people with SEND. A co-produced Written Statement of Action (WSOA) had been submitted in March 2019 and explained how areas of weakness would be tackled. Members were informed of progress made, any areas of practice which had been questioned and a robust model of governance put into place. The Committee asked about communications with young people to obtain their feedback, quality of EHC plans, how families and young people had been involved in the process and whether lay people had been involved in assessing progress.

- 4.6.7 Regeneration the Selection Committee were provided an update on the progress of a number of projects.
- 4.6.8 Improving Attendance and Health and Wellbeing The Select Committee were provided an update relating to improving attendance and included sickness absence percentages, levels of compliance and return to work interview statistics. It was reported that performance was 32% over target. The Select Committee were also provided an update on the 'Fit for Oldham' health and wellbeing programme. The Select Committee asked about comparison with other local authorities, the importance of health and wellbeing and managing absence and financial loss. The Select Committee commended the work on mental health and the support in place for employees.
- 4.6.9 Looked After Children The Select Committee were provided with information related to the number of children in care, types of placement, review, education outcomes and the cost to the local authority. Members were informed about the number of cases, the management oversight of decisions and the complexity of some cases. A revised operating model had been proposed to achieve better value for money. Members were informed on the education outcomes. Members asked about adoption timescales, placements, overspends, foster parent recruitment, spikes in CLA figures, austerity and the impact on society and placement stability.
- 4.6.10 Update on Not in Education, Employment or Training (NEET) The Select Committee were provided with a progress update on the current NEET position and activity. This included information about a number of other programmes which ran alongside the Local Authority commission and aligned and positively contributing towards participation rates for young people in Oldham.
- 4.6.11 Unity Partnership The Select Committee gave consideration to the performance and value for money provisions as well as monitoring the contract between Oldham Council and Unity Partnership.
- 4.6.12 Position Statement on Education Standards 2018 The Select Committee gave consideration to the statement on education standards in Oldham in 2018 as indicated by outcomes across key stages and in Ofsted inspections. Members commented on measures to address issues including food poverty and children's health and wellbeing.
- 4.6.13 School Places Application Process The Select Committee were provided with an update and statistical analysis of the allocation of school places over recent years which included places available, take up of places, percentage of residents offered place of choice, number of parent missing the application deadline, overview of schemes and initiatives to assist parent, overview of the current school place plans and future plans to increase parental choice. Members received clarification on redirection, people on waiting lists, predicted pressure, in-year transfers, information to parents and appeals.
- 4.6.14 Adoption Performance in Oldham The Select Committee gave consideration to the overview of the Adoption Scorecard and performance of the Adoption Service. The report also provided an update on local, regional and national developments in adoption. The scorecard measured performance against a set of indicators over a three-year period. Members sought information on recruitment of BME adopters, Ofsted inspection outcome, adoption of multiple children by single parents, dividing siblings and nationwide adoption.

#### 4.7 Motion Referred to PVFM:

Street Lighting – A motion was referred to PVFM which had highlighted the potential to achieve savings on the Council's budget, to reduce the emission of carbon dioxide and to decrease light pollution be switching to LED street lights. The Committee were informed that the Council had undertaken a high-level review on the current energy efficient apparatus with LED would require a capital investment of £6.5million. The option would not be financially feasible and would be a significant risk/liability. The existing PFI contract including replacement of lanterns at no additional cost and the service provider had already planned to replace 20% of the lighting using LED in 2023/24. The Select Committee supported the current approach.

#### 4.8 **Health Scrutiny Sub Committee**

- 4.8.1 The Health Scrutiny Sub-Committee has met six times since June 2018. The Committee has received a number of reports from across the Health and Care Sector in Oldham, but has shown a particular interest in the Locality Plan Implementation and the development of an Integrated Care Organisation (ICO).
- 4.8.2 The focus of the Sub-Committee was on the impact of plans for the devolution of health and social care responsibilities to Greater Manchester. Additionally, the implementation of the Healthier Together reforms of the provision of acute services across Greater Manchester which will impact on the service offer available at the Royal Oldham Hospital and across North-East of Greater Manchester, for Oldham residents. Another area was the CQC inspection of the Hospitals Trust which is detailed below.

#### 4.8.3 The Sub-Committee addressed the following areas:

- Urgent Care Strategy The Sub-Committee received a report on the next steps in Urgent Primary Care in Oldham to ensure it was effective, affordable and sustainable. The strategy document set out and defined the vision and strategic aims for urgent care. The primary drivers were outlined to the members as well as the priorities for change over the next three years. A second report during the municipal year informed of winter planning progress for Urgent Care Services. Members were also informed of developing urgent care in the community to release pressure at A&D. Members sought clarification on the future of Integrated Care Centres, primary care services which could be accessed on Sundays, access service to GP appointments, alternatives to A&E and the North West Ambulance Service. A subsequent report provided a further update on the walk-in centre and IT systems.
- Air Quality The Sub-Committee received a report which provided information on the mandate to undertake comprehensive feasibility studies, assessing options and identification of solutions to specific local exceedances. Oldham was not required to undertake the study, but it had been agreed all 10 Greater Manchester districts would be included. Oldham's feasibility study had restricted to the stretch of road identified in the directive and measures were submitted by the end of July. The Sub-Committee received a further report which identified a shortlist of measures identified as part of the feasibility study. Members received clarification on proposed measures to address air quality and sustainability in the current financial climate and clean air zones.
- Update on Tobacco Control and the Review of the Council's Smoking Policy –
  The Sub-Committee received information on the Council's position on tobacco
  control and proposed changes to the Council's current smoking policy.
  Members noted that Oldham's smoking prevalence had reduced. Members
  were also informed of consultation on the new smoke free policy.
- Elected Member Safeguarding Training The Sub-Committee were informed on the new member training package which had been developed to bring together an overview of safeguarding of children and adults and Prevent (i.e. part of the Government's counter-terrorism strategy. The Sub-Committee were asked to approve an information gathering exercise to identify safeguarding concerns to inform training.

- Pennine Acute CQC Inspection The Sub-Committee were provided with an update following the publication of a report in March 2018. The members were informed about continuous improvement and were provided with illustration on the level of achievements.
- Pennine Care Foundation Trust CQC Inspection The Sub-Committee were informed of progress made by the Trust against their CQC Improvement Action Plan. Members were informed of progress made since the inspection. Members received clarification on support for staff, concerns about staffing shortages, electronic records, progress made as part of the transitional change, budget management and the action plan.
- Adult Mental Health The Sub-Committee received information related to the current status and plans for adult mental health in Oldham which included the Mental Health Concordat and the 5 Ways to Wellbeing. The Prevention Concordat had been signed by a wide range of partners and stakeholders. The multi-agency approach in Oldham had attracted funding from government.
- All Age Obesity in Oldham The Sub-Committee gave consideration to a report related to overweight and obesity, the scale of these issues in Oldham and activities undertaken to prevent and address the problem.
- Regional Adoption Agency The Sub-Committee gave consideration to the Annual Report. It had been a year since the changes in delivering Adoption Services had been introduced. The Adoption Leadership Board was responsible to improve performance. Oldham had done well outperforming the England average and statistical neighbours. Members received clarification on the Agency Decision Maker, Adoption Leadership Board Scorecard, lessons learnt from previous years, opportunities for fostering, placements with family of origin, monitoring placements and activity days.
- Oral Health The Sub-Committee was presented with a progress report on all age oral health improvement activity being delivered across Oldham. Significant improvements had been registered since 2012/13. Oral health had been embedded in a wide range of primary care services plus teachers, health visitors and early years professionals.
- Public Health in Primary Care the Sub-Committee were presented with information related to the role of Public Health in Primary Care and the plans for Oldham Clinical Commissioning Group clusters, NHS Health Checks and Mental Wellbeing. Members were informed about the engagement with pharmacies through the Healthy Living Pharmacies Programmes to 'Make Every Contact Count'. Members commented on the statistics and outcome, women's health and mental wellbeing, encouraging men to attend health checks and the five ways to wellbeing and the voluntary sector.
- North East Sector Clinical Services Strategy the Sub-Committee received a report which outlined why the NHS was changing in Oldham, Rochdale and Bury and set the scene for current and future service change in the North East Sector of Greater Manchester. Members sought clarification on the central booking line, lack of discharge planning, GP clusters/neighbourhood hubs, speed of test results, Northern Care Alliance timeframe, management of the voluntary sector, publicity and simple messages to help the public understand the changes, use of facilities at community centres and the next steps.

- Outcome of the Public Consultation on Proposed IVF Changes the Sub-Committee were informed of the methodology and outcome of Oldham CCG's consultation on the funding of IVF.
- Thriving Communities The Sub-Committee were provided an update on the plan which set out the Oldham model for delivering tangible and sustained change through an integrated focus on inclusive economy, thriving communities and co-operative services. Key projects were highlighted to members and the decision made related to the award of the contract for the Social Prescribing Innovation Partnership. The partnership would be mobilised and the offer rolled out borough wide over the coming months. Members requested the number of organisations contacted be widened, queried the work with Action Together, queried the obesity issue as part of social prescribing on a practical level and arrangements in place to address problems and access support.
- Over the Counter Medicines Review The Sub-Committee were provided information on the public engagement review related to the over the counter medicines review which was designed to communicate and engage with the public on the proposed changes. The Sub-Committee were invited to participate in the engagement work and gave consideration to the questions being asked as part of the survey. The CCG wanted views on the proposals. The policy had been written following a GM-wide public consultation ad was in-line with guidance from NHS England. Members asked if the policy applied to hospitals and expressed concern about hospital pharmacies and 'trapped' audiences. Members referred to change of behaviour, management of change and how information was publicised. Members recommended a task and finish group be established to address local pharmacies and look how to highlight and promote changes in medication behaviour.
- Mayor's Healthy Living Campaign the Sub-Committee received updates on the campaign and what activities had been undertaken throughout the year.

#### 4.8.4 Motions referred to Health Scrutiny Sub-Committee

Motions which had been referred to Overview and Scrutiny Board, and subsequently referred to Health Scrutiny Sub-Committee:

 Restriction of New Takeaways – the Committee were informed that most Oldham Schools had a stay on site policy during breaks/lunchtimes for safeguarding reasons and many officered a varied healthy option menu for snack and meal choices. Most schools did not allow the delivery of takeaways to the school gates.

## 5 Ways to get involved with O&S?

- 5.1 Overview and Scrutiny Board, Performance and Value for Money Select Committee and Health Scrutiny have rolling work programmes. These can be found as part of the meeting's agendas.
- 5.2 If you are interested in attending a meeting of either the Board or Select Committee, meeting dates can be found on the website at: <a href="https://committees.oldham.gov.uk/ieListMeetings.aspx?Committeeld=366">https://committees.oldham.gov.uk/ieListMeetings.aspx?Committeeld=366</a>
- 5.3 Contact and speak to your local Councillor about issues you feel have an impact on your local community in Oldham. Overview and Scrutiny will consider issues raised by Councillors.

- 5.4 You can contact the Head of Business Intelligence on 0161 770 1559 to ask Overview and Scrutiny to consider an issue which has an impact on Oldham and local people. This could be a problem, Council service or an issue which you think the Council should take in lead in improving.
- 6 Legal Services Comments
- 6.1 n/a
- 7. Co-operative Agenda
- 7.1 The Annual report contains examples of work aligned to the Council's co-operative approach in relation to issues that have an impact of local communities.
- 8 Environmental and Health & Safety Implications
- 8.1 None
- 9 Equality, Community Cohesion and Crime Implications
- 9.1 None
- 10 Equality Impact Assessment Completed?
- 10.1 No
- 11 Key Decision
- 11.1 No
- 12 Key Decision Reference
- 12.1 N/A
- 13 **Background Papers**
- 13.1 None
- 14 Appendices
- 14.1 None



# OVERVIEW AND SCRUTINY BOARD - 23rd July 2019

#### **GENERAL EXCEPTION AND SPECIAL URGENCY DECISIONS**

#### **Background**

The Chair (or their nominee) is given powers in the Council's Constitution to give authorisation for key decisions to be made under the following rules:

#### Rule 16 - General Exception

Where the decision has not been placed on the Forward Plan, but it is possible to give 5 clear days notice of the decision to be made, Rule 16 allows that the decision may be made where the relevant Executive Director has obtained agreement in writing from the Chair of the Overview and Scrutiny Board (or his/her nominee) of the matter about which the decision is to be made. Notice of this setting out the reasons why compliance with the 28 day notice period was impracticable will be made available at the offices of the local Authority and be published on the Council's website. Any decision made in this way is still subject to a potential call-in.

#### Rule 17 - Special Urgency:

In certain circumstances it may be impracticable both to:

- 1. Place the decision on the Forward Plan, and
- 2. Give 5 clear days notice prior to the decision being made

Rule 17 allows that in these circumstances the decision may still be made where the decision maker has obtained agreement from the Chair of the Overview and Scrutiny Board (or his/her nominee) or if not available the Mayor or in their absence the Deputy Mayor. As soon as it is reasonably practicable after the decision maker has received agreement from the Chair of Overview and Scrutiny that the decision is urgent and cannot be reasonably deferred, a notice will be made available at the offices of the local Authority setting out the reasons why compliance with the 28 days was impracticable and this will be published on the Council's website. Where Rule 17 applies the decision is exempt from call-in.

For the Municipal Year 2019/2020 the Chair of the Overview and Scrutiny Board is Councillor McLaren

Subject Matter	Officer	Rule Applied	Date of Decision and Date of authorisation	Ву	Reason(s) for the decision
Establishing a Local Improvement Fund for Districts	Jonathan Downs, Strategy, Partnerships and Policy Manager – Corporate	Rule 17	Decision: Authorisation 24 June 2019	Councillor McLaren	DECISION AUTHORISED:  For the recommendations in the report to be agreed. The decision could not be reasonably deferred due to timescales.
Provision for Temporary Accommodation	Albert Marghai, Principal Housing Market Intervention Officer	Rule 17	Decision: Authorisation: 24 June 2019	Councillor McLaren	DECISION AUTHORISED:  For the recommendations in the report to be agreed. The decision could not be reasonably deferred due to compliance with the Council's statutory obligation by providing temporary accommodation to homeless applicants and completion of leases by 1 July 2019.

# OVERVIEW AND SCRUTINY BOARD WORK PROGRAMME 2019/20 AND PERFORMANCE MONITORING PLAN

# PART A - MEETING PROGRAMME

MEETING DATE & VENUE	AGENDA ITEM	SUMMARY OF ISSUE	CABINET PORTFOLIO (link to Corporate Outcome)	RESOLUTION / RECOMMENDATION	Comments
Tuesday, 18 <sup>th</sup> June 2019 6.00 p.m.  Deadline for reports: 6 <sup>th</sup> June 2019 Page 13	Children's Services – Getting to Good	Update on Outcome	Children's Services (Thriving Communities)	RESOLVED that:  (1) the progress of Children's Services against the issues identified in the OFSTED judgement of 4 <sup>th</sup> March 2019, including the development of an Improvement Plan to address those issues, be noted;  (2) an update report on progress of the Children's Services Transformation Plan and the Improvement Plan be submitted to the meeting of the Board to be held on 10 <sup>th</sup> September 2019.	
	Thriving Communities and Place Based Integration	Update on the Work Programme	Social Justice and Communities (Thriving Communities)	<b>RESOLVED</b> that consideration of this item be deferred to the meeting of the Board to be held on 23 <sup>rd</sup> July 2019.	Board in November 2018
	Northern Roots & Alexandra Park	Update on the report agreed at Cabinet	Economy & Enterprise (Thriving Communities)	RESOLVED that: (1) the objectives of the Alexander Park Eco Centre and the Northern Roots project be endorsed; (2) the progress to date in developing the Alexander Park Eco Centre and the Northern	Requested by Board in January 2019

Page 1 of 10 [O&S WP at 12/07/19 - 19/20 V4]  $\infty$ 

				Roots project be noted; (3) a site visit to the Northern Roots project area be arranged to enable the Board to further consider the potentials for activities and development of the project; (4) a six-month update report be submitted to the Board on the progress of the Alexander Park Eco Centre and Northern Roots project.	
Page 132	Clean Air Update	Consultation on key measures	Neighbourhood Services (Thriving Communities)	RESOLVED that: (1) the report be noted; (2) Members be provided with a briefing note on issues related to engine idling and implications for non-compliant buses after 2023 arising from the clean air proposals.	
	Children's Safeguarding	Consultation	Children's Services (Thriving Communities)	RESOLVED that:  (1) the proposed revised arrangements for children's safeguarding be endorsed and recommended to the Cabinet for adoption;  (2) an update report on implementation of the new arrangements be submitted to the Board in March 2020.	
	Council Motion: Improving Public Safety in Oldham's Night Time Economy	Report on actions related to the Motion	Neighbourhood Services (Thriving Communities)	RESOLVED that: (1) the work already undertaken in support of the 'Ask Angela' scheme be noted; (2) information in the submitted	Council Motion agreed on 12 Dec 18

	Council Matiena		Mariana	report be included in the Council action update; (3) a further report be submitted to the Board addressing work being undertaken with the taxi and private hire trade in relation to improving public safety in the night time economy and in relation to the review of the fit and proper person scheme.	Coursell Matieurs
Page 133	Council Motions: Tackling Dog Fouling and Nuisance  Tackling Speeding	Report on motions referred to the Overview and Scrutiny Board	Various	RESOLVED that initial investigations be made into examples of best practice and the potential contribution of the Dog Trust, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.  RESOLVED that further information and evidence be sought on the issues raised in the Motion, including the potential for further work with the police and the community, and the matter be considered further at the next meeting of the Board in conjunction with the Work Programme item.	Council Motions agreed on 20 March 2019
Tuesday, 23 <sup>rd</sup> July 2019 6.00 p.m.  Deadline for reports: 12 <sup>th</sup> July 2019	Get Oldham Working and Career Advancement Services (Work and Skills Strategy)	Update on the Strategy	Education and Skills (An Inclusive Economy)		Requested by the Board in July 2018

	Business Growth and Investment Strategy and Business Productivity and Inclusive Growth Programme	Update on the Work Programme (Strategic Investment Programme)	Economy and Enterprise (An Inclusive Economy)		Requested by the Board in June 2018
	Oldham Council Libraries	Updated on Collaborative Schools	Economy and Enterprise (Cooperative Services)		Requested by the Board in January 2019
	Thriving Communities	Update on the Work Programme	Social Justice and Communities (Thriving Communities)	<b>RESOLVED</b> that consideration of this item be deferred to the meeting of the Board to be held on 23 <sup>rd</sup> July 2019.	Requested by the Board in November 2018
Page	Overview and Scrutiny Annual Report	Review of the Overview and Scrutiny During 2018/19	(Cooperative Services)		
ge 134	Tackling Dog Fouling and Nuisance	Briefing Paper on issues raised in the motion	Neighbourhood Services (Outcome Driven Services)		Requested by the Board on 18 Jun 19
4	Tackling Speeding	Briefing paper on issues raised in the motion	Neighbourhood Services (Outcome Driven Services)		Requested by the Board on 18 Jun 2019
	Clean Air Update	Briefing paper for inclusion on the work programme	Neighbourhood Services (Outcome Driven Services)		Requested by the Board on 18 Jun 19
Tuesday, 10 <sup>th</sup> September 2019, 6.00 p.m.	ICO Update	Update on the service	Health and Wellbeing (Thriving Communities)		O&S Board October 2018
Deadline for reports: 30 <sup>th</sup> August 2019					
	Transport Capital Projects	Update	Neighbourhood Services (Thriving Communities)		O&S Board 5 March 2019

	Selective Licensing  SEND Services  Improvement of Public Safety in Oldham's Night Time Economy	Outcome of the Review  Updated on any outcomes from Ofsted / CQC  Update on the work as statement in the motion referred to O&S	Social Justice and Communities (Outcome Driven Services) Education and Skills (Thriving Communities) Social Justice and Communities (Cooperative Services)	Requested by Board in January 2019 Requested by the Board on 18 Jun 19
	Children's Services – Getting to Good	Update report on the progress of the Children's Transformation Plan and the Improvement Plan	Children's Services (Thriving Communities)	Requested by the Board on 18 Jun 19
-U i cond	DI D I		0 : 1 1	D ( ) (
Thesday, 22 <sup>nd</sup> October 2019 6:00 p.m. ວິນ Deadline for Reports: 11 <sup>th</sup> October 2019	Place Based Integration	Update on the Work Programme	Social Justice and Communities (Thriving Communities)	Requested by the Board in November 2018
	GM Clean Air Plan	Update on Final Business Case	Neighbourhood Services (Thriving Communities)	O&S Board 5 March 2019
Tuesday, 26 <sup>th</sup>	Cofoguarding Boards	Annual Banarta	Hoolth and Wallhains	Dollov Framowark
November 2019 6.00 p.m.	Safeguarding Boards Annual Reports (LSCB/LSAB)	Annual Reports	Health and Wellbeing and Children's Services (Thriving Communities)	Policy Framework
Deadline for Reports: 15 <sup>th</sup> November 2019				

	Advertising A-Boards and Sign Policy Review Youth Justice Plan	Review of scheme approved in 2018  Annual Report	Neighbourhood Services (Outcome Driven Services) Social Justice and Communities (Thriving Communities)	Requested by Board in October 2018 Policy Framework
Tuesday, 21 <sup>st</sup> January 2020 6.00 p.m.  Deadline for Reports: 10 <sup>th</sup> Sanuary 2020	Libraries	Update on the provision of the service including in- depth collaborative schools offer and extension of home services to community centres and similar venues	Education and Skills (Cooperative Services)	Update requested by the Board in January 2019
136	Generation Oldham	Update to include information on how the programme was offered across Greater Manchester	Finance and Corporate Services (Outcome Driven Services)	Update requested by the Board in January 2019
	SEND Services	Update on the services and progress against the Written Statement of Action (WSOA)	Education and Skills (Thriving Communities)	Requested by Board in January 2019
	Oldham Town Centre Masterplan (to include an update on the Town Centre Parking Strategy)	Update to the Board	Economy and Enterprise (An Inclusive Economy)	Updates requested in November 2017 and January 2018
	Alexandra Park Eco- Centre and Northern Roots	Update on the progress of the project	Economy and Enterprise (Thriving Communities)	Update requested by the Board on 18 June 2019

Tuesday, 3rd March 2020 6.00 p.m.	GM2040 Delivery Plan	Annual Update	Neighbourhoods Services (An Inclusive Economy)	Updated requested by the Board in March 2019
Deadline for Reports: 21 <sup>st</sup> February 2020				
	Virtual School	Annual Report and Term Update	Education and Skills (An ambitious and socially mobile borough)	Update requested by the Board in March 2019
Pa	Oldham Education Disadvantage and Social Mobility	Update on Educational Impact	Education and Skills (An ambitious and socially mobile borough)	Update requested by the Board in March 2019
age 137	Resident First Programme	Delivering Digital by Design Update	Finance & Corporate Resources (Cooperative Services)	O&S Board 5 March 2019
	Children's Safeguarding	Updating report on the implementation of the new safeguarding arrangements	Children's Services (Cooperative Services)	

# PART B - ONE OFF MEETINGS AND WORKSHOPS

Date	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
TBC	Greater Manchester Spatial Framework	Update on the Development	Housing (Thriving Communities)			
TBC	Oldham Education	Progress and Strategies	Education & Culture	Autumn 2019		

Disadvantage and Social Mobility	(Thriving Communities)		

# PART C - OUTSTANDING ISSUES - DATES TO BE DETERMINED

When Discussed	Title	Summary of issue	Cabinet Portfolio	Timescales	Notes	Outcome
	Local Government Ombudsman					
Pag	Adult Safeguarding – Deprivation of Liberty Safeguards	Update to the Board	Health and Social Care (Thriving Communities)			
March 2019 138	Virtual School	Ofsted Recommendations and Action Plan	Education & Culture (Thriving Communities)			
	Environmental Health Trading Standards	Update on the service	Neighbourhood Services (Cooperative Services)			
	Early Help / Prevention Review	Update	Policing and Community Safety (Thriving Communities)			
	Multi-Agency Safeguarding Hub (MASH)	Update on the service	Policing and Community Safety (Thriving Communities)			
	Adult Social Care Integration	Update	Health and Social Care (Thriving Communities)			

10 January	Council Motion:	Update	Neighbourhood	Board endorsed the outcome of
2019	Keeping our Villages		Services	the workshop. Update on
	and Rural Areas HGV		(Cooperative	further work with groups.
	Free		Services)	

# PART D - ACTIONS FROM PREVIOUS MEETINGS

Date of Meeting	Title of Report	Directorate	Action(s)	Date Completed and Outcome
18 Jun 19	Council Motion: Improving Public Safety in Oldham's Night Time Economy	People & Place	Update probe provided to the Board addressing work being undertaken with the taxi and private hire trade in relation to improving public safety in the night time economy and in relation to the review of the fit and proper person scheme	
19 Jun 19 18 Jun 19 18 Jun 19 18 Jun 19	Council Motion: Tackling Dog Fouling and Nuisance	People & Place	Initial investigations be made into examples of best practice and the potential contribution of the Dogs Trust and the matter be considered further at the next meeting of the Board (23 Jul 19) in conjunction with the work programme.	
18 Jun 19	Council Motion: Tackling Speeding	People & Place	Further information and evidence be sought on the issues raised in the Motion including the potential for further work with the police and the community and the matter be considered further at the next meeting (23 Jul 19) in conjunction with the work programme.	
18 Jun 19	Clean Air Update	People & Place	Members be provided with a	

			briefing note on issues related to engine idling and implications for non-compliant buses after 2023 arising from clean air proposals.	
18 Jun 19	Children's Safeguarding	Children's Services	Update report on the implementation of the new arrangements be submitted to the Board in March 2020.	
18 Jun 19	Children's Services – Getting to Good	Children's Services	Update report on the progress of the Children Services Transformation Plan and the Improvement Plan be submitted to the Board on 10 September 2019.	
₩ Jun 19 ⊕ 140	Alexandra Park Eco-Centre and Northern Roots	Strategic Reform	<ol> <li>A site visit to the Northern         Roots Project area be         arranged.</li> <li>A six month update report be         provided to the Board on the         progress of the project.</li> </ol>	



## **Briefing paper to OVERVIEW AND SCRUTINY BOARD**

# Clean Air Update – Idling of vehicles and Bus fleet implications

Portfolio Holder: Cllr A Ur-Rehman

Officer Contact: Helen Lockwood, Deputy Chief Executive

Report Author: Neil Crabtree, Head of Public Protection

Ext. 4452

23<sup>rd</sup> July 2019

#### **Purpose of the Report**

The purpose of this briefing paper is to update members on the issues relating to the idling of vehicles and the implications for non–compliant buses after 2021 as Greater Manchester meets the requirements of the Government Directive on air quality.

#### Recommendations

Members are requested to note the content of the briefing paper.

#### **Briefing paper for Overview and Scrutiny Board**

23<sup>rd</sup> July 2019

#### Clean Air – Update – Idling of vehicles and Bus fleet implications

#### 1 Background

1.1 Further to the report considered by the Overview and Scrutiny board on the 18<sup>th</sup> June 2019, a further briefing paper was requested to provide detail regarding the idling of vehicles and the implications for non–compliant buses after 2021.

#### 2 Current Position

- 2.1 The current position with the idling of vehicles is that the Council has the ability to enforce 'no idling' on public streets. The following information is contained on the Council's website:-
- 2.2 Idling vehicles parked on roads are contributing to the air pollution problems.

Under the Road Traffic (Vehicle Emissions) (Fixed Penalty) (England) Regulations 2002, local authorities may enforce powers to deal with idling vehicles.

Drivers who refuse to turn off the engine of a vehicle running unnecessarily could be issued with a fixed penalty ticket. This includes buses and taxis idling on stands. The driver of the vehicle has to pay this penalty, not the owner or company which operates the vehicle.

Drivers will **not** be penalised in cases where common sense dictates that the engine needs to be running, eg:

- Where a vehicle is stationary at traffic lights or in a traffic jam
- Where a vehicle is broken down and the engine is being run to find a defect
- Where an engine is needed to refrigerate fresh goods or run a compactor on a refuse vehicle
- Any other situations that may be considered acceptable (e.g. defrosting a windscreen or cooling down on a hot day for a few minutes)
- 2.3 The current fine level is set at £20 for a fixed penalty notice and this can only be issued if the driver refuses to turn off the vehicle. The current resource levels and priorities are focussed elsewhere as this is seen as less of an issue in the summer months. Educational programmes via TfGM and the introduction of the Clean Air Plan are seen as instrumental in achieving this behaviour change.

- 2.4 The submission of the outline business case by TfGM that described the approach of all 10 Local Authorities across Greater Manchester detailed the approach with regard to the buses that travel across the region.
- 2.5 It is estimated that over 1,100 buses, which is around 58% of the buses in Greater Manchester, would have to pay a daily penalty if a Clean Air Zone was introduced in 2021.
- 2.6 With this in mind all 10 Councils have asked Government for £29 million to support those operating registered bus services in Greater Manchester to upgrade their fleets. At this stage we do not know how much funding would be available for each vehicle. We want to find out how much support registered operators would need and how we can offer support to upgrade vehicles and reduce air pollution as quickly as possible.
- 2.7 If buses are not upgraded to become compliant with regard to their emissions it is proposed that a daily charge of £100 would be applicable from 2021.
- 3 Key Issues for Overview and Scrutiny to Discuss
- 3.1 Members are invited to discuss the implications of the proposals and note the updated position.





# **Briefing paper to OVERVIEW AND SCRUTINY BOARD**

# **Tackling Dog Fouling and Nuisance – update**

Portfolio Holder: Cllr A Ur-Rehman

Officer Contact: Helen Lockwood, Deputy Chief Executive

Report Author: Neil Crabtree, Head of Public Protection

Ext. 4452

23<sup>rd</sup> July 2019

#### **Purpose of the Report**

The purpose of this briefing paper is to update members on the issues relating to Dog Fouling and nuisance across the borough and initially explore the opportunities provided by other potential stakeholders such as behavior change campaigns and educational material.

#### Recommendations

Members are requested to note the content of the briefing paper and consider the suggestion of a representative of the board working with officers to explore the campaign material and initiatives promoted by charities and campaign groups that could be useful in any future initiative considered by the Council.

23<sup>rd</sup> July 2019

# **Tackling Dog Fouling and Nuisance – update**

#### 1 Background

- 1.1 At the Council meeting on the 20<sup>th</sup> March 2019 a motion was debated and a number of tasks were allocated to the Overview and Scrutiny board for consideration. These tasks were as follows:-
  - Re-examine current examples of best practice, and the powers granted to it in recent legislation, to determine which could, and should, be adopted in this borough;
  - Confer with The Dog Trust to establish the ways in which the Council might work in partnership with them to address dog fouling, promote micro-chipping, or otherwise improve animal welfare;

Overview and Scrutiny board were also asked to review the current fine level administered by the Council for on-the-spot fixed penalty notices within areas covered by Public Space Protection Orders and report back on these matters to Council at the earliest opportunity.

#### 2 Current Position

- 2.1 The Environmental Health Enforcement team receive service requests relating to dog fouling/nuisance and carry out targeted enforcement patrols in certain areas of the Borough.
- 2.2 From the 1<sup>st</sup> January 2019 the team have received 10 complaints of dog fouling. In response to any complaint the team issue a leaflet asking the residents to give as much detail as possible to allow the targeting of the enforcement patrols.
- 2.3 The team also leaflet areas where problems are reported and erect signage if appropriate. These leaflets are also made available to Ward Councillors for their use in their locality.
- 2.4 The team also carry out proactive patrols where concerns are expressed from stakeholders such as Councillors. Recently the team have issued 8 Fixed penalty notices (FPNs) for breaching the specific Public Space Protection Order (PSPO) in place on Crompton Moor (5 FPNs for dog fouling and 3 FPNs for having more than the allowed number of dogs).

2.5 There are a number of charities and campaign groups that work in this area, offering support and campaign material in an attempt to change the behaviour of some dog owners. These come at a cost and it is this area of work that requires further exploration potentially with a representative of the overview and scrutiny board

#### 3 Key Issues for Overview and Scrutiny to Discuss

3.1 Members are invited to note the content of the briefing paper and consider the proposal for a member of the board to support officers in the detail appraisal of the options available



Key Decision	Subject Area For Decision	Led By	Decision Date	Decision Taker	
Reference					

## **Economy and Enterprise Cabinet Portfolio**

RCR-10- 14	Western Gateway Town Centre Land and Property Acquisitions	Director of Economy	August 2019	Cabinet			
•	Description: To acquire strategic land and properties across the Western Gateway of the Town Centre  Document(s) to be considered in public or private: Private for financial and commercial reasons						
∰CEN-08- 66 -1	Oldham Property Partnerships - Final Reconciliation	Director of Economy	October 2019	Cabinet			
•	Reconciliation of money held in OPP joint venture.) to be considered in public or private: Report to be tirs.	considered in private due	e to its commercial sensitivity an	nd detailing of			
ECEN-12- 17	Oldham Heritage and Arts Centre Enabling Works	Director of Economy	October 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)			

Description: The implementation of enabling works in relation to the development of a new heritage and arts centre and a new theatre. Document(s) to be considered in public or private: Part A Cabinet report (Oldham Cultural Quarter), 24th April 2017.

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
ECEN-07- 18	Hollinwood Junction Development Site - Disposal of land at Albert Street	Director of Economy	July 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)		
Description:	To approve the final terms for the disposal of land a to be considered in public or private: Private beca	at Albert Street, Hollinwoonuse it contains informatio	od. n relating to the financial and bu	usiness affairs.		
GECEN-19- 148 50	Alexandra Park Multi-disciplinary Team	Director of Economy	July 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)		
Description: Appointment of multi-disciplinary team in relation to the Alexandra Park Depot improvements.  Document(s) to be considered in public or private: Delegated Decision. Report is private as it contains sensitive financial information.						
ECEN-21- 18	Meridian Development Company: Land at Meridian Centre and Crossbank Street, Primrose Bank [Werneth]	Director of Economy	October 2019	Cabinet		
Description: Document(s						

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
ECEN-01- 19	Contractor appointment for OMA	Director of Economy	July 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)
centre - to be	Appointment of a contractor to enable the conversi e known as OMA.  ) to be considered in public or private: Cabinet Rep	·		
(4) (4) (4) (7) (7)	Tommyfield Market Options	Director of Economy	August 2019	Cabinet
Document(s	To approve recommendations relating to the future to be considered in public or private: Report is to liness affairs.		due to commercial sensitivity and	d detail of
ECEN-05- 19	Appointment of a construction partner for OMA and its associated off-site store	Deputy Chief Executive People and Place – Helen Lockwood	August 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker	
Description: Appointment of a construction partner for OMA (Oldham Museum and Archive) and its associated off-site store.  Document(s) to be considered in public or private: Delegated report - Private  The report will contain information relating to the financial or business affairs of third parties and the Council.					
ECEN-08- 19 New! Day Co	Land to the rear of former Breeze Hill School, Roundthorn Road, Oldham [St.Marys]	Director of Economy	July 2019	Cabinet Member - Economy & Enterprise (Leader - Councillor Sean Fielding)	
11()	to be considered in public or private:  Library Fines	Director of Strategic Reform – Rebekah Sutcliffe	July 2019	Cabinet	
•	Proposal to remove Library Fines ) to be considered in public or private: Public		1		
ECEN-09- 19 <b>New!</b>	Low Value Construction Framework	Deputy Chief Executive People and Place – Helen Lockwood	August 2019	Cabinet	
deliver Low \	Description: This requests approval to establish a new Construction Framework to replace the current framework set up in 2015 to deliver Low Value Construction & Highways Services (that are managed by Unity Partnership as the Council's Strategic Partner). A contract that is due to expire, to facilitate the future delivery of maintenance works.  Document(s) to be considered in public or private: Cabinet Report to be submitted.				

Key	Subject Area For Decision	Led By	Decision Date	Decision	l
Decision		-		Taker	l
Reference					ı

## **Education and Skills Cabinet Portfolio**

ES-01-19	Oldham Traineeship Project Update	Deputy Chief Executive People and Place – Helen Lockwood	July 2019	Cabinet		
programme	Description: The Get Oldham Working Traineeship Programme funding will conclude by March 2019. The request is to extend the programme as per the recommendation Socument(s) to be considered in public or private: None					
Q CEDS-02-19 -New!	SEN Transport Service	Director of Children's Services – Merlin Joseph	July 2019	Cabinet		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker	
Description: The SEN Transport Team provides the current provision for Home to School Transport. The service currently transports approximately 700 pupils with either special educational needs, disabilities or because of their mobility issues, they cannot be expected to walk to school. The service operates over 190 school days as determined by the School Holidays Calendar. All pupils with SEN are provided with free travel assistance, in accordance with the Council's current Home to School Transport Policy (March 2018), IPSEA Legal guidance and the Education Act 1996.  The aim of the service is to support parents, not absolve them of their responsibility to ensure their child attends school on time with regular attendance.  The SEN Transport team ensures all arrangements put in place shall be cost-effective, so the Authority receives value for money.  The service is to support parents, not absolve them of their responsibility to ensure their child attends school on time with regular attendance.  The SEN Transport team ensures all arrangements put in place shall be cost-effective, so the Authority receives value for money.  The he provision provided will look to build and promote independence, to help prepare children and young people for the health, safety and well-being of the children and young people will remain paramount.  In accordance with the Council's Procurement regulations and European Legislation, Oldham Council put out to tender routes for home school transport for children and young. The tender process began in March 2019 with a deadline of 15th April 2019. The subsequent contracts are to commence in September 2019.  Document(s) to be considered in public or private: Private  NOT FOR PUBLICATION by virtue of Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the					
EDS-03-19 <b>New!</b>	SEN Travel Assistance Policy	Director of Children's Services – Merlin	July 2019	Cabinet	

Joseph

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
approximate to walk to so Transport Por The previous raised by Por Local Author the Education In October 2 Written State accordance of Pocument (s. NOT FOR Pocument)	Description: The SEN Transport Team provides the current provision for Home to School Transport. The service currently transports approximately 700 pupils with either special educational needs, disabilities or because of their mobility issues, they cannot be expected to walk to school. All pupils with SEN are provided with free travel assistance, in accordance with the Council's current Home to School Transport Policy (March 2018), IPSEA Legal guidance and the 1996 Education Act.  The previous Home to School Transport policy was agreed by Cabinet and published in September 2016. Post sign off, issues were raised by POINT and IPSEA around the criteria within the policy and its focus on distance when determining eligibility. Whilst many other Local Authorities adopted the same criteria, after consultation with the Oldham Council Legal Team a decision was made to comply with the Education Act and Code of Practice despite issues within the policy ahead of a review scheduled for the 2017/18 academic year. In October 2017 Oldham Council SEND Services underwent an Ofsted/QCQ Inspection, which resulted in the Service being placed on a Written Statement of Action. In July 2018, work started to produce a new policy to be ready for the 2019/20 academic year. Accordance with the Council's Policy regulations, IPSEA Legal Guidance and the 1996 Education Act, Oldham Council Transport Service has coproduced a new proposed Travel Assistance Policy for the 2019/20 Academic Year.  Document(s) to be considered in public or private: Private  OT FOR PUBLICATION by virtue of Paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 and it is not in the Public interest to disclose the information because it relates to the financial and business affairs of the Council.					
EDS-04-19 New!	Growth Funding Allocations	Deputy Chief Executive People and Place – Helen Lockwood	Before August 2019	Cabinet Member - Education and Skills (Cllr Shaid Mushtaq)		
•	Description: To seek approval for funding for additional pupil places.  Document(s) to be considered in public or private:					
EDS-05-19 <b>New!</b>	School Psychosocial Support – (Opportunity Area)	Director of Children's Services – Merlin Joseph	July 2019	Cabinet Member - Education and Skills (Cllr Shaid Mushtaq)		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker	
•	A decision is sought to contract award ABL H) to be considered in public or private: Private		hool Psychosocial Suppo	ort Service.	
EDS-06-19 <b>New!</b>	Expansion of Hollinwood Academy	Deputy Chief Executive People and Place – Helen Lockwood	August 2019	Cabinet	
Description: To seek approval for additional funding for the expansion of Hollinwood Academy.  Document(s) to be considered in public or private:  Children's Services Cabinet Portfolio - None					

# **Housing Cabinet Portfolio**

Н	SG-01-	GMSF - Northern Gateway Masterplan	Deputy Chief	July 2019	Cabinet
18	1		Executive People and		
			Place – Helen		
			Lockwood		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
Description: The report explains how the Northern Gateway masterplan demonstrates:  - the capacity of strategic economic and residential growth in the area; - a development vision for the Northern Gateway; and, - the delivery of spatial growth within the area.  Document(s) to be considered in public or private: Private on commercial sensitivity grounds						
HSG-01- 19 P ag	Oldham Town Centre Conservation Area Appraisal and Management Plan	Deputy Chief Executive People and Place – Helen Lockwood	August 2019	Cabinet		
Pescription: Cocument (Separation Document(separation)	Description: To adopt the Oldham Town Centre Conservation Area Appraisal and Management Plan (CAAMP) Supplementary Planning Coument (SPD) and to approve treating the proposed extensions to Oldham Town Centre Conservation Area as a material spinsideration in planning decisions until formally adopted through the Local Plan review process.  Document(s) to be considered in public or private: Oldham Town Centre Conservation Area Appraisal and Management Plan (CAAMP) Supplementary Planning Document (SPD)					
HSG-02- 19	Housing Delivery Test Action Plan	Deputy Chief Executive People and Place – Helen Lockwood	July 2019	Cabinet Member - Housing (Cllr Hannah Roberts)		
Document(s	Description: An action plan to set out how the Council will have regard to the Housing Delivery Test results.  Document(s) to be considered in public or private: Housing Delivery Test Action Plan and accompanying report. There may or may not be elements that are private depending on their sensitivity.					

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Neighbou	rhood Services Cabinet Portfolio			
NEI-01-19	Tender Approval for Delph New Road Flood Alleviation Scheme	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet
Description: This report is seeking tender approval for the chosen contractor to deliver the Delph New Road Flood Alleviation Scheme.  The tender award is expected to be in excess of £400,000. The main works are the construction of approx. 500m of Highway Drain to alleviate flooding on A62 Huddersfield Road, Delph.  Document(s) to be considered in public or private: Proposed Report Title: Tender Approval for Delph New Road Flood Alleviation Scheme				
NEI-02-19	Accessible Oldham - Framework Contractor Procurement	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
Description:	Procurement of a Framework Contractor to deliver	the programme of works	associated with Accessible Old	ham.
mechanism	very mechanisms and Framework Contracts do not for Early Contractor Engagement nor the opportuni flexibility required to accommodate TfGM's Gatewa	ty to streamline the procu	rement process upon completio	
would be de	procure a Contractor that would be available to developed and tendered to enable the appointment of ed to develop a cost for each package.			
	Oldham works are to be initially funded through Gro Street Fund and Mayors Cycling & Walking Challe			unding streams
The propose	d Framework Contract would be available to delive determined).	r works to an aggregated	works value of up to c£10-12m	(or another
Document(s	to be considered in public or private: Private on th	e grounds that it will cont	ain commercially sensitive infor	mation.
NEI-03-19	Highways Improvement Programme 2019/20 - 2021/22	Deputy Chief Executive People and Place – Helen Lockwood	March 2020	Cabinet Member - Neighbourhood s Services (Councillor Ateeque Ur- Rehman)

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
Description: March 2019.	Description: Cabinet approved the £12m Highways Improvement Programme for delivery over the financial years 2019/20 to 2021/22 in March 2019.					
on the key d ensure prom	As part of the Programme there will be several schemes/groups of schemes with values exceeding £250,000 hence the need for an item on the key decision document. This item relates to any decisions made on tenders exceeding £250,000 in the 2019/20 financial year to ensure prompt delivery of the programme.  Document(s) to be considered in public or private: N/A					
<b>R</b> EI-04-19 age 160	Union Street West Bridge - Painting & Resurfacing Tender Award	Deputy Chief Executive People and Place – Helen Lockwood	August 2019	Cabinet Member - Neighbourhood s Services (Councillor Ateeque Ur- Rehman)		
	Acceptance of a tender award for painting and re) to be considered in public or private: Private - w			actors.		
NEI-05-19	King Street Bridge - Parapet Works	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Neighbourhood s Services (Councillor Ateeque Ur- Rehman)		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
NEI-06-19	King Street Bridge Painting & Resurfacing - Tender Award  Acceptance/award of a tender for painting and res	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Neighbourhood s Services (Councillor Ateeque Ur- Rehman)
	) to be considered in public or private: Private - cor			ors.
Rel-08-19 Rage 161	Growth Deal 3 Accessible Oldham Conditional Business Case	Deputy Chief Executive People and Place – Helen Lockwood	September 2019	Cabinet Member - Neighbourhood s Services (Councillor Ateeque Ur- Rehman)

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker	
Description: Oldham Council has been awarded a £6 million Local Growth Deal 3 grant by the Greater Manchester Combined Authority (GMCA) for the Accessible Oldham scheme. The scheme has already been granted Programme Entry status in the Greater Manchester Transport Capital Programme. The Combined Authority's governance process requires the Council to prepare and submit Conditional and Final business cases to Transport for Greater Manchester (TfGM) in order for us to access the grant. Approval will be sought to submit the Conditional Business Case to TfGM for review by TfGM and subsequent approval by GMCA. Final business cases will be prepared for packages of work once the scheme has gained Conditional approval status.  Document(s) to be considered in public or private: Proposed report: Growth Deal 3 Accessible Oldham Conditional Business Case.  Documents Scase and accompanying appendices.  Documents will be considered in private as they will contain commercially sensitive information.					
NSEI-09-19	GM Clean Air Plan - Approval to commence statutory consultation on key measures	Director of Economy	July 2019	Cabinet	
	Approval to commence statutory consultation on ke to be considered in public or private: Public report				
NEI-11-19 New!	Approval to award the hire of Winter Gritting Machines	Deputy Chief Executive People and Place – Helen Lockwood	July 2019	Cabinet Member - Neighbourhood s Services (Councillor Ateeque Ur- Rehman)	
Document(s	Description: Approval to award the hire of Winter Gritting Machines for seasons 2019/20 and 2020/21.  Document(s) to be considered in public or private: Decision to be taken in private as the report contains information relating to finanical and/or business affairs.				

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker
NEI-12-19 <b>New!</b>	Public Space Protection Order - Saddleworth Moors	Deputy Chief Executive People and Place – Helen Lockwood	July 2019	Cabinet
Description: Consultation proposal for Public Space Protection Order to cover Saddleworth Moors  Document(s) to be considered in public or private: Report (public)				

## **Social Justice and Communities Cabinet Portfolio - None**

_	nd Corporate Services Cabinet Portfolio				
PCR-28-18	Full Fibre Investment in Oldham	Director of Finance – Anne Ryans	July 2019	Cabinet	
Buildings	Description: To consider a Council Investment in extending broadband connectivity throughout the Borough by utilising existing Council Buildings  Document(s) to be considered in public or private: Private due commercial sensitivity				
FCS-05-19 New!	Report of the Director of Finance - Treasury Management Review 2018/19	Director of Finance – Anne Ryans	July 2019	Cabinet	

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
Description: The annual review of the financial year describing the Treasury Management activity during the year compared to the Treasury Management Strategy 2018/19.  Document(s) to be considered in public or private: Proposed Report Title:  Report of the Director of Finance - Treasury Management Review 2018/19  Background Documents: Various Appendices						
Report to be	considered in public					
CS-06-19 CMew!	Report of the Director of Finance - Update on the 2019/20 Revenue Budget and revisions to the Medium Term Financial Strategy 2020/21 to 2023/24	Director of Finance – Anne Ryans	September 2019	Cabinet		
Description: To consider updates to the current financial forecasts and to revise the presentation of the Medium Term Financial Strategy for the Council (2020/21 to 2023/24) incorporating the latest Government and local information and projections.  Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Update on the 2019/20 Revenue Budget and revisions to the Medium Term Financial Strategy 2020/21 to 2023/24  Background Documents: Various appendices						
·	Report to be considered in public					
FCS-07-19 <b>New!</b>	Report of the Director of Finance - Treasury Management Strategy Mid-Year Review 2019/20	Director of Finance – Anne Ryans	November 2019	Cabinet		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
2019/20. Document(s) 2019/20	Document(s) to be considered in public or private: Report of the Director of Finance - Treasury Management Strategy Mid-Year Review					
	considered in public					
FCS-08-19 -\text{\text{\text{tew!}}} agg	Report of the Director of Finance - Budget 2020/21 - Determination of the Tax Bases for Council Tax Setting and for Business Rates Income Purposes	Director of Finance – Anne Ryans	December 2019	Cabinet		
Bescription: The determination of the tax bases for Council Tax setting and for Business Rates income for use in 2020/21 budget deliberations.  Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Budget 2020/21 - Determination of the Tax Bases for Council Tax Setting and for Business Rates Income Purposes  Background Documents: Various appendices  Report to be considered in public.						
FCS-09-19 New!	Report of the Director of Finance - Capital Programme & Capital Strategy for 2020/21 to 2024/25	Director of Finance – Anne Ryans	February 2020	Cabinet		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
Document(s Strategy for	Description: To consider the Council's Capital Programme and Capital Strategy.  Document(s) to be considered in public or private: Proposed report title: Report of the Director of Finance - Capital Programme & Capital Strategy for 2020/21 to 2024/25					
	documents: Various appendices					
Report to be	considered in public.			_		
FCS-10-19 <b>Hew!</b> GO 0 1	Statement of the Chief Financial Officer on Reserves, Robustness of Estimates and Affordability and Prudence of Capital Investments in the 2020/21 Budget Setting Process	Director of Finance – Anne Ryans	February 2020	Cabinet		
process. Document(s Robustness	Description: To consider the statement of the robustness of estimates and adequacy of the reserves in the 2020/21 budget setting					
FCS-11-19 <b>New!</b>	Joint Report of the Deputy Chief Executive People and Place and Director of Finance - Housing Revenue Account Estimates for 2020/21 to 2024/25 and Proposed Outturn for 2019/20	Deputy Chief Executive People and Place – Helen Lockwood, Director of Finance – Anne Ryans	February 2020	Cabinet		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker		
estimates for Document(s) and Director	Description: The Housing Revenue Account (HRA) outturn estimates for 2019/20, the detailed budget for 2020/21 and the strategic HRA estimates for the four years 2021/22 to 2024/25.  Document(s) to be considered in public or private: Proposed Report Title: Joint Report of the Deputy Chief Executive People and Place and Director of Finance - Housing Revenue Account Estimates for 2020/21 to 2024/25 and Proposed Outturn for 2019/20					
Background	documents: Various appendices					
Report to be	considered in public					
FCS-12-19 <b>-<del>N</del>ew!</b> ລຸ	Report of the Director of Finance - Revenue Budget 2020/21 and Medium Term Financial Strategy 2020/21 to 2024/25	Director of Finance – Anne Ryans	February 2020	Cabinet		
Description: To consider the Administration's detailed revenue budget including budget reduction proposals and the presentation of the description: To consider the Administration's detailed revenue budget including budget reduction proposals and the presentation of the description:  Binance Settlement.  Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Revenue Budget 2020/21 and Medium Term Financial Strategy 2020/21 to 2024/25.						
Background documents: Various appendices.  Report to be considered in public.						
FCS-13-19 <b>New!</b>	Report of the Director of Finance - Treasury Management Strategy Statement 2020/21	Director of Finance – Anne Ryans	February 2020	Cabinet		

Key Decision Reference	Subject Area For Decision	Led By	Decision Date	Decision Taker	
Description: To consider the Council's Treasury Management Strategy for 2020/21 - including the Minimum Revenue Provision Policy Statement, Annual Investment Strategy and Prudential Indicators.					

Document(s) to be considered in public or private: Proposed Report Title: Report of the Director of Finance - Treasury Management Strategy Statement 2020/21

Background documents - Various appendices

Report to be considered in public

# ⊽ ⊚ommissioning Partnership Board

©PB-12-19 New!	Section 75 Agreement	Chief Executive/Accountabl e Officer NHS Oldham CCG	July 2019	Commissioning Partnership Board				
Description: To provide notification of decisions to be taken by the Commissioning Partnership Board.  Document(s) to be considered in public or private: Reports to be considered in private due to commercial sensitivity and details related to financial and business affairs.								
CPB-13-19 <b>New!</b>	Transformation Fund Review - Primary Care Proposals Inclusive of Focused Care	Chief Executive/Accountabl e Officer NHS Oldham CCG	July 2019	Commissioning Partnership Board				

Key Decision	Subject Area For Decision	Led By	<b>Decision Date</b>	Decision Taker
Reference				

Description: Update on the Primary Care Transformation Fund Proposals including Focused Care. The Focused Care Proposal requires £500,915 for 2019/20 and up to £1,000,000 by 2020/21. Focused Care is an approach pioneered in Oldham, from front line experience of GP's in Primary Care working in areas of deprivation. It is a response to the triad of clinical complexity, social complexity and poverty in Oldham and is a key part of integrated working.

Document(s) to be considered in public or private: Report to be considered partly in private due to commercial sensitivity.

Key:

New! - indicates an item that has been added this month

New On Potes:

- 1. The procedure for requesting details of documents listed to be submitted to decision takers for consideration is to contact the Contact Officer contained within the Key Decision Sheet for that item. The contact address for documents is Oldham Council, Civic Centre, West Street, Oldham, OL1 1UH. Other documents relevant to those matters may be submitted to the decision maker.
- 2. Where on a Key Decision Sheet the Decision Taker is Cabinet, the list of its Members are as follows: Councillors Sean Fielding, Arooj Shah, Abdul Jabbar MBE, Paul Jacques, Amanda Chadderton, Shaid Mushtag, Zahid Chauhan, Ateegue Ur-Rehman, and Hannah Roberts.
- 3. Full Key Decision details (including documents to be submitted to the decision maker for consideration, specific contact officer details and notification on if a report if likely to be considered in private) can be found via the online published plan at: http://committees.oldham.gov.uk/mgListPlans.aspx?RPId=144&RD=0

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